

# Proposed Budget 2024-25





## Annual Budget

for the Fiscal Year Ended June 30, 2025

## **Board of Trustees**

Community College District No. 535 County of Cook

1600 East Golf Road, Des Plaines, Illinois 60016 www.oakton.edu



## OAKTON COLLEGE

Community College District No. 535

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## Our Mission, Vision, and Values

Oakton's mission, vision, and values are based on long-standing and fundamental principles guiding the college's work and the relationships among all those who work and study at Oakton, as well as members of the community and professional colleagues throughout the



nation. The mission, vision, and values were formally ratified by the Board of Trustees on March 21, 2017.

#### Mission

Oakton is the community's college. By providing access to quality education throughout a lifetime, we empower and transform our students in the diverse communities we serve.

#### **Vision**

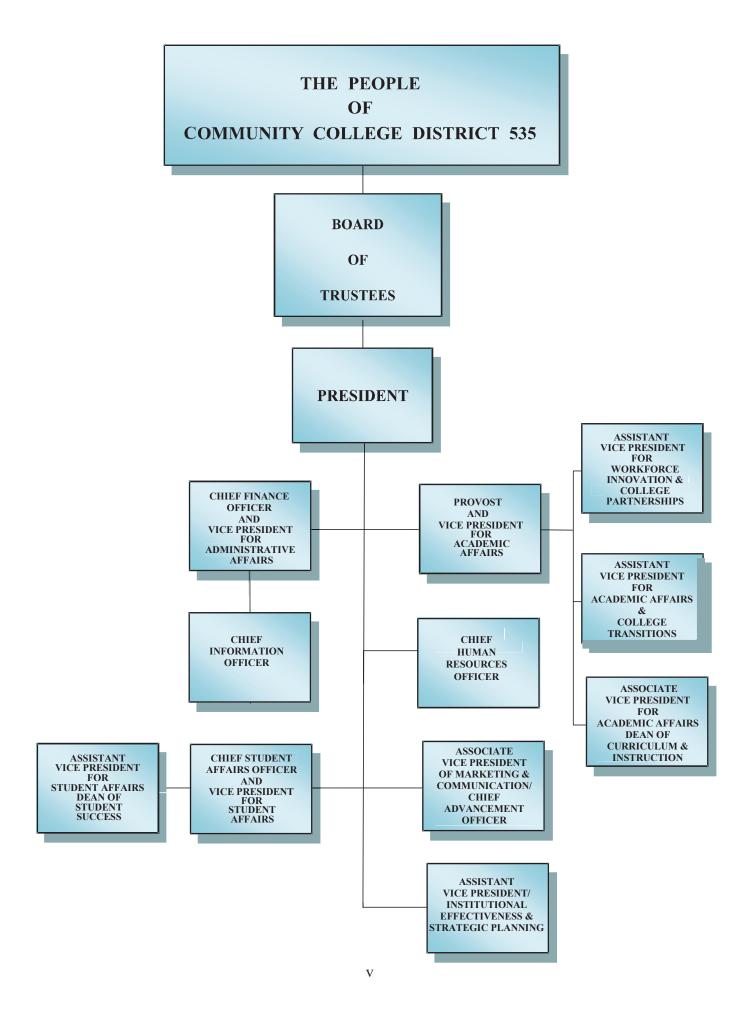
Dedicated to teaching and learning, Oakton is a student-centered college known for academic rigor and high standards. Through exemplary teaching that relies on innovation and collaboration with our community partners, our students learn to think critically, solve problems, and to be ethical global citizens who shape the world. We are committed to diversity, cultural competence, and achieving equity in student outcomes.

#### **Values**

A focus on Oakton students is at the core of each of these values.

- We exercise **responsibility** through accountability to each other, our community, and the environment.
- We embrace the **diversity** of the Oakton community and honor it as one of our college's primary strengths.
- We advance equity by acknowledging the effects of systemic social injustices and intentionally designing the Oakton experience to foster success for all students.
- We uphold **integrity** through a commitment to trust, transparency, and honesty by all members of the Oakton community.
- We cultivate **compassion** within a caring community that appreciates that personal fulfillment and well-being are central to our mission.
- We foster **collaboration** within the college and the larger community and recognize our interdependence and ability to achieve more together.





#### OAKTON COLLEGE

Community College District No. 535

## **Listing of Principal Officials**

## Members of the Board of Trustees (with term expiration)

Ms. Marie Lynn Toussaint - 2025 Chair, Board of Trustees

> Ms. Martha Burns - 2029 Vice Chair, Board of Trustees

Ms. Theresa Bashiri-Remetio - 2029 Secretary, Board of Trustees

> Dr. Gail Bush - 2025 Member, Board of Trustees

Mr. Benjamin Salzberg - 2027 Member, Board of Trustees

Mr. William Stafford - 2027 Member, Board of Trustees

Dr. Wendy Yanow - 2025 Member, Board of Trustees

Mr. Franklin Ocaña II - 2025 Student Member, Board of Trustees

## **Emeritus Members of the Board of Trustees**

Mr. Jody Wadhwa Dr. Joan W. DiLeonardi

#### OAKTON COMMUNITY COLLEGE

Community College District No. 535

## **Listing of Principal Officials**

(Continued)

## **Principal Administration Officials**

Dr. Joianne Smith

#### Dr. Kelly Becker

Assistant Vice President
Institutional Effectiveness and Strategic Planning

#### Dr. Karl Brooks

Chief Student Affairs Officer And Vice President for Student Affairs

#### Ms. Michele Roberts

Chief Finance Officer and Vice President for Administrative Affairs

#### Johanna Fine

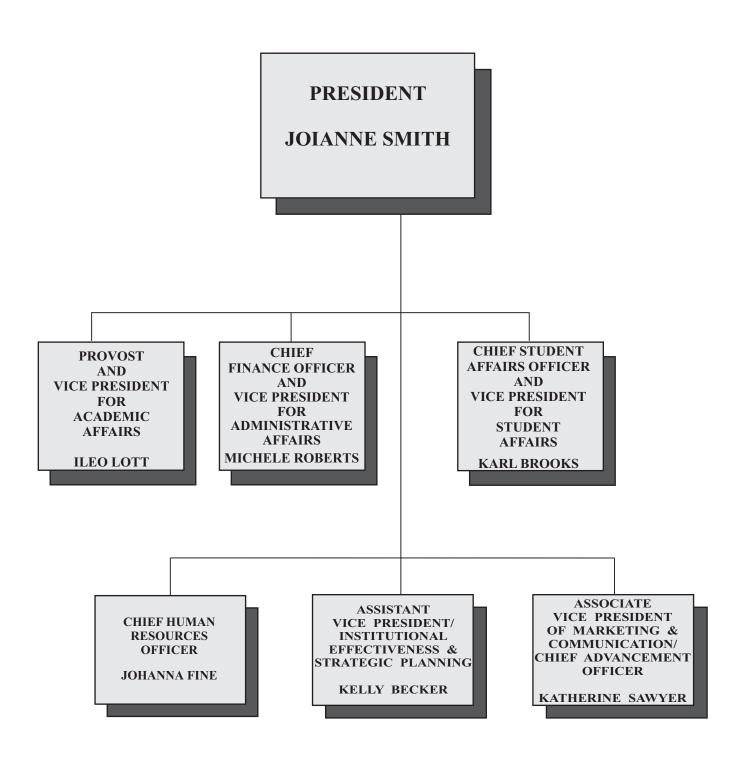
Chief Human Resources Officer

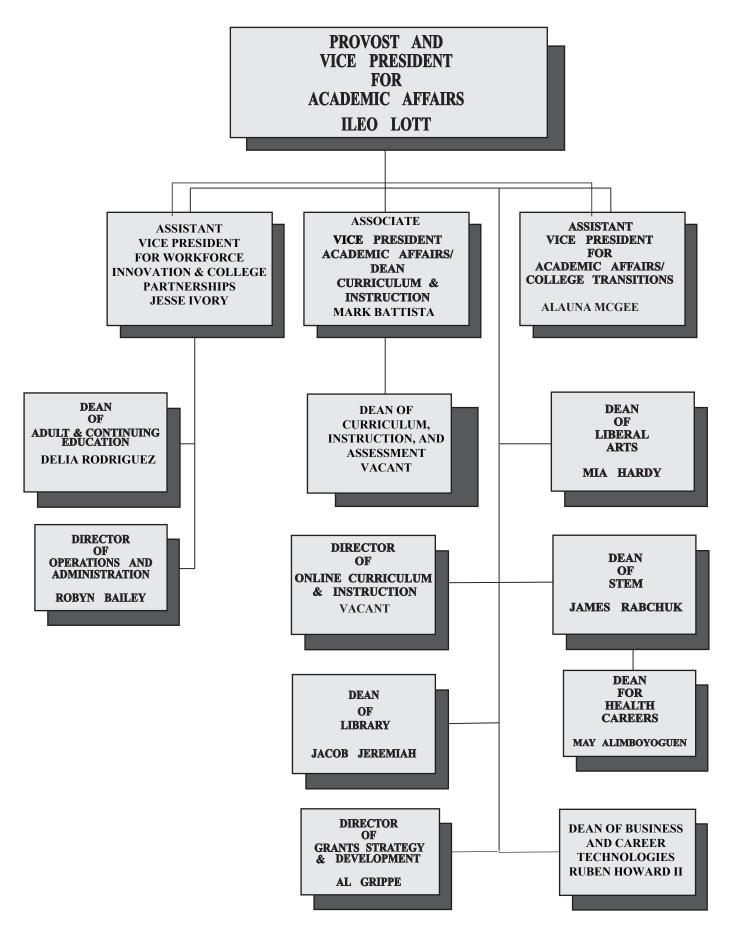
#### Dr. Ileo Lott

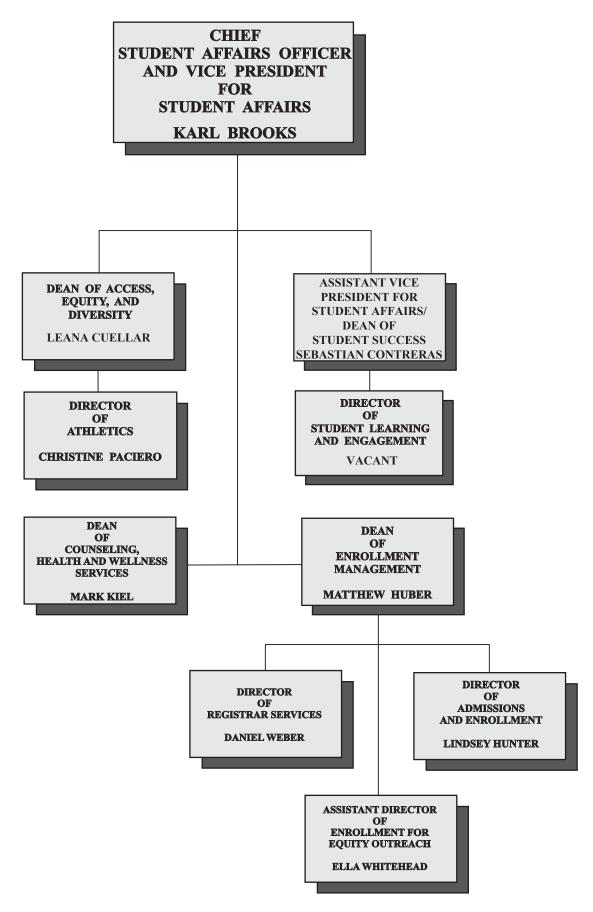
Provost and Vice President for Academic Affairs

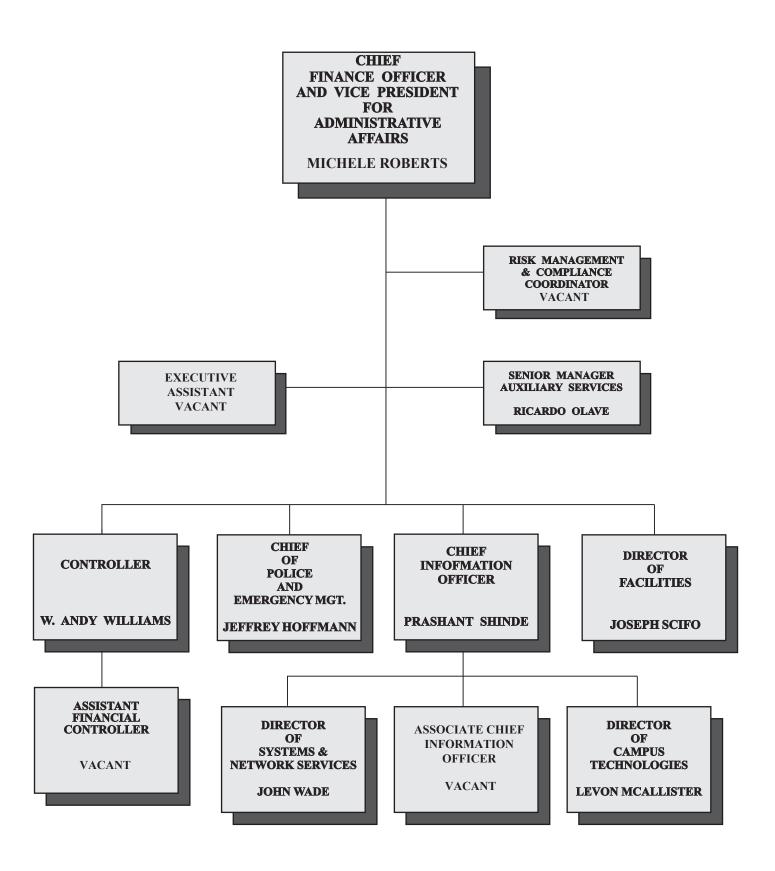
#### Ms. Katherine Sawyer

Associate Vice President of Marketing & Communication/ Chief Advancement Officer









### **BUDGET OVERVIEW**

Preliminary enrollment data for Spring 2024 indicates that a positive trend that began in Fall 2022 continues into the present. Oakton College's student headcount increased 4.6% compared to Spring 2023, according to the Illinois Community College Board's (ICCB) Spring 2024 Opening Enrollment Report. Oakton's figure mirrors community college enrollment trends Illinois-wide in the current semester. Overall, Illinois community colleges reported a 5.1% increase in student headcount.

The positive enrollment trends have helped to stabilize Oakton's tuition and fee revenue, which accounts for 20.9% of total Operating Fund revenues. The Operating Fund comprises 66.5% of the total, Oakton College FY2025 proposed budget of \$128.4 million. Tuition and fee revenues were a much larger share of Operating Fund revenue - 30.4% - only five years ago, reflecting the steep declines in enrollment during the COVID-19 pandemic. Fortunately, declining tuition and fee revenue has been more than compensated by increases in funding from the State of Illinois, and property tax revenue growth that is primarily due to a higher rate of inflation. Higher interest rates have also contributed to robust growth in the College's income on investments.

The revenue picture has become increasingly less pessimistic, but College leadership knows that prudence continues to be the watchword in making funding decisions for new personnel and information technology. It is a balance. In order to grow and to be successful, strategic investments are still required to **Strengthen Students' Oakton Experience**, **Enhance Workforce Readiness and Community Engagement**, and **Development** and **Advance Racial Equity**. This is reflected in the proposed FY2025 budget.

#### STRATEGIC FUNDING

It has been the College's practice in recent years to allocate new funding for initiatives that meet the objectives of Oakton's strategic plan. The Strategic Funding request process for FY2025 employed a detailed form developed by the Budget Office, which was utilized by the departments and divisions to articulate what the problem or gaps a proposed initiative is meant to address, how the initiative will be implemented, and the funding requirement.

All of the funding requests were summarized for consideration by the President's Council, which used funding estimates provided by the Budget Office to determine the most critical initiatives to be approved in FY2025. Following is a partial list of the strategic initiatives that Oakton will implement in the next fiscal year, showing how each aligns with the College's current strategic plan: Vision 2030: Building Just and Thriving Communities. Total funding for new personnel, technology, and program supports is \$1.8 million. Selected initiatives are highlighted below.

Initiative	Description	STRENGTHEN Students' Oakton Experience	ADVANCE Racial Equity	ENHANCE Workforce Readiness and Community Engagement
Oakton Health Career Education Center Lab Specialist, Health Career Specialist, Department Assistant Positions	Oakton and Endeavor Health are partnering to create accessible pathways to quality education and in-demand employment opportunities in healthcare. Oakton College's new Health Careers Education Center on Endeavor Health Evanston Hospital's campus will mark Oakton's first physical presence in Evanston, the largest community in the college's district.  The Center will house classroom and lab instruction for three new healthcare-focused Associate of Applied Science (A.A.S.) degree programs, including cardiac sonography, radiography and surgical technology. The first student cohorts will begin the program in the summer of 2025, with the application process opening in the summer of 2024.		<b>√</b>	

Initiative	Description	STRENGTHEN Students' Oakton Experience	ADVANCE Racial Equity	ENHANCE Workforce Readiness and Community Engagement
Full-Time Admissions Operations Specialist	By adding a team member to the Admissions Department, there will be faster application/document processing times that creates a more even distribution of work, especially if someone is out. This new position will also support the CRM management aspects of operations that is solely managed by one team member currently. This will create more realistic and sustainable conditions, providing ongoing backup supports. With the increase in fraudulent applications and documents being submitted, it is important to staff the operations team to ensure there are enough resources to process their timely work.	<b>✓</b>	<b>√</b>	
New Center to Engage Students in Research	This center will initially be housed in the Division of Liberal Arts' current language lab on the Des Plaines campus. The enhanced lab space will enable students to engage in research, innovative and/or creative projects and practice what they learn. Students in the Liberal Arts division interested in partnering with faculty to bring in researchers in their fields can reserve the space to host these speakers. In fall of 2024 we will begin with a soft launch focused on capacity building and training for Center staff and marketing with a goal of launching up to ten research projects that begin in the spring. During Fall 2024 Orientation week we will host an open house and an orientation week session. We would start with the pilot in Des Plaines before opening in Skokie as well.	<b>✓</b>		

Initiative	Description	STRENGTHEN Students' Oakton Experience	ADVANCE Racial Equity	ENHANCE Workforce Readiness and Community Engagement
Full-Time Coordinator of First Year Experience and Academic Interventions	The Learning Center's Coordinator of First Year Experience and Academic Interventions will organize academic and student support-focused welcome week activities to ensure a warm and personal transition from new student orientation/new student onboarding to campus life. Thus, creating a greater sense of belonging for new students. Collaboration with admissions, orientation, advising, student life, campus inclusion, equity coordinators/programs, and faculty will be crucial in developing comprehensive support. The coordinator will also be tasked with assessing and enhancing first-year initiatives and curriculum and teaching first-year seminar courses.		<b>✓</b>	
Additional Funding for Andale and Black Student Success Programs	ANDALE is a program specifically designed to support the Latinx student population at the college with targeted programming to increase Latinx students' overall academic success, as well as cultivate a sense of community and belonging at the institution. The program has developed signature student leadership opportunities and cultural programming that support the program's mission and goals. The Black Student Success Program was specifically designed to support the Black student population at the college with targeted programming to increase Black students' overall academic success, as well as cultivate a sense of community and belonging at the institution.	<b>✓</b>	✓	

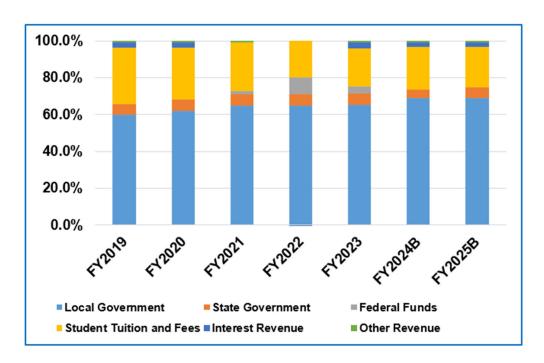
#### THE FY2025 BUDGET

Expenditures budgeted for all funds in FY2025 total \$128.4 million, which represents an increase of \$5.5 million, or 4.4%, from the FY2024 all funds budget. Education Fund expenditures, the largest operating fund, total \$76.9 million, an increase of \$3.8 million. Capital spending is proposed to decrease from \$14.9 million in FY2024 to \$12.3 million in FY2025, while grant-supported expenditures will increase \$0.5 million to \$14.5 million in FY2025.

The Operating Funds consist of the Education Fund and the Operations & Maintenance Fund. The Education Fund supports all of the institution's for-credit instructional programs, academic and student support, as well as general administrative costs. The Operations & Maintenance Fund is where all building and grounds maintenance, custodial and energy costs are budgeted. The Operations and Maintenance Fund also is where the Oakton Police Department's operations are budgeted.

Due to how Oakton levies the property tax, 81.9% of all property tax revenue is levied on the Education Fund. Transfers from the Education Fund then support operations and expenses that are budgeted in other funds, including Auxiliary Operations and Oakton's Restricted Operations and Maintenance Fund. The latter is where all Master Plan capital projects are budgeted.

Total revenue in Oakton's Operating Fund in FY2025 is budgeted at \$94.1 million, an increase of 3.9% over FY2024. The graph below illustrates the major Operating Fund revenue sources. The figures for FY2019-FY2023 represent actual receipts. For FY2024 and FY2025, we have included budgeted figures:

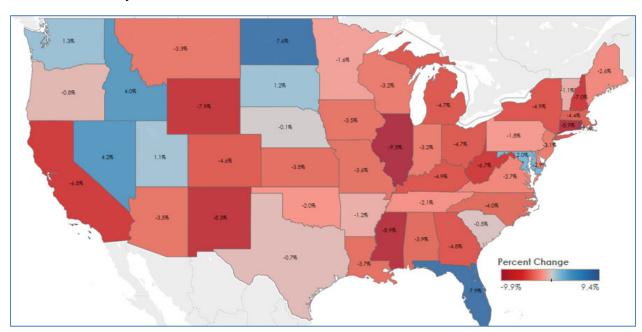


#### **Enrollment**

It is hard to tell what lies ahead, even into FY2025. The College has made substantial investments in student supports, both in terms of human capital and technology, and has implemented a full range of marketing outreach efforts, both to announce the re-branding to Oakton College in January 2023, and to bolster visibility to attract new students.

All of these efforts, which have been detailed over the past several budgets, are contributing to an enrollment picture that is, overall, positive. The work will continue with the goals set forth in Vision 2030, building on best practices in order to sustain enrollment and retention efforts across all student populations. The pandemic fast-tracked changes that were already underway in higher education, including a shift in offering short-term credentials, partnering more with local businesses, and other efforts to attract and retain students, particularly adult learners.

College leadership is aware, just as are higher education administrators across the United States, that the demographic outlook is challenging. Lower birthrate trends that began with the Great Recession (2008-2009) will translate into a smaller population of graduating seniors, beginning in FY2025. According to data shared by the firm RNL, which Oakton has hired to advise on its Strategic Enrollment Planning (SEP) efforts, the trend will affect most states, and, in particular those in the Midwest, where high school graduation populations are expected to decline by 5.2% over the next five years:



From: James Loftus, Ph.D., Executive Consultant with RNL "Preparing for Strategic Enrollment Planning (SEP) at Oakton College." Source: Western Interstate Commission for Higher Education, "Knocking at the College Door: Projections of High School Graduates," 2020, www.knocking.wiche.edu.

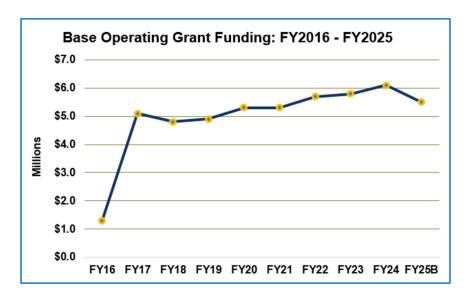
Illinois could potentially experience a 9.5% decline in the number of high school graduates during the same period. Oakton's high school population may be less adversely affected, as it is more demographically diverse, with a large immigrant population that has grown over the past decade.

#### **State Funding**

The operating funds receive two types of State revenues: a base operating grant and a career and technical education grant. After the 2016-2017 funding impasse that disrupted state appropriations to colleges and universities, base operating grant funding stabilized, and since FY2020, Oakton's appropriation has increased by approximately \$1.0 million, or 17.2%.

The base operating grant accounts for only 5.9% of total Operating Budget revenues, but nonetheless remains a critical funding source for Oakton's operations. The base operating grant is also partly allocated to the Alliance for Lifelong Learning program, in the Auxiliary Fund.

Governor Jay Pritzker's administration, working with the General Assembly, has since 2018 been able shore-up the State of Illinois budget, helped by the infusion of over \$8.1 billion in federal stimulus between 2020 and 2022. Based on improved state finances, FY2025 credit hour grant revenues are budgeted conservatively at \$5.5 million, which is 85.0% of the FY2024 appropriation. We remain optimistic that the General Assembly will appropriate a higher amount than what we have budgeted.



## History

Founded in 1969, Oakton Community College opened its doors to 832 students in fall 1970. The campus consisted of four factory buildings at the intersection of Nagle Avenue and Oakton Street in Morton Grove. The search for a new site began almost immediately, but four years elapsed before the college purchased 170 acres of land between the Des Plaines River and a county forest preserve on the far western edge of the district.



Site development began in 1975, and the first students walked through the doors of the new building for summer school classes in June 1980. Major additions were completed in 1983, 1995 and 2014. Also in 1980, the college leased, and subsequently purchased, Niles East High School in Skokie, in the eastern part of the district. The college eventually demolished the high school and opened a brand new facility in 1995.

In 2006, the Ray Hartstein Campus (RHC) in Skokie opened the Art, Science, and Technology Pavilion. The Margaret Burke Lee Science and Health Careers Center (the Lee Center) on the Des Plaines campus opened its doors for the spring 2015 semester. As a result of the Lee Center opening, extensive remodeling was completed for the spaces vacated on the Des Plaines campus in 2019. Renovations included administrative offices, counseling and wellness, the Arts, second-floor classrooms, and the final phase of Student Street. Extensive remodeling of the Skokie Campus Student Street, bookstore and dining areas were completed in 2020, providing a modern, inviting and more functional look to these spaces.

June 2020 marked the close of a yearlong celebration of Oakton's 50th anniversary. Over the course of the year, the Oakton community came together virtually and in person to connect, celebrate, have fun and look forward to the future. A key feature of the anniversary was its inclusive approach. Over the course of the year, nearly 55 steering committee members engaged in cross-disciplinary teams to plan events, distribute promotional items and build enthusiasm.

Anniversary events included everything from spirit days and pizza parties to recognition events and an alumni trivia night. The College introduced Oakly Owl, its new mascot, at the 2019 College Breakfast. A separate event featured an ice sculpture of an owl, inspired by a drawing by Oakton alumna Christina Mihalopolous.

On June 17, 2023, Oakton Community College officially became Oakton College. In addition to the name change, the College unveiled an updated logo and visual identity centered in diversity, inclusion and equity.

Oakton's Board of Trustees first discussed the prospect of transitioning to Oakton College in 2019 as the College celebrated its 50th anniversary. The Board approved the transition in August 2021. A combination of institutional and societal factors, including the launch of a new strategic plan, created an ideal opportunity for Oakton to reintroduce itself to the communities it serves.

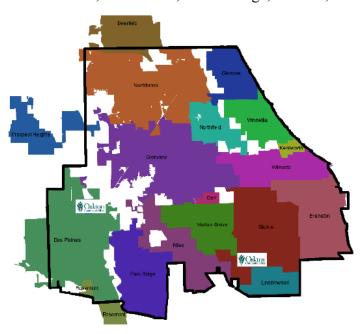
Oakton plans to remain an open-access community college, offering associate degrees, certificates, and adult and continuing education programs, including the State of Illinois High School Diploma (formerly known as the High School Equivalency Certificate) and English as a Second Language programs, along with providing a host of community resources.

## **About Oakton**

Oakton's external environment is shaped by trends and characteristics of residents, businesses, educational institutions, public agencies and governments, other organizations and the economy. The external environment provides the setting within which the college develops and offers programs and services that respond to student, employer, and community needs. The external environment also affects resources available to the college.

#### **Geographic Location**

Oakton College includes Maine, Evanston, New Trier, Niles, and Northfield Townships and serves an estimated population of approximately 458,220 living in the communities of Des Plaines, Evanston, Glencoe, Glenview, Golf, Kenilworth, Lincolnwood, Morton Grove, Niles, Northbrook, Northfield, Park Ridge, Skokie, Wilmette, and Winnetka; four additional



municipalities partially overlap the district: Prospect Heights, Deerfield, Rosemont, and Des Plaines. The college also serves one square mile of Wheeling township and small portions of Norwood and Leyden townships.

With campuses in Des Plaines and Skokie, Oakton also offers continuing education classes at locations throughout the district and online courses. Both campuses conveniently located close to major roadways leading into Chicago as well as to all parts of the Chicago metropolitan area, Wisconsin, and Indiana. Students also have access to public transportation including Metra

commuter trains and Pace bus routes. The college's community college neighbors include

College of Lake County to the north, William Rainey Harper College to the west, and Triton College and City Colleges of Chicago to the south.

#### **Demographics**

Based on initial 2020 census data, Illinois' population declined 18,000 to 12,812,632, a decrease of 0.14% from 2010. Two factors precipitated this: declining birth rates and an increase in domestic outmigration. The birth rate per 1,000 Illinois residents declined from 14.0 in 2010 to 12.0 in 2019. Illinois has also experienced an increased net out-flow of domestic migrants for many years.

Cook County's population, however, increased 1.56% in the prior decade, to 5,275,541. The Oakton communities that represent District 535 mirrored the increase seen in Cook County. Between 2010 and 2020, the 13 municipalities in Oakton's district experienced a net gain of 23,322 residents, with the largest increases in Glenview (8.98%) and Morton Grove (8.71%). Glencoe's population had the smallest gain in population, at 1.44%, followed by Niles, at 3.72%.

Between 2010 and 2020, the elementary schools in the Oakton region gained 2,026 additional students, an increase of 4.3%, and the high schools enrolled an additional 406 students, an increase of 1.7%.

The following illustrates how District 535's racial makeup compares to Cook County and the State of Illinois, based on 2020 census data. Asian residents comprised the largest minority group at 15.7% of the overall population of District 535. The chart somewhat underrepresents the overall racial diversity of Oakton's district. For example, while 9.1% of the District 535's total population is Hispanic or Latino, the figure is higher for several District 535 communities: Des Plaines (19.2%), Evanston (11.7%) and Skokie (11.5%). Evidence of the city of Evanston's diversity is indicated by the 15.9% of residents who are Black or African American.

	State of Illinois	Cook County	District 535
Hispanic or Latino (of any race)	17.1%	25.3%	9.1%
White alone	61.3%	42.3%	67.3%
Black or African American alone	14.0%	23.1%	5.0%
American Indian and Alaska Native alone	0.1%	0.1%	0.1%
Asian alone	5.4%	7.2%	15.7%
Native Hawaiian and Other Pacific Islander alone	0.0%	0.0%	0.1%
Some other race alone	0.2%	0.2%	0.3%
Two or more races	1.9%	1.8%	2.6%
Total:	100.0%	100.0%	100.0%

Thirty-nine percent (39.0%) of all households in Oakton's district speak languages other than, or in addition to, English, compared with 33.0% of all households statewide, while limited English is spoken in 8.0% of district households, versus 4.5% statewide.

In terms of educational attainment, again, according to 2020 census data, 28.0% of Oakton district's residents have a Bachelor's degree, compared with 21.1% of all Illinois residents age 25 or over. Those in the same age demographic with a graduate or professional degree make up 21.9% of Oakton's district, versus 13.6% of all residents statewide.

Median household income in District 535 varies considerably. Whereas Niles has a median household income of \$64,222, the lowest for Oakton's district, Winnetka's figure is greater than \$250,000. District-wide, the average is \$125,399. Statewide, the median household income is \$65,886, which is just above the figure of \$64,660 for Cook County.

The percentage of residents living in poverty also contrasts sharply between different Oakton towns and cities, varying from 2.4% for Glencoe, up to 13.3% for Evanston. The district average is 6.2%; overall, Illinois has an 11.5% poverty rate, while Cook County's rate is 13.0%.

#### **District Student Demographics**

District 535 encompasses nine public high schools. According to data reported by the Illinois State Board of Education in 2019, 85.9% of District 535's graduating students were enrolled in a postsecondary institution within twelve months of finishing high school, compared to 72.5% overall for all Illinois high school graduates:

District 535 High Schools	% Graduates Enrolled Postsecondary Institution Within 12 Months	% Graduates Enrolled Postsecondary Four-Year Institution Within 12 Months	% Graduates Enrolled Postsecondary Two-Year Year Institution Within 12 Months
Evanston Twp High School	78.8%	60.4%	18.4%
New Trier Township H S Winnetka	90.2%	84.6%	5.6%
Maine East High School	80.4%	39.4%	41.1%
Maine South High School	89.9%	68.9%	21.0%
Maine West High School	80.6%	40.6%	40.0%
Niles North High School	87.8%	56.3%	31.4%
Niles West High School	85.6%	55.3%	30.3%
Glenbrook North High School	89.7%	78.9%	10.7%
Glenbrook South High School	89.7%	73.6%	16.1%
Average - District 535 High Schools	85.9%	62.0%	23.8%
Statewide Average	72.5%	40.2%	32.3%

The table also illustrates one of the challenges that Oakton faces in recruiting in-district students. While the statistics vary widely by school, on average, 62.0% of those seniors graduating from in-district high schools chose a four-year institution, which is much higher compared to the statewide average of 40.2%. And, while 32.3% of high school graduates

Illinois-wide first enrolled in a two-year institution, for Oakton's district, the average was 23.8%.

In terms of per-pupil spending, the average for all District 535 high schools was \$22,837, with Maine South having the lowest per student spending at \$18,721, versus \$25,211 for New Trier, the highest among all of Oakton's feeder public high schools. The average per student spending statewide was \$13,836.

Approximately 21.0% of in-district students come from low-income households, but the range is quite significant. Maine East High School reported that 41.6% of its students live in low-income households, compared to 4.2% for New Trier High School. Low income students are defined as those who receive or live in households that receive SNAP or TANF; are classified as homeless, migrant, runaway, Head Start, or foster children; or live in a household where the household income meets the USDA income guidelines to receive free or reduced-price meals. Statewide, 48.8% of all students come from low-income households.

According to the Fall 2023 Enrollment Report produced by Oakton's Office of Research and Planning (student census dataset), 61.0% of Oakton students were aged 23 or younger; 69.0% of the student body resided in-district, 34.0% were full-time students, and 66.0% were attending part-time.

40.0% of Oakton's students are White non-Hispanic, 22.0% are Asian or Pacific Islander, 16.0% percent are Hispanic or Latinx, 8.0% are Black or African American, 3.0% identified as multiracial, and 1.0% are American Indian / Alaska Native. The remaining 10.0% of the student population are international students, or no information was available.

A sizeable portion of the Oakton student body indicate that their native language, or that the language spoken at home, is not English. Spanish, Polish, Korean, Urdu, and Assyrian are languages identified by the largest number of students, although Oakton students speak more than 50 different languages.

Many prospective students may question the value of postsecondary education. However, an economic study published by Northern Illinois University Center (NIU) for Governmental Studies found that those workers in Cook County having an Associate's Degree had a weighted mean annual salary of \$53,490, compared to \$47,727 for workers that have a High School diploma or GED.

The difference is even more pronounced when a Bachelor's degree is obtained. The weighted mean annual salary for Bachelor's degree recipients is \$87,204 in Cook County, or nearly twice as much as those for workers who have attained a High School degree.

#### **Business and Industry**

Employers indicate the need for employees who not only have technical skills, but also the ability to communicate, work in teams, think critically, solve problems, and demonstrate responsibility. Oakton continues to pioneer career certificate programs to meet expanding

workforce needs in the district. For instance, the College has approved new innovative health care certificate programs in medical cannabis, patient care specialist and perioperative nursing, cancer registry management and sterile processing technician.

Oakton and Endeavor Health are partnering to create accessible pathways to quality education and in-demand employment opportunities in healthcare. Oakton College's new Health Careers Education Center on Endeavor Health Evanston Hospital's campus will mark Oakton's first physical presence in Evanston, the largest community in the college's district.

The Center will house classroom and lab instruction for three new healthcare-focused Associate of Applied Science (A.A.S.) degree programs, including cardiac sonography, radiography and surgical technology. The first student cohorts will begin the program in the summer of 2025, with the application process opening in the summer of 2024.

#### **Financial Base**

Oakton's assessed value declined from a high of \$28.5 billion in tax levy year 2009 to \$18.7 billion in tax levy year 2015 before increasing to a current assessed value of \$30.7 billion (tax levy year 2023). The Property Tax Extension Limitation Law (PTELL) limits the increase in property tax extensions to five percent, or the percent increase in the national Consumer Price Index (CPI) for the prior year, whichever is less. Adjustments are made for annexations, mergers, disconnections, new construction, and increases approved by taxpayer referendum.

Oakton's district houses more than 25,000 businesses of all sizes. The labor market includes substantial numbers of employees in service, financial, health care, and related occupations at all levels.

#### **Employees**

The college recruits broadly for employee replacements, especially for full-time faculty, and includes provisions for seeking full-time faculty from adjuncts/part-time faculty. Positions are posted on the college website, the Chronicle of Higher Education and published on websites that focus on diversity recruitment, including historically African-American colleges and universities and the Hispanic Association of Colleges and Universities.

#### Accreditation

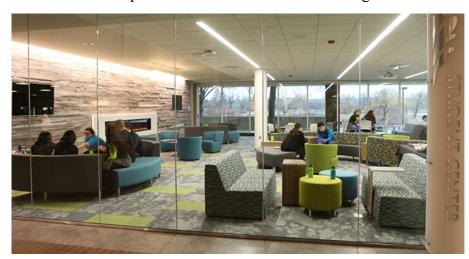
Oakton College is accredited by The Higher Learning Commission (230 South LaSalle Street, Suite 7-500, Chicago, IL 60604; 312.263.0456; www.hlcommission.org). The college is recognized by the Illinois Community College Board and is a member of the American Association of Community Colleges, as well as numerous professional organizations.

#### **Facilities and Services**

Oakton College maintains physical campuses in Des Plaines and Skokie. Occupying 193 total acres, the college's properties include 25 acres of lake and drainage, 30 acres of athletic fields,

29 acres of parking lots, and a two-acre prairie restoration area with the balance occupied by buildings.

Oakton's scenic Des Plaines campus at 1600 East Golf Road, surrounded by woodlands and prairie, includes a 410,000 square foot main building, the 93,000 square foot Lee Center, and a 7,300 square foot grounds maintenance building. In the fall of 2014, the college opened its Des Plaines campus Enrollment Center which integrates student services for admission,



advising and counseling, financial aid, and registration and records functions in one convenient location.

At approximately 13,800 square feet, the enrollment center also incorporates various functions previously scattered across the Des

Plaines building into a facility that is modeled after the successful design implemented at the campus in Skokie.

The college houses 61 classrooms, 64 labs, 285 offices, and a 9,500 square foot gymnasium. Other facilities include a Performing Arts Center (with a 285-seat theater), the Koehnline Museum of Art, and a Fitness Center.

The Lee Center opened for classes in January 2015. The Lee Center contains state-of-the-art science spaces, celebrates the natural and artistic highlights of the Des Plaines campus, and showcases the latest sustainable technologies. The LEED Gold-certified instructional center is home to the college's anatomy, biology, chemistry, earth science, medical laboratory technology, nursing, physical therapy assistant, physiology, and physics programs. LEED Gold buildings save money and resources, and they have a positive impact on the health of occupants while promoting renewable, clean energy. In addition, Legat Architects received the 2015 American Institute of Architects (AIA) Northeast Illinois Chapter Award for Excellence in Design for Distinguished Building over \$3 million category, for the Lee Center design.

The Student Center opened in January 2017. This new space provides about 7,300 square feet of dedicated space for student leadership, organizations, clubs, activities, recreation, group study, and student meetings at the Des Plaines campus. The center features a large multipurpose lounge area with a fireplace and television screens with floor-to-ceiling windows offering scenic views of the lake to the north. In 2019, extensive remodeling was completed for the west end of the main building on the Des Plaines campus. Completed renovations include administrative offices, counseling and wellness, the Arts, second-floor classrooms, and

the final phase of Student Street. In 2021, a complete remodeling of the Student Cafés at both campuses was completed.

Several new projects that will create a more equitable campus and which will support student learning and instruction have been approved as part of the FY2023-FY2027 Master Plan. These include the Learning Commons project, in which the library spaces will be expanded and renovated to establish a modern learning commons, and Partnership Hall, a community-oriented remodel of the Ten Hoeve wing to increase focus on partnerships. This will include offices for the Foundation and Campus Events, a Small Business Development Center as well as renovated conference space and upgraded Career Technical Education (CTE) classrooms.

The Skokie campus, situated on 21 acres at 7701 North Lincoln Avenue, is home to 34 classrooms, 34 labs, and 86 offices. In 2006, the college constructed the Art, Science, and Technology Pavilion which houses Oakton's programs in art and graphic design, computer networking and systems, computer technology and information systems, electronics, engineering, and manufacturing. The pavilion's architect, Ross Barney, earned a "citation of merit" in the Distinguished Building category from the Chicago chapter of the American Institute of Architects. A \$75,000 Illinois Clean Energy Fuel Foundation grant enabled the firm to incorporate numerous energy efficient features into the Pavilion design (including building materials that reduce heat transfer), occupancy sensors for lighting and temperature control, low flow technologies to reduce water consumption, and bamboo flooring and other sustainable materials.

With rapidly changing technologies putting a new emphasis on alternative course delivery, Oakton offers distance learning and online education. The college has been at the forefront of this digital revolution, developing a wide variety of quality, innovative, online courses to serve the needs of an increasingly diverse student body. Nearly all general education requirements for the Associate in Arts or Associate in Science degrees can be completed entirely through online courses at Oakton.

The college also offers the Continuing Education, Training, and Workforce Development programs delivered through the Alliance for Lifelong Learning and Workforce Development (formerly Business Institute). Through a unique partnership with all but one of the local high school districts and other community groups, the Alliance for Lifelong Learning currently offers courses at more than 150 locations.

#### **Educational Services**

In Fall 2023, the unduplicated headcount was 6,282 for students enrolled in for-credit classes. Many other individuals connect with Oakton by attending an array of special programs, athletic competitions, and cultural events, or by participating in the activities sponsored by outside groups that lease Oakton's facilities.

As approved by the Illinois Community College Board, Oakton offers 80 degrees and certificates in transfer programs and career and technical education programs. These degrees and certificates were developed to meet the interests of prospective students and labor market

needs, and to provide students with an array of learning opportunities. Academic departments have individual webpages that explain programs and demonstrate both the diversity and accessibility of Oakton curricula.

To increase accessibility to quality education as stated in the mission, Oakton offers day, evening and weekend courses. Offerings are also available in various modalities (face-to-face, hybrid, and online) and at two different campus locations. The college also increases access to an Oakton education by providing affordable educational experiences through comparatively low tuition.

Oakton programs are high quality, as evidenced by external benchmarking data that demonstrate comparatively high levels of success in developmental and college level courses, low course withdrawal rates, and high transfer rates, as well as high licensure rates for applicable health careers programs. The program review process for academic programs also requires evidence of quality, including through comparative visits to peer institutions.

Oakton's mission to provide education throughout a lifetime is reflected in its commitment to adult and continuing education and workforce development. The Alliance for Lifelong Learning (ALLiance) coordinates the resources of each high school district to make additional instructional services available for every adult resident of the district. Offered programs include continuing education classes, General Education Development (GED), Evening High School, English as a Second Language (ESL), and the Emeritus Program for adults over 50 years old. Dual credit courses, which provide a partnership between district high school and Oakton, are also offered to provide early access to college-level learning opportunities and increase college readiness.

In addition to academic programs, special areas of study contribute to the transformative qualities of an Oakton education. The College currently offers the following academic concentrations: Great Books, Global Studies, Jewish Studies, Environmental Studies, Peace & Social Justice, and Women & Gender Studies. Oakton's Honors Program also offers unique courses and seminars to meet additional interests of high achieving students. Learning opportunities are also offered in Nanotechnology, Service Learning, and STEM programming. These special areas of study fulfill the mission by offering transformative coursework and experiences like study abroad or STEM research and design courses.

#### **Student Services**

Extra and co-curricular programs provide empowering and transformative learning experiences outside of the classroom. Students can access additional learning experiences through participation in Student Government Association, the student newspaper, or dynamic and distinctive cultural experiences provided by various clubs, including the Diversability Club, the Anime Club, and many others.

The high quality education provided by Oakton is enhanced by student support services that supplement instructional experiences and support academic success. The college's Learning Center provides workshops that enhance classroom learning, as well as access to professional

tutors who help improve academic achievement by clarifying learning problems and working on study skills. The Oakton College Library supports student success by encouraging critical thinking, promoting information literacy, and providing teaching, resources, and services that meet the information needs of the community. Student Affairs departments like the Access & Disability Resource Center, Advising Services, Career Services, and Counseling Services provide programs and services that support the academic mission and assist and empower students to achieve their goals.

A one-stop enrollment center centralizes admissions, registration, and financial aid services for students and increases access to an Oakton education through a streamlined enrollment process.

## **Budget Process**

#### **BUDGET FORMULATION**

The College's budget process is an integral part of its strategic planning process, which sets goals and priorities. The strategic plan provides a framework for the Board of Trustees and the President's Council to recommend fiscal decisions that will support the College's commitments and objectives. The budget process is divided into three parts: capital budgeting, position budgeting, and non-personnel budgeting. The capital budget is part of a separate master plan process, while the Budget Office prepares position and line-item budgets.

Annual budget preparation begins in November. To start, the Budget Office prepares a forecast for the upcoming fiscal year. The Vice President of Administrative Affairs presents the forecast to President's Council, which reviews it and makes changes as necessary. The President's Council, in conjunction with the other administrators and at the direction of the Board of Trustees, establishes the guidelines for resource allocations to meet the specific educational goals of the College. The goal is to reach consensus on economic assumptions, to align resources with strategic goals and priorities, and to set an initial spending target based on projected deficits, if any, six months before a new fiscal year starts. The forecast is revised until all parties agree on the assumptions and the next year's budget is finalized.

Meanwhile, the five-year capital improvement plan (CIP) – which is approved by the Board of Trustees in June – prioritizes deferred maintenance and new capital projects and provides a list of capital projects to complete in each of five years. The Resource Allocation Management Plan (RAMP) is another planning document for capital expansion and is required by the Illinois Community College Board (ICCB) as part of the ICCB budget request to the Illinois Board of Higher Education. The size and selection of capital projects for each year is primarily based on these plans. The financial team under the Vice President of Administrative Affairs prepares financing options that will support the capital budget, which may include issuance of new bonds. The Vice President presents the CIP with the best financing option to the Board of Trustees at the Board's May meeting; the CIP then receives final approval in June.

Responsibility for preparing the position and non-personnel budget lies with the Budget Office under the Vice President of Administrative Affairs. In December, the Budget Office conducts a budget kickoff meeting for all departments, followed by technical training in the early January that guides departments on how to prepare and submit requests for operating budgets, equipment, remodeling, and strategic funding requests. Departments are required to prepare their operating budgets, and to submit to the Budget Office information pertaining to remodeling requests, new initiative requests, and equipment requests from mid-January through mid-February.

Actual expenditures from the previous fiscal year are used as the baseline for each department's non-personnel operating budget request. Based on departmental plans, each

department develops non-personnel budgets such as contractual services, material and supplies, and travel. If departments request more than the total expended in the previous fiscal year, they must explain the need. By mid-February, budget requests are submitted to the Budget Office via the College's budget module on the Banner system and in spreadsheets.

In addition to non-personnel budgets, departments can also make three different types of requests during this time. These are remodeling, special supply, software and capital equipment requests, and new initiative requests. If departments believe they need an office or classroom remodeled, they submit remodeling request forms with justification. The Director of Facilities and the Construction Project Manager evaluate specific remodeling requests for costing, feasibility, and overall compatibility with the College's general and continuing maintenance program.

Each department may also submit requests for special supplies and capital equipment, defined as non-recurring items that normally would not be procured as regular operating supplies and materials. This includes one-time purchases of lab equipment, vehicles, furniture, computers, and software. Budgeted amounts for remodeling and capital equipment are not carried over from year to year. Separate requests are also made annually for software renewals. New software purchases are coordinated with Oakton's Information Technology division.

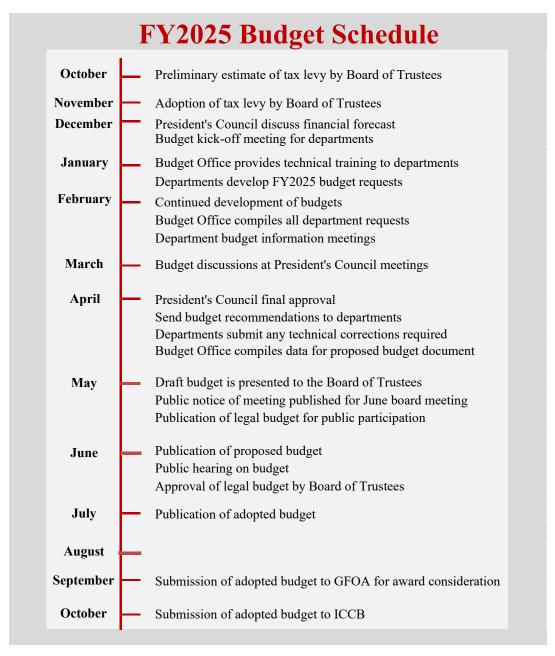
Finally, if, according to the forecast, it is determined that there will be resources available to fund new initiative requests, departments may then submit such a request, provided that it aligns with the goals set forth in the College's strategic plan. This is especially important where new personnel are requested.

While departments prepare their budgets, the Budget Office allocates benefit costs for different types of employees, salary budgets for employees based on contractual obligations, overload costs, part-time faculty teaching salaries, insurance costs, legal costs, and any other fixed costs that affect the College as a whole. Next year's position budgeting is prepared based on the existing number of positions and the new salary and benefit rates for the following year.

All revenue projections derive from studies conducted by the Budget Office and are based upon enrollment projections, state credit hour grant funding levels, tax levies, anticipated grant awards, and other applicable information. The Budget Office centrally determines personnel expenditures (salaries and benefits) and pro-rata charges (for example, for utilities). Each administrator has the ability to control the level of non-personnel expenditures, such as contractual services, printing costs, and travel.

The Budget Office prepares the financial portion of state-required reports, tax levy documents, and other budget-related financial and credit hour documents. The Budget Office compiles this information and inputs the various budgets into one main budget file. Once balanced, it is this file that will become the proposed budget.

In late February and early March, the Vice President of Administrative Affairs, Controller, and Budget Manager hold budget meetings with individual departments to discuss proper staffing, their concerns, goals and objectives, and new initiatives. During the meetings, the number of FTE's and each spending account are discussed and agreed on. If there is a targeted amount to cut, closing vacancies and reducing part-time and student employees are also discussed. Position budgeting is usually finalized after budget meetings. After discussions, changes to the respective departments' budgets are made to the master budget.



In mid-March, the Budget Office consolidates all budget requests and prepares a preliminary draft budget to determine if the total budget is balanced and if the total amount is close to the projections made in December. The Budget Office analyzes all accounts to

identify expenditures or revenues to determine if they are out of line with past spending, receipts, or current departmental responsibilities. Based on this preliminary draft, the Budget Office proposes gap-closing measures and potential revenue-enhancing options, should there be a deficit. The Vice President of Administrative Affairs presents these cost-cutting measures and revenue options to the President's Council for their recommendation and approval by the first week of April. Then, final revised budgets are uploaded to the Banner budget module for department review and confirmation.

The Vice President of Administrative Affairs presents the proposed budget to the Board of Trustees for review, comments, and suggestions during the May Board meeting. After the meeting, final changes, revisions, and corrections are made to the budget document. At least 30 days before the final budget is approved by the Board, the Budget Office publishes the legal budget and makes the document available for public inspection, as required under state law (110 ILCS 805/3-20.1) After those 30 days, the Vice President submits the final budget to the Board for approval during the June Board meeting.

Once approved by the Board, the budget document and legal budget appear on the College's website. Copies of the legal budget also are sent to the ICCB and the county clerk's office as is required by State law.

#### **Public Participation**

As a public entity, substantially financed by funds from taxpayers, the College has a responsibility to communicate with the residents of the District. Consequently, Oakton publishes financial documents such as the *Annual Comprehensive Financial Report* and the *Adopted Budget* and announces financial events and pending decisions of public importance in local area newspapers. Additionally, Oakton publishes an annual *Report to the Community* providing qualitative and quantitative information about the College. The College welcomes public participation at meetings of the Board of Trustees.

At least 30 days prior to the time the Board takes final approval action on the budget, the College places an announcement in local newspapers serving the District, noting availability of the legal budget and setting the time and location of the scheduled meeting to consider its approval.

Residents are always welcome to comment on financial matters by speaking at Board meetings or by contacting the members of the Board. During the approval process at the Board meeting, time is allotted for public comment and discussion concerning the proposed budget.

Oakton officials are occasionally asked to address various groups and meetings in the District on matters which concern the College's financial plans and the impact of those plans on local residents and businesses. Important financial reports and documents such as the Annual Comprehensive Financial Report, Adopted Budget, Report to the Community, etc. are available at any time on the College's website.

## **FUND DESCRIPTIONS**

Oakton uses funds to report on its financial position and the results of its operations to ensure compliance with legal provisions embodied in the Annual Budget and Annual Comprehensive Financial Report (ACFR) approved by the Board of Trustees. Fund accounting is designed to demonstrate legal compliance and to facilitate financial management by segregating transactions related to certain college functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. The college has established the following funds and fund groups for financial planning and reporting purposes.

Fund Group	<u>Fund</u>	Fund Code
Current Unrestricted	Education	01
	Operations and Maintenance	02
	Auxiliary Enterprises	05
Current Restricted	Bond and Interest	04
	Restricted Purpose	06
	Working Cash	07
	Audit	11
	Liability, Settlement, and Protection	12
	Staff Insurance Pool	17
	Social Security/Medicare	18
	Retiree Health Insurance Fund	21
Plant	Operation and Maintenance (Restricted)	03
	Investment in Plant (General Fixed Asset	ts) 08
Debt	Long-Term Obligations (General LT Del	ot) 09
Investment	Investment Pool	19
Loan	Loan	20
Student Activity	Student Activity Fund	10

The Student Activity Fund (Fund 10) primarily is used to account for student activity fee revenues and associated expenses. All of the remaining funds are budgeted funds except Investment in Plant, Long Term Obligations, Staff Insurance Pool, and Loan; all, however, are audited to ensure compliance with budgetary controls and financial accountability. Investment in Plant serves only as a fund to record the value of plant assets and does not have either true revenues or expenditures. Long Term Obligations serves only as a fund to record long-term general obligation debt and does not have either true revenues or expenditures.

The Staff Insurance Pool Fund tracks monies dedicated to a portion of the medical insurance costs of classified staff employees and is reported as part of the Education Fund in the College's ACFR and for uniform financial reporting. The Loan Fund is a shadow fund and was established to segregate student-loan programs from other restricted funds and is reported as a separate entity in the College's ACFR. It is combined with the Restricted Purpose Fund for uniform financial reporting.

The College also maintains two other shadow funds in order to simplify the bookkeeping process: the Investment Pool Fund (IPF) and the Social Security/Medicare Fund (SSM). The IPF records all of the transactions of the College's investments and maintains its audit trail. At the end of the reporting period, all assets are reassigned to the other funds prorated by each fund's share of the investment pool.

The SSM records the College's Social Security and Medicare tax levy and payments therefrom. Its purpose is to maintain separate accounting and net-position balances for this tax levy distinct from the liability-tax levy. Since it is not a fund defined by the ICCB, it is combined with the Liability, Settlement, and Protection Fund for budget and uniform financial reporting (UFRS) purposes.

#### **OPERATING FUNDS**

The operating funds are those that support ongoing primary services, programs, and daily operations. The Illinois Community College Board defines the Education Fund and the Operations & Maintenance Fund as the operating funds, while operating funds often include both current unrestricted and current restricted funds.

#### **EDUCATION FUND (01)**

The Education Fund is established by 110 ILCS 805/3-1 of the Illinois Public Community College Act, which establishes the statutory maximum tax rate for the Fund at seventy five cents per \$100 of equalized assessed valuation (EAV). This fund is used to account for revenues and expenditures of the academic and service programs of the College. It includes the costs of instructional, administrative, and professional salaries; supplies and contractual services; maintenance of instructional and administrative equipment; and other costs pertaining to the educational program.

#### **OPERATIONS AND MAINTENANCE FUND (02)**

The Operations and Maintenance Fund is established by 110 ILCS 805/3-1, which sets the statutory maximum tax rate at ten cents per \$100 of EAV. This fund is used to account for expenditures for the construction, acquisition, repair, and improvement of community college buildings; procurement of lands, furniture, fuel, libraries, and apparatus; building and architectural supplies; and the purchase, maintenance, repair, and replacement of fixtures used in buildings, including but not limited to heating and ventilating systems; mechanical equipment; seats and desks; blackboards; window shades and curtains; salaries of janitors, engineers, or other custodial employees, and all expenses incident to each of these purposes.

## **AUXILIARY / ENTERPRISE FUND (05)**

The Auxiliary Enterprise Fund is established by 110 ILCS 805/3-31.1 of the Illinois Public Community College Act and is used to account for College services where a fee is charged to students or staff and the activity is intended to be self-supporting. Examples of accounts in this fund include food service, bookstore, intercollegiate athletics, non-credit instruction, and contract training. Only monies over which the institution has complete control should be included in this fund.

## **OPERATIONS & MAINTENANCE FUND RESTRICTED (03)**

The Operations and Maintenance Fund Restricted is used to account for monies restricted for building purposes and site acquisition. The term "Capital Fund" is often used to refer to this fund. Various types of restricted funds are accounted for within this fund. They include bond proceeds, Capital Development Board grants, and funds restricted by Board resolution to be used for building proposes.

#### **BOND AND INTEREST FUNDS (04)**

These funds are used to account for payments of principal, interest, and related charges on any outstanding bonds or debt. Oakton has three non-referendum bonds outstanding currently: General Obligation Limited Tax bonds issued in 2014, 2018, and 2020 (A and B series) for the five-year Facilities Master Plan. Debt service for each bond issue must be accounted for separately using a group of self-balancing accounts within the fund.

## **RESTRICTED PURPOSES FUND (06)**

The Restricted Purposes Fund is used for the purpose of accounting for monies that have external restrictions regarding their use. Examples of accounts in this fund are local, state, and federal grants, and federal and state student financial-assistance grants.

#### **WORKING CASH FUND (07)**

The Working Cash Fund is used to enable the district to have sufficient cash on hand at all times to meet the demands of ordinary and necessary expenditures. By making temporary transfers, the Working Cash Fund is used as a source of working capital by other funds. Such transfers assist operating funds in meeting demands during periods of temporary low cash balances. Because of its nature, this fund is not subject to appropriation.

#### GENERAL FIXED ASSETS ACCOUNT GROUP (08)

The General Fixed Assets Account Group is used to record the value of plant assets.

#### GENERAL LONG-TERM DEBT ACCOUNT GROUP (09)

The General Long-term Debt Account Group is used to record long-term liabilities.

#### TRUST AND AGENCY FUND (10)

The Trust and Agency Fund is used to receive and hold funds collected from student activity fee revenues.

#### **AUDIT FUND (11)**

The Audit Fund is established by 50 ILCS 310/9 of Illinois Compiled Statutes. Annually, Oakton separately levies and collects property taxes for payment of the annual audit of its

financial statements. The statutory maximum tax rate is 0.5 cent per \$100 EAV. This fund is used to account for this levy and the related audit expenses.

## LIABILITY, PROTECTION AND SETTLEMENT FUND (12)

The Liability, Protection and Settlement Fund is established pursuant to 745 ILCS 10/9-107 and 40 ILCS 5/21-110.1 of the Illinois Compiled Statutes. Eligible expenditures include the tort liability, workers' compensation, liability insurance, Medicare taxes, Social Security taxes (FICA), and unemployment insurance.

## **SOCIAL SECURITY/MEDICARE FUND (18)**

This fund was set up to ensure discrete accounting in the general ledger for tax levy revenues levied for Social Security and Medicare purposes and to discriminate more easily associated fund balances associated therewith. For almost all reporting purposes it is combined with Fund 12.

## **INVESTMENT POOL FUND (19)**

This fund accounts for all of the transactions involving the College's investments. At the close of each accounting period accrued interest is allocated to each of the several funds on the basis of its fund balance. This is a shadow fund established to make accounting for the College's investment instruments easier and more flexible. It is not an ICCB reportable fund and is not a budgeted fund.

## LOAN FUND (20)

The Loan Fund accounts for all transactions involving student loans. It is separately reported in the CAFR and is combined with restricted purpose funds for most other purposes. It is not a budgeted fund and is not separately reported to the ICCB.

#### RETIREE HEALTH INSURANCE FUND (21)

The Retiree Health Insurance Fund records the College's assets and liabilities for Other Postemployment Benefits (OPEB) obligations. The College participates in the State of Illinois Community College Health Insurance Security Fund (CIP), a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the State of Illinois. CIP provides health, vision, and dental benefits to retired staff and beneficiaries of participating community colleges. The College also provides OPEB benefits for retired employees through a single-employer plan.

# FY2025 REVENUE SUMMARY

The total revenue for all funds in Oakton's College's FY2025 budget is \$128.4 million, an increase of 4.7 percent over FY2024. The increase is attributable mainly to an increase in property tax revenue that is projected for the next fiscal year.

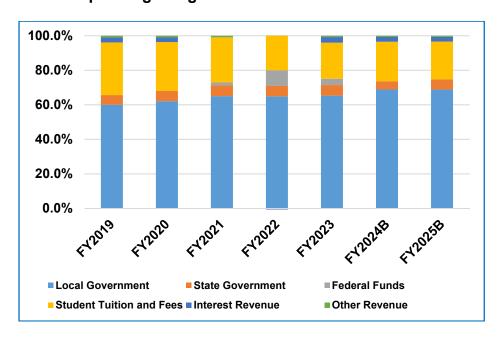
#### OPERATING FUNDS

The Operating Funds consist of the Education Fund and the Operations & Maintenance Fund. The Education Fund supports all of the institution's for-credit instructional programs, academic and student support, as well as general administrative costs. The Operations & Maintenance Fund is where all building and grounds maintenance, custodial and energy costs are budgeted. The Operations & Maintenance Fund also is where the Oakton Police Department's operations are budgeted.

The Operating Budget accounts for 73.1% of Oakton's revenues. Due to how Oakton levies the property tax, 81.9% of all property tax revenue is levied on the Education Fund. Transfers from the Education Fund then support operations and expenses that are budgeted in other funds, including Auxiliary Operations and Oakton's Restricted Operations & Maintenance Fund. The latter is where all Master Plan capital projects are budgeted.

Total revenue in Oakton's Operating Fund in FY2025 is budgeted at \$94.1 million, an increase of 3.9% over FY2024. The graph below illustrates the major Operating Fund revenue sources. The figures for FY2019-FY2023 represent actual receipts. For FY2024 and FY2025, budgeted figures are included:

#### Operating Budget Revenues: FY2019 - FY2025



Several trends have been occurring over the past seven fiscal years:

- Local government revenues, which consist of taxes levied on District 535 property owners and a distribution of state corporate tax revenue, have steadily increased as a proportion of overall Operating Fund revenue. In FY2019, local government revenues accounted for 60.0% of all Operating Fund revenue. In FY2025, that figure now sits at 68.8%. Lower tuition and fees due to declining enrollment, plus larger tax levies that are the result of a higher inflation explain this trend.
- Local government revenues also have been increasing due to a jump in receipts from Personal Property Replacement Taxes (PPRT), which, in the 1970's, replaced lost revenues resulting from the abolition of the corporate personal property taxes. PPRT revenues are appropriated in the State of Illinois' annual budget and then distributed to taxing bodies by the Illinois Department of Revenue. Economic expansion, fueled largely by federal stimulus starting in 2021, have pushed annual PPRT revenue from \$1.1 million in FY2020, to \$3.5 million in FY2023. However, as the economy has cooled with the onset of higher interest rates, PPRT revenues have ebbed. In FY2024, Oakton was allocated \$2.5 million in PPRT revenue; for FY2025, \$2.0 million is budgeted.
- Tuition and fee revenues as a share of overall, Operating Fund revenues declined from 30.4% to 20.9% in the five years between FY2019 and FY2022, reflecting the deep enrollment declines during the COVID-19 pandemic. The good news is that enrollment began to stabilize in FY2023, followed by a small increase in FY2024. In FY2025, we are projecting tuition and fee revenue to remain flat with FY2024.
- Federal revenues are a very atypical funding stream for Oakton's operating budget, as well as other community colleges across Illinois. However, the massive COVID-19 stimulus programs injected billions of dollars into higher education institutions across the country. Part of Oakton's allocation was used to offset lost revenue from declining enrollment. The last of the COVID-19 relief funds appropriated to Oakton were used in FY2023.

# **Property Taxes**

Property taxes are levied each calendar year on all taxable real property located within the jurisdiction of Oakton College. The County Assessor is responsible for assessment of all taxable real property within Cook County, except for certain railroad property which is assessed directly by the State. Reassessment is conducted on a three-year schedule established by the Cook County Assessor. The Cook County Clerk computes the annual tax for each parcel of real property and prepares tax books used by the County Collector as the basis for issuing tax bills to all taxpayers in the county.

Property taxes account for 51.9% of all revenues for the College, and 68.8% of all Operating Fund revenue. By Illinois law, the Education Fund tax rate cannot exceed \$0.75 per \$100 of EAV; the maximum tax rate for the Audit Fund is \$0.005; the maximum tax rate for the Operation & Maintenance Fund is \$0.10. Property tax rates for the Liability and Social Security/Medicare Funds

do not have a statutory maximum. Below is a table that presents the 2022 tax year rates for the individual levy categories and maximum tax rates for the College.

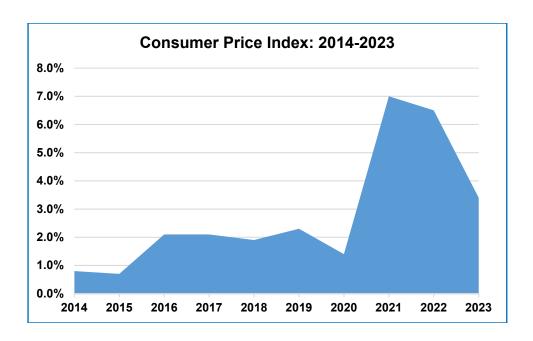
	2022 Tax Rates	Statutory Maximum
Tax Category		
Education Fund	0.1803	0.7500
Operation/Maintenance Fund	0.0281	0.1000
Audit Fund	0.0004	0.0050
Life Safety	0.0000	0.1000
Liability/Settlement/Protection Fund	0.0000	None
Social Security/Medicare (Note 1)	0.0000	None
Bond and Interest Fund	0.0129	See Note 2
Levy Adjustment Public Act 102-0519	0.0028	See Note 3
Total:	0.2245	

#### Notes

- (1) Tax-levy amount (\$100) rounds to 0.0000.
- (2) The rate depends on the value of the bond issue; no maximums are imposed. The College issued General Obligation Limited Tax bonds in 2014, 2018, 2020 and 2023, which are payable solely from the Debt Service Extension Base (DSEB) of Oakton's District. The DSEB is an amount equal to that portion of the extension for the District for the 1994 levy year constituting an extension for payment of principal of and interest on bonds issued by the District without referendum increased each year commencing with the 2009 levy year.
- (3) The law provides that, for purposes of the Property Tax Extension Law Limit (PTELL), the taxing district's most recent aggregate extension base shall not include the prior year's recapture levy. Therefore, the recapture levy is included in the subsequent year's tax cap calculation.

PTELL limits increases in property tax extensions to the lesser of 5% or the increase in the national Consumer Price Index (CPI) for the year preceding the levy year. This amount is adjusted by the value of new construction in Oakton's district, as well as the expiration of tax increment financing districts and other factors.

As the following graph indicates, annual Consumer Price Index (CPI) growth had, until 2021, been extremely modest. The United States, in 2021 and 2022, experienced the highest inflation since the early 1970's. This was due to a number of factors, including increased energy costs, a tight labor market, and continued strong consumer demand. Since the spring of 2022, the Federal Reserve has initiated a series of interest rate increases in order to moderate inflation, which for 2023, had declined to 3.4%.

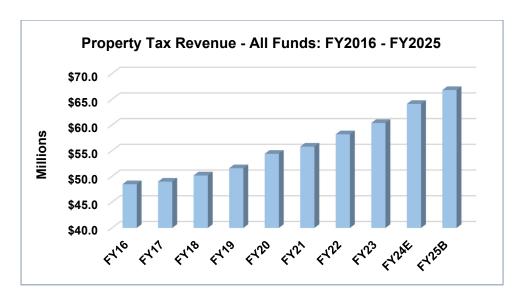


In FY2023, Oakton benefited from the termination of the Glen tax increment financing (TIF) district in Glenview, which added \$534.7 million in new construction to the district's equalized assessed value (EAV), resulting in a \$1.0 million increase in annual tax revenue for Oakton College.

Another significant boost to Oakton's property tax revenue stream was the property tax refund recapture law (Public Act 102-0519) approved in 2021, which made all Illinois tax-capped districts whole for revenue lost as the result of property tax assessment appeal refunds. We have budgeted \$0.9 million in property tax refund recapture revenue for FY2025.

Allocations of property tax revenues are as follows: Education Fund: \$53.9 million; Operations & Maintenance Fund: \$8.0 million; and the Liability and Social Security/Medicare Funds: \$200. Oakton's fiscal practice is to levy the majority of property tax revenues on the Education Fund, and then transfer funds to the Liability and Social Security/Medicare funds, along with transfers to the Operations and Maintenance, Auxiliary, and O&M Restricted (Capital) funds, when needed.

An additional \$4.0 million of property tax revenues will support debt service payments. The chart below shows the historical trend in property tax revenue for all funds for the past ten years.

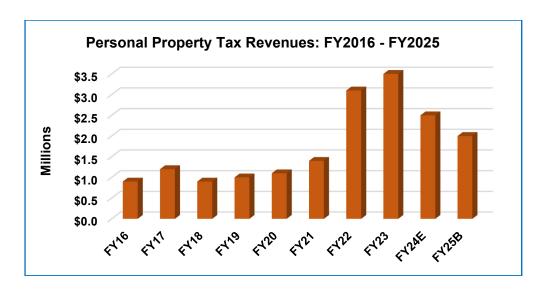


# **Personal Property Replacement Taxes**

Personal Property Replacement Taxes (PPRT) include an additional State income tax on corporations and partnerships, a tax on businesses that sell gas or water, a 0.5% fee on all gross charges for telecommunications services excluding wireless services, and a per-kilowatt tax on electricity distributors. PPRT replace lost revenues resulting from the abolition of the corporate personal property taxes. Because the primary driver is corporate income taxes, PPRT fluctuate significantly depending on the business cycle.

The Illinois Department of Revenue collects and distributes revenues from replacement taxes to local taxing districts. The total collections are divided into two portions. One portion (51.65 percent) goes to Cook County. The other portion (48.35 percent) goes to the remaining 101 counties commonly referred to as downstate counties. The Cook County portion is then distributed to the taxing districts in Cook County based on each district's share of personal property tax collections for the 1976 tax year, when Cook County last collected personal property taxes on corporations, partnerships, and other business entities.

As shown in the graph below, PPRT revenues have risen appreciably since 2020. Corporate income tax revenues have increased for three reasons. First, federal fiscal stimulus between 2020 and 2022 and expanded overall economic activity increased profits for many corporate taxpayers. Second, changes in consumption patterns during the pandemic, such as a shift in spending from services to goods, increased profits for many corporate taxpayers. Third, several significant changes to the Illinois Income Tax Act (IITA) expanded the corporate income taxable base.



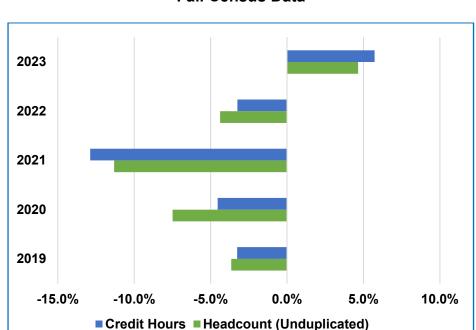
FY2023 may have been the highpoint for PPRT revenues, as the federal stimulus programs have run their course and the Federal Reserve's policy of taming inflation by upping interest rates will result in slower economic growth. The FY2025 budgeted amount is \$2.0 million; FY2024 PPRT revenues will total \$2.5 million.

#### **Tuition and Fees**

In Fall 2023, Illinois community colleges saw overall enrollment headcount rise by 5.7 percent over Fall 2022, representing the second largest Fall-to-Fall enrollment growth in the last thirty years. Only the Fall 2008 to Fall 2009 increase of 7.4 percent during the Great Recession was higher.

The data in the Illinois Community College Board's Fall 2023 enrollment report, however, showed enrollment gains were uneven. Thirty-six community colleges experienced an increase in headcount enrollment from Fall 2022 to Fall 2023, while twelve community colleges had a decrease.

Oakton's enrollment headcount rose 4.6% from Fall 2022 to Fall 2023, according to data provided by Oakton's Office of Research and Planning. This is good news, and represents a recovery from the double-digit enrollment decreases the College experienced during the COVID-19 pandemic (see figure on the following page). The ten-day census of student headcount for Spring 2024 are also encouraging, with Oakton seeing an increase 4.6% increase, just below the reported statewide community college headcount increase of 5.1%.



Oakton College Headcount & Credit Hour Trends: 2019 - 2023 Fall Census Data

It is hard to tell what lies ahead, even into FY2025. The College has made substantial investments in student supports, both in terms of human capital and technology, and has implemented a full range of marketing outreach efforts, both to announce the re-branding to Oakton College in January 2023, and to bolster visibility to attract new students. We are therefore budgeting tuition and fee revenues to remain in-line with actual FY2024 tuition and fees.

All of these efforts, which have been detailed over the past several budgets, are contributing to an enrollment picture that is, overall, positive in the near term. The work will continue with the goals set forth in Vision 2030, building on best practices in order to sustain enrollment and retention efforts across all student populations. The pandemic fast-tracked changes that were already underway in higher education, including a shift in offering short-term credentials, partnering more with local businesses, and other efforts to attract and retain students, particularly adult learners.

College leadership is aware, just as are higher education administrators across the United States, that the demographic outlook is challenging. Lower birthrate trends that began with the Great Recession (2008-2009) will translate into a smaller population of graduating seniors, beginning in FY2025.

According to data shared by the firm RNL, which Oakton has hired to advise on its Strategic Enrollment Planning (SEP) efforts, the trend will affect most states, and, in particular those in the Midwest, where high school graduation populations are expected to decline by 5.2% over the next five years. Illinois could potentially experience a 9.5% decline in the number of high school graduates during the same period. Oakton's high school population may be less adversely affected,

as it is more demographically diverse, with a large immigrant population that has grown over the past decade.

From: James Loftus, Ph.D., Executive Consultant with RNL "Preparing for Strategic Enrollment Planning (SEP) at Oakton College." Source: Western Interstate Commission for Higher Education, "Knocking at the College Door: Projections of High School Graduates," 2020, www.knocking.wiche.edu.

#### **State Revenues**

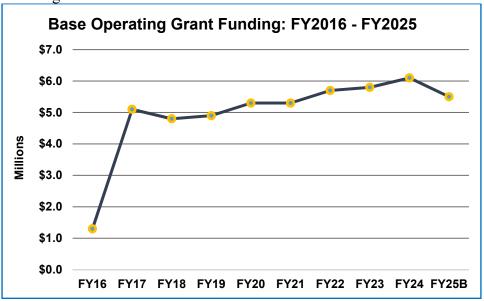
The operating funds receive two types of State revenues: a base operating grant and a career and technical education grant. After the 2016-2017 funding impasse that disrupted state appropriations to colleges and universities, base operating grant funding stabilized, and since FY2020, Oakton's appropriation has increased by approximately \$1.0 million, or 17.2%.

# **Base Operating Grant**

The Illinois Community College Board computes and awards this grant, which is based on eligible credit hours earned in the two years prior to the current year multiplied by the current year reimbursement rate. The base operating grant accounts for only 5.9% of total Operating Budget revenues, but nonetheless remains a critical funding source for Oakton's operations. The base operating grant is also partly allocated to the Alliance for Lifelong Learning program, in the Auxiliary Fund.

Governor Jay Pritzker's administration, working with the General Assembly, has since 2018 been able shore-up the State of Illinois budget, helped by the infusion of over \$8.1 billion in federal stimulus between 2020 and 2022.

Based on improved state finances, FY2025 credit hour grant revenues are budgeted conservatively at \$5.3 million, which is 85.0% of the FY2024 appropriation. We remain optimistic that the General Assembly will appropriate a higher amount than what we have budgeted.



#### Career and Technical Education Grant

The Career and Technical Education Grant supports enhancing instruction and academic support activities to strengthen and improve career and technical programs and services. The grant strives to keep career and technical programs current, to prepare students for their chosen careers, and to provide a well-trained workforce for employers.

This formula grant is based on credit hours generated in the area of business and occupational programs two years prior to a budget year. Although this grant encourages instructional spending for career programs, it does not impose spending restrictions. Oakton's share of the Career and Technical Education Grant is budgeted at \$427,820 for FY2025.

# **RESTRICTED FUND (FUND 06)**

# **State Funding**

In the past three fiscal years, Oakton received a significant influx of state grants, which have been appropriated in recent years to increase the number of graduates in critical areas. These grants are budgeted in Fund 06 – Restricted Purpose Funds.

They include the Workforce Equity Initiative, which is a statewide grant program focused on expanding training opportunities for minority students in at-risk communities. The Early Childhood Access Consortium for Equity Scholarship Program, was created to address the shortage of qualified early childhood educators by encouraging the pursuit of credentials and

advancement of already-held degrees in early childhood education. And, finally, the Pipeline for the Advancement of the Healthcare Workforce (PATH) grant, which aims to serve, create, support and expand the opportunities for individuals in nursing and select health care pathways to obtain certificates and degrees, allowing them to enter and/or advance their careers in the health care industry.

Nearly \$4.0 million has been appropriated to Oakton for these programs since FY2022. For FY2025, total ICCB grant funding is budgeted \$2.9 million, which includes funding for Adult Education and Literacy programs.

Student financial aid in the form of Monetary Assistance Grants are funded through the Illinois Student Assistance Commission (ISAC). In FY2025, the total amount budgeted for this program is \$2.0 Million.

# Federal Funding

In FY2023, the last of federal, Higher Education Emergency Relief Fund (HEERF) COVID-19 monies were expended. In total, Oakton College received \$22.2 million in HEERF funds.

The Student portion of Oakton's HEERF allocation were used to provide grants to qualifying students to cover expenses such as food, shelter, course materials, and childcare. HEERF Institutional funds were used to defray the technology costs associated with a shift to online learning, faculty training in online teaching practices, the provision of laptops and Wi-Fi hotspots to students, COVID-19 testing, personal protective equipment (PPE), and replacing lost revenue resulting from enrollment declines. During FY2023, HEERF Institutional funds were also used to retire student debt totaling \$1.0 million.

In FY2025, federal support will largely come in the form of financial aid, which is typical of the federal funding stream prior to the COVID-19 pandemic. The total amount projected to be allocated by the U.S. Department of Education to Oakton is \$7.7 Million, which includes funding for PELL, Stafford and the Federal Supplemental Educational Opportunity Grant (FSEOG).

# **Foundation Funding**

The Oakton College Education Foundation raises funds in support of student scholarships, academic programs, teaching excellence, and capital improvements that enhance the quality of education at Oakton. In FY2024, Education Foundation has funded \$1.2 million in program grants and scholarship, which is the same amount budgeted for FY2025.

## **OTHER FUNDS**

The Capital Improvement Plan (CIP) is updated annually. It sets out the capital projects for each fiscal year, which are budgeted in the Operations and Maintenance (Restricted) Fund (Fund 03). The details on which Master Plan projects will be funded in FY2025 are still being finalized and will be shared with the Oakton College Board of Trustees at its August meeting. The FY2025 CIP

# **OAKTON COLLEGE \* FY2025 BUDGET**

has been budgeted at \$12.3 million, which will be funded through a \$3.0 million transfer from the Education Fund; the remaining \$9.3 million will come from fund balance.

The Audit Fund (Fund 11) will receive property tax revenues and interest income of \$101,000 in FY2025, which will cover the contractual obligation that the College has to its outside auditing firm. A transfer of \$1.8 million from the Education Fund supports the Liability and Social Security / Medicare Funds (Funds 12 & 18) for FY2025.

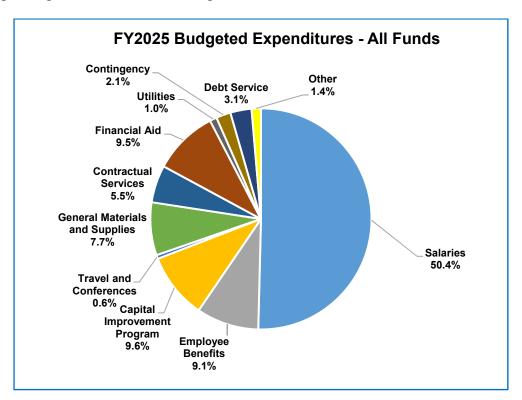
The Bond & Interest Fund (Fund 04) will require total revenues of \$4.0 million to make bond principal and interest payments; revenue for this fund derives almost entirely from a separate levy used specifically for debt re-payment. Resources for the Auxiliary Operations (Fund 05) consist of \$6.4 million in revenues and a \$2.5 million transfer from the Education Fund, the same amount as FY2024.

# EXPENDITURE SUMMARY

#### **ALL FUNDS**

Expenditures budgeted for all funds in FY2025 total \$128.4 million, which represents an increase of \$5.5 million, or 4.4%, from the FY2024 all funds budget. Education Fund expenditures, the largest operating fund, total \$76.9 million, an increase of \$3.8 million. Capital spending is proposed to decrease from \$14.9 million in FY2024 to \$12.3 million in FY2025, while grant-supported expenditures will increase \$0.5 million to \$14.5 million in FY2025.

The two largest expenditure categories are salaries and benefits, which account for 59.5% of all expenditures for all funds and 79.8% of all expenditures for the operating funds. Other expenditures in these funds include items such as supplies, contractual services, utilities, and capital spending detailed in the following sections.

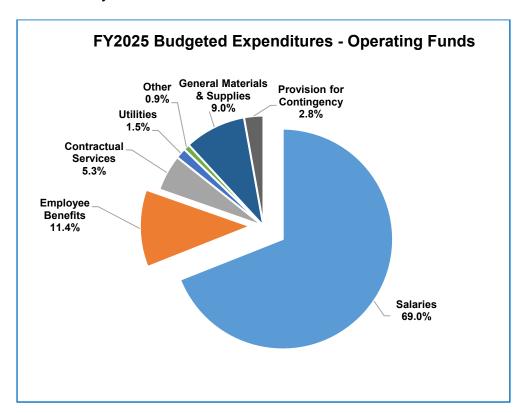


#### **OPERATING FUNDS**

The Operating Funds account for the cost of instructional, administrative, professional, custodial, and maintenance employees' salaries; supplies and moveable equipment; supplies and materials; maintenance of instructional and administrative equipment; maintenance and repair of buildings and replacement and improvement of fixtures; and utilities expenses.

The FY2025 Operating Funds expenditures budget will increase 6.0%, due to contractual salary adjustments for Oakton's staff, faculty and police officers and the additional positions that are

being funded for FY2025. Rising operating costs are also attributable to health care insurance premiums that are forecasted to grow 7.2%, and costs related to several IT projects that will begin in the next fiscal year.



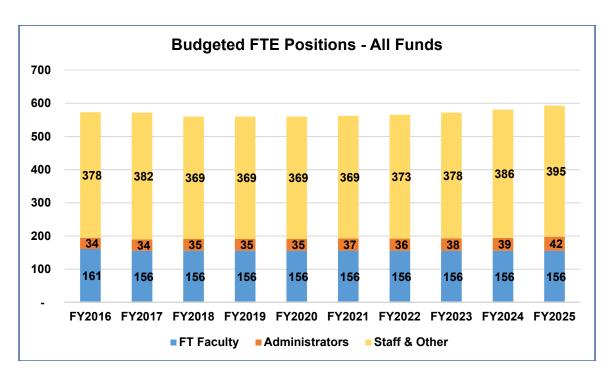
### **SALARIES**

#### FULL-TIME EQUIVALENT (FTE) STAFFING LEVEL

Four bargaining units represent the large majority of Oakton's employees: full-time faculty, part-time faculty, police, and staff. Staff consists of full-time and regular part-time employees who are regularly scheduled to work in a primary position on a continuous, year-round basis. The College also hires non-union employees including administrators, confidential full-time employees, short-term part-time employees, and student employees. Student employees usually work 20 hours or less per week.

The budgeted staffing level reflects the current level of staff needed to meet Oakton's goals and objectives. Budgeted salaries are based on the budgeted positions for the year, their anticipated or contractual salaries, and estimated work hours. Because part-time faculty and student employees are not budgeted based on headcount, they are excluded from the full-time equivalent (FTE) count below.

Total budgeted FTEs for FY2025 are 593 for full-time faculty, administrators, full-time and part-time staff, and police officers. The graph below indicates the College has had a relatively stable staffing level for 10 years.



The FY2025 budget funds salaries for 156 full-time faculty members, 42 administrators, 13 police officers, and 382 full-time and part-time regular and confidential staff. Part-time faculty salary budgets include funding for 215 full-time equivalent adjunct instructors. The FY2025 salary budget also includes funding for approximately 80 student employees FTE's. Student employees are limited to working 20 hours weekly.

The College has three union affiliations with four bargaining units. The Illinois Education Association-National Education Association (IEA-NEA) represents the full-time faculty and adjunct faculty who teach six credit hours or more. Below is a list of the four bargaining units at the College:

- Full-time faculty is represented by the Oakton Community College Faculty Association (OCCFA-IEA-NEA) and their current contract remains in force until August 19, 2024.
- Adjunct faculty members are represented by the Adjunct Faculty Association of Oakton Community College (OCC-AFA-IEA/NEA) and their current contract remains in effect until the day before the start of the fall 2025 academic term.
- Staff is represented by Oakton Community College Classified Staff Association, a chapter of Cook County College Teachers Union Local 1600, AFT. The current contract is effective until December 31, 2025.
- Police officers are represented by the Metropolitan Alliance of Police (MAP) with a contract that expires on June 30, 2025.

Total salaries for the Education and Operations & Maintenance funds are budgeted at \$59.3 million, an increase of \$3.1 million, or 5.4%, from the FY2024 budgeted level of \$56.3 million. Salaries comprise 68.5% of the operating fund expenditures.

The graphic below shows budgeted, Operating Funds salaries over the five-year period beginning FY2021, during which budgeted salaries increased 2.5% annually on average. Salary budget growth has been limited by the retirement of long-serving full-time faculty and staff. New instructors and staff are typically paid at a lower grade and step.

# \$58.0 \$56.0 \$54.0 \$52.0 \$50.0 \$48.0 \$46.0 \$44.0 FY21 FY22 FY23 FY24 FY25

**Budgeted Operating Fund Salaries: FY2021 - FY2025** 

# **Full-Time Faculty Salaries**

Full-time faculty salaries are budgeted at \$17.7 million, a 1.8% increase from the FY2024 budgeted amount. These salaries include base salary, overload, and summer pay.

While the average salary for existing full-time faculty is scheduled to increase by 3.5%, the overall increase is lower as there are currently eight, vacant full-time faculty positions that are budgeted at the base starting faculty member's pay rate. The number of full-time faculty budgeted positions is 156 in FY2025, the same as FY2024. Full-time faculty salaries represent 29.8% of the total operating budget's salary expenditures, and 25.9% of total budgeted FTEs.

# **Part-Time Faculty Salaries**

Salaries for part-time faculty include payments for meetings and assessment, and adjunct teaching costs for fall, spring, and summer terms. Part-time faculty salary budgets are based on a rolling average of the past three years actual salaries paid from each individual instructional budget. The FY2025 budget for adjunct faculty salaries is \$9.0 million compared to \$9.3 million for FY2024. Adjunct salaries make up 15.7% of total operating budget salaries.

#### **Administrator Salaries**

Administrators include the president, vice presidents, directors, assistant vice presidents, deans, controller, and other executives, all of whom are at-will employees. Administrator positions total 42.0 in FY2025 for all funds. The FY2024 budget includes a cost-of-living increase of 3.5% for all administrators. Administrator salaries represents 10.6% of the total operating budget salary expenditures and 7.0% of the FTE funded in the operating budget for FY2024.

## **Operations & Maintenance Salaries**

Salaries for janitors, custodians, mechanics, maintenance, and groundskeepers, total \$3.7 million for FY2025, which is the same amount budgeted for FY2024. Facilities staff retirements have contributed to low overall salary growth. Operations and maintenance salaries account for 5.7% of total operating budget salaries. The budgeted FTEs for this group of employees is 59.6 in FY2025, representing 9.8% of the total operating budget FTEs.

## **Police Officers and Security Guards**

Oakton's Police department offers a broad range of services to keep the College safe and to promote a peaceful environment. Officers and security guards patrol two campuses on foot, bicycle, and by marked vehicle. The FY2025 budget includes 1 lieutenant's position, 10 full-time police officers, one full-time public safety guard and one part-time security guard, the same number of positions as FY2024. The Police Chief is an administrator. Salaries total \$856,400, a 4.1% increase over FY2024. Police officers and security guard salaries represent 1.4% of total operating fund salaries, with an FTE count representing 2.2% of the total operating budget FTEs.

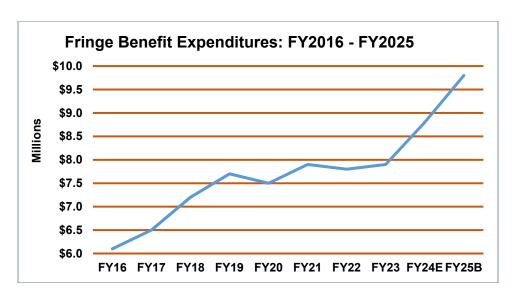
## Salaries for Staff, Clerical, Professional, and Others

Clerical and professional personnel consist of enrollment specialists, academic coordinators, academic advisors, financial aid advisors, application software developers, webmasters, accountants, administrative assistants, cashiers, clerks, etc. on both part-time and full-time bases. Staff, clerical, and professional salaries total \$22.6 million, or 36.0% of the total operating salaries budget and approximately 47.9% of the operating funds' FTE headcount budgeted for FY2025.

## **BENEFITS**

The College joined the Community College Health Consortium (CCHC) in July of 2011 in an effort to reduce health-insurance costs through reduced administrative and stop-loss coverage costs. The CCHC coverage encompasses employees at seven colleges including Oakton. Each college is allowed to design its own plan with individual premiums based on its design and experience.

Benefit costs comprise payments for PPO and HMO health insurance premiums, dental, vision, and life insurance. Uniform allowance and tuition reimbursement are also budgeted in this category. Fringe benefit costs are expected to increase 7.2% from \$9.1 million budgeted in FY2024, to \$9.8 million in FY2025. Calendar Year 2024 premiums rose 8.8%, driven mainly by higher medical and prescription claim costs in Oakton's PPO plan. In Calendar Year 2025, a further increase of 7.0% is projected.



Note: Actual costs are reported for FY2016 to FY2023, with an estimate being provided for FY24.

#### **CONTRACTUAL SERVICES**

Contractual Services represent payments for services rendered by firms or persons not employed by the College. These include contracts for instructional services, legal counsel, maintenance services, testing services, employee training, and IT services. The FY2025 operating budget includes \$4.6 million for contractual services, an increase of 5.6% over FY2024 that is driven by IT-related project implementation costs.

#### MATERIALS AND SUPPLIES

Materials and Supplies are classified as purchases of consumable goods under \$10,000 per item used for direct instruction or support of instruction. This category includes instructional materials, testing materials, software, software maintenance, books and subscription fees, office supplies, custodial and maintenance supplies, printing, postage, advertising and promotional materials, food, and membership fees. Costs related to Materials and Supplies are budgeted at \$7.8 million, an increase of 7.9% from FY2024.

#### TRAVEL AND CONFERENCE

Travel and Conference includes costs related to student programming, professional development and training of the faculty, adjunct faculty, classified staff, and police officers as stated in current contractual obligations, as well as training of other employees through conferences and classes that require travel. Travel expenses total \$596,086 in FY2025, compared with \$438,591 budgeted for FY2024.

## **UTILITIES**

Utilities are defined as gas, electric, refuse disposal, telecommunications costs, water, and sewer charges. Utility expenditures are projected to total \$1.3 million for FY2025, a 1.7% increase over the FY2024 budgeted amount. The increase is due primarily to higher natural gas costs.

## CAPITAL OUTLAY

The operating fund budgets do include some capitalized expenses, which are mainly associated with instructional equipment, network equipment, and ground-service equipment. Capital outlay is budgeted at \$308,564 for FY2025.

#### **CONTINGENCY FUNDS**

Contingency funds are to be used for emergencies or unforeseen expense requirements. They are budgeted but not yet assigned to any direct expenditure category. A typical reason for accessing these funds might be to cover the cost of adjunct faculty salaries or contractor costs due to unanticipated enrollment increases or emergency repairs. The FY2025 budget includes a contingency of \$2.4 million, which represents 2.8% of all operating fund expenditures.

#### INTER-FUND TRANSFERS

Rather than levy taxes on all funds where the College is statutorily permitted, the levy for the Education Fund is used to support the Liability, Protection, and Settlement Fund, the FICA/Medicare Fund, and the Operations and Maintenance - Restricted (Capital) Fund. Transfers each year are made to these three funds from the Education Fund. This has been the College's financial practice for a number of years.

The Auxiliary Enterprise Fund also has several programs that either generate insufficient revenues or do not generate revenues at all. Therefore, a transfer is budgeted annually to balance the Auxiliary Enterprise Fund. The total budgeted shortfall for the Auxiliary Enterprise Fund is estimated at \$2.5 million in FY2025, the same amount as FY2024. The Education Fund will provide a total of \$252,000 to support the Alliance for Lifelong Learning and Workforce Development operations, \$1.3 million to support Athletics and the Fitness Center, and \$925,000 to support other Auxiliary functions, including the Early Childhood Education Center.

The largest transfer is \$3.0 million, which will support capital projects that are budgeted in the Operations and Maintenance – Restricted (Capital) fund. On the following page is a three-year summary of all Education Fund transfers:

**Inter-Fund Transfer Summary for FY2023 - FY2025** 

	FY2023	FY2024	FY2025
	Budget	Budget	Budget
Auxiliary Enterprise Fund:			
Workforce Solutions	126,444	199,882	0
Athletics/Fitness Center	1,179,097	1,301,659	1,487,859
ALLiance	213,444	52,085	0
Other Auxiliary Functions	954,535	925,178	1,011,572
Liability/Settlement Funds:			
Liability, Protection, Settlement	712,000	770,400	882,500
FICA/Medicare Tax	824,400	874,400	905,000
Restricted Purpose Fund:			
SGA Student Scholarship	100,000	100,000	100,000
Working Cash Fund: Interest	(290,000)	(290,000)	(290,000)
Operations & Maintenance (02)	8,668	429,070	429,070
Capital Projects Fund (03)	2,500,000	5,000,000	3,000,000
Retiree Health Insurance (21)	2,000,000	0	0
Net Fund Transfers Out of the Education Fund	\$8,328,588	\$9,362,674	\$7,526,001

In summary, a total of \$7.5 million will be transferred out of the Education Fund to other funds, while the Education Fund will receive \$290,000 in interest income from the Working Cash Fund.

# **FUNCTIONAL AREAS AND PROGRAMS**

The college's structural organization reflects that of most community colleges. Similar functions and programs are grouped to facilitate coordination and management of activities to further the college's mission. For specific information, refer to the various organization charts in Pages viii-xi.

## Office of the President

Expenditures By Object	FY22 Actual	FY23 Actual	FY24 Budgeted	FY25 Budgeted
Salaries	3,116,503	3,480,153	3,875,138	4,210,180
Employee Benefits	633,021	641,837	776,662	873,067
Contractual Services	899,612	706,914	855,480	1,058,399
General Materials and Supplies	771,924	923,414	1,355,857	1,324,120
Travel Conference Meetings	60,915	101,297	140,872	173,212
Other Expenditures	409	1,909	-	2,909
Total	5,482,383	5,855,523	7,004,009	7,641,887

Expenditures By Fund	FY22 Actual	FY23 Actual	FY24 Budgeted	FY25 Budgeted
General Fund	5,482,383	5,855,523	7,004,009	7,641,887
Total	5,482,383	5,855,523	7,004,009	7,641,887

Budgeted Full-Time Equivalent Personnel	FY22	FY23	FY24	FY25
Administrators	5.0	5.0	7.0	7.0
Staff	37.0	37.0	36.5	38.0
Faculty	-	-	-	-
Total	42.0	42.0	43.5	45.0

The President provides leadership, direction, and guidance for all aspects of the college's activities and operations and provides administrative focus for the academic programs, student development, community services, and business services of the college within policies approved by the Board of Trustees. The President implements and emphasizes continuous program evaluation and coordinates strategic planning for the college as a whole. In addition to the Vice Presidents, the Chief Human Resources Officer, the Chief Advancement Officer, and the Assistant Vice President of Institutional Effectiveness and Strategic Planning report directly to the President.

**Human Resources** manages a comprehensive system of personnel administration, including compensation, benefits, training and development, diversity initiatives and labor relations. The office is a resource for everyone except student employees with respect to personnel-related issues.

The Center for Professional Development (CPD) provides administrators, faculty, and staff with opportunities to acquire new skills or to improve old ones. The CPD allows employees to broaden their perspectives in both the theoretical and practical developments in their fields.

The Educational Foundation supports the mission and vision of Oakton College by raising funds in support of student scholarships, academic programs, teaching excellence, and capital improvements that enhance the quality of education at Oakton.

Marketing and Communications develops and implements marketing strategies – advertising, direct mail, print and electronic publications, public and media relations, special events, and web sites – that seek to inform the community about programs and services and encourage participation in them. The office also produces and distributes a variety of publications and sponsors a number of special and fundraising events each year.

The functions of the **Office of Research and Planning** include developing, designing, implementing, analyzing, and presenting research relating to instructional and support program evaluations. Research also is responsible for coordinating and managing the academic details of the college's strategic planning process.

## **Academic Affairs**

Expenditures By Object	FY22 Actual	FY23 Actual	FY24	FY25
	F 122 Actual	F 125 Actual	Budgeted	Budgeted
Salaries	32,695,746	32,350,614	35,526,421	36,749,929
Employee Benefits	3,346,949	3,292,181	3,922,302	4,399,270
Contractual Services	977,240	1,098,987	1,442,734	2,805,465
General Materials and Supplies	1,590,310	1,558,241	1,926,472	2,201,716
Travel Conference Meetings	111,700	125,018	183,510	242,872
Other Expenditures	66,374	111,646	281,565	133,000
Total	38,788,318	38,536,687	43,283,004	46,532,252

Expenditures By Fund	FY22 Actual	FY23 Actual	FY24 Budgeted	FY25 Budgeted
General Fund	36,240,095	36,179,651	40,128,818	42,022,628
Auxiliary Fund	2,548,223	2,357,035	3,154,186	4,509,624
Total	38,788,318	38,536,687	43,283,004	46,532,252

Budgeted Full-Time Equivalent Personnel	FY22	FY23	FY24	FY25
Administrators	12.6	12.6	13.6	14.6
Staff	92.6	93.8	98.2	102.2
Faculty*	371.0	371.0	371.0	371.0
Total	476.2	477.4	482.8	487.8

<sup>\*</sup> Includes both full-time and part-time instructors.

The Office of the Vice President for Academic Affairs coordinates and implements the functions of instructional administration. Under the Vice President of Academic Affairs are the offices of the four academic deans, each with responsibility for coordinating the instructional program areas assigned to their respective divisions. Activities include providing administrative support to the faculty and classes; supervising and evaluating faculty performance, training, and professional development; and coordinating, implementing, and reviewing specific classes and disciplines. The academic divisions include Science, Technology, Engineering and Mathematics (STEM) and Health Careers; Liberal Arts, and the Arts; Workforce Education / Business and Career Technologies; and Adult & Continuing Education / Dean of the Skokie Campus

The Honors Program provides opportunities for academically talented students to take challenging courses in preparation for transfer to a four-year college or university. With small classes and the enriched curricula, the Honors Program creates a sense of community among the students.

Global Studies helps students understand the complex interrelationships among cultures within the global society. The program establishes a unique foundation for students to pursue varied majors and careers, from liberal arts to social sciences to business.

The Koehnline Museum of Art focuses community attention on the visual arts with displays of student artwork as well as exhibitions by professional artists from the Midwest and throughout the country.

The Performing Arts Center, a multi-purpose facility, promotes all aspects of the performing arts, with an emphasis on developing, housing, staffing, and maintaining a variety of events as well as hosting specialized meetings, seminars, and practical workshops.

The Office of Online Learning offers media-based and internet-based course delivery options that may not require physical attendance during the regular week. Distance and On-Line Learning courses require as much or more work than traditional on-site courses, but offer students the flexibility of studying each week at a schedule, place, and time convenient for them.

The Early Childhood Education Center at the Skokie Campus provides child care services to college employees and the general public. These model programs at both campuses are an integral part of the early childhood education academic program and foster a developmentally appropriate, play-based curriculum to support children's social, emotional, physical, cognitive, and creative development.

The Office of Grants and Alternative Funding is responsible for coordinating college efforts to apply for, secure, and administer federal, state, and other grants in accordance with college objectives.

**Library Services** includes circulating materials; updating and maintaining the library's collection of books, periodicals, and other materials; and classifying all resident reference materials. Library Services also has robust electronic reference capabilities.

The Alliance for Lifelong Learning, a joint program, operates under an agreement between Oakton College District 535, Evanston Township High School District 202, Maine Township High School District 207, Niles Township High School District 219, and Northfield Township High

School District 225. ALLiance serves the community in its many Adult Education programs, including Evening High School, General Educational Development (GED), English as a Second Language (ESL), and Literacy Programs. In May 2024, the Alliance Governing Board voted to dissolve the existing agreement. Comprehensive intergovernmental agreements with each high school district will take the place of the previous agreement.

Through its Continuing Education Courses, ALLiance also offers programming that covers a vast selection of special interest topics and hands-on experiences in Business, Career and Certification Training, Computer Courses, Exercise and Fitness, Healthy Living Topics, Home and Garden, Languages, Online Classes, and Tech Trends. As required by state law, ALLiance's revenues and expenditures are both included in Oakton's budget because the college is, by agreement, the Administrative District for ALLiance.

The Office of Workforce Development provides credit and non-credit (continuing education) courses, seminars, workshops, and conferences for business, industry, and government to help these organizations solve their critical employee training needs and stimulate economic development. Through the Workforce Development, business, industry, and government organizations have access to all of the college's resources and services.

Expenditures By Object	FY22 Actual	FY23 Actual	FY24 Budgeted	FY25 Budgeted
Salaries	7,534,740	7,969,834	9,533,453	10,203,210
Employee Benefits	1,332,680	1,421,036	1,689,986	1,740,533
Contractual Services	316,858	554,213	533,503	579,505
General Materials and Supplies	279,177	388,641	505,612	494,526
Travel Conference Meetings	103,601	104,724	206,553	239,052
Other Expenditures	187,798	226,341	217,590	293,770
Total	9,754,853	10,664,790	12,686,697	13,550,596

Expenditures By Fund	FY22 Actual	FY23 Actual	FY24	FY25
Expenditures By Fund	F Y 22 Actual		Budgeted	Budgeted
General Fund	8,621,953	9,466,213	11,385,038	12,020,553
Auxiliary Fund	1,132,901	1,198,577	1,301,659	1,530,043
Total	9,754,853	10,664,790	12,686,697	13,550,596

Budgeted Full-Time Equivalent Personnel	FY22	FY23	FY24	FY24
Administrators	9.0	10.0	9.0	9.0
Staff	95.4	99.4	105.1	110.4
Faculty	-	-	-	-
Total	104.4	109.4	114.1	119.4

**Student Affairs** supports students outside the classroom and enhances and facilitates their personal development within the college community. Functions include Athletics, Enrollment Services, Registrar Services, Student Life, Student Recruitment and Outreach, Learning Center, Access and Disability Resource Center, Student Success, and Health and Counseling Services.

The Office of Access, Equity, and Diversity provides vital leadership to the college in celebrating diverse people and ideas, inclusiveness, global perspectives, and a strong sense of community. Key roles include enriching Oakton's learning and working environments by attracting and supporting a more diverse faculty, staff, and student body; and helping students, faculty, staff, and visitors resolve complaints about harassment and/or discrimination. Other activities include teaching student government leaders and student orientation team leaders about equity issues; training campus police; delivering special presentations to classes about social justice and human rights; and overseeing health and wellness activities.

**Athletics** provides opportunities for students to participate in intercollegiate and intramural sports. The college is a member of the NJCAA and Skyway Community College Athletic Conference.

**Enrollment Services** oversees the operations related to enrollment, including admission and registration. The Enrollment Center provides a one-stop location for the services most frequented by students, including admission, registration, academic advising, and financial assistance. The Center provides comprehensive information to help students with college processes, planning, and decision making to aid in their success.

The Student Recruitment and Outreach office's activities include planning, organizing, coordinating, and implementing recruiting efforts in high schools, businesses, and other organizations throughout the college's district.

The Office of Financial Assistance manages student financial assistance. The college offers federal, state and institutional financial aid to students. Participation in these financial aid programs enhances the college's ability to provide students entry into higher education. Financial aid may be in the form of a grant, scholarship, loan, or on-campus employment. Approximately half of Oakton's students receive some type of financial assistance. The college is aware of the fiduciary responsibilities associated with managing federal and state funds. Each year the work of the financial aid office is audited as part of the federal A-133 audit process.

**Registrar Services** has overall responsibility for scheduling classes, processing class lists and grade sheets, maintaining academic records (grades and transcripts), and conducting graduation audits.

**Student Life** provides experiences for cultural, social, and intellectual individual growth to augment classroom experiences. This office also develops and coordinates student organizations and special interest groups within the framework of college policies and procedures.

The Access and Disability Resource Center offices provides support and academic accommodations for students with documented disabilities, including sign language interpreters, adaptive equipment, books on tape, note-taking and reader services, enlarged printed materials, tutoring and academic advising.

**Health and Counseling Services** guides students to discover the personal characteristics and motivators that influence career decisions. Counselors offer many tools and strategies that help students better understand a student's occupational identity. The office also assists students with illness and promoting healthy living habits.

**Student Success** oversees academic advising, career services, TRiO, new student orientation, and retention. Student Success also oversees the Learning Center which helps students become successful college students and independent lifelong learners. The Learning Center also operates the Reading and Writing Lab, Testing Center, and Tutoring functions.

## **Administrative Affairs**

Expenditures By Object	FY22 Actual	FY23 Actual	FY24 Budgeted	FY25 Budgeted
Salaries	10,418,252	10,283,649	10,476,749	11,632,029
Employee Benefits	2,435,512	2,547,076	3,284,732	3,266,716
Contractual Services	2,914,825	2,838,533	2,318,805	2,235,698
General Materials and Supplies	5,237,303	5,531,640	19,755,085	18,041,105
Travel Conference Meetings	8,547	10,931	27,703	46,028
Utilities	1,131,901	1,307,802	1,296,127	1,318,306
Other Expenditures	6,127,405	864,345	829,589	826,022
Contingency	-	-	2,420,834	2,446,246
Total	28,273,746	23,383,977	40,409,624	39,812,150

F J.	EV22 A -tI	EV22 A -41	FY24	FY25
Expenditures By Fund	FY22 Actual	FY23 Actual	Budgeted	Budgeted
General Fund	11,585,435	11,991,595	14,543,144	14,888,568
Operations and Maintenance Fund	7,333,849	7,664,816	8,585,470	9,704,249
O&M Restricted (Capital) Fund	7,374,837	1,354,277	14,876,002	12,320,000
Auxiliary Fund	1,979,625	2,373,289	2,405,008	2,899,333
Total	28,273,746	23,383,977	40,409,624	39,812,150

Budgeted Full-Time Equivalent Personnel	FY22	FY23	FY24	FY25
Administrators	9.0	9.0	9.0	9.0
Staff	139.0	139.0	137.5	138.5
Faculty	-	-	-	-
Police	10.0	10.0	10.0	11.0
Total	158.0	158.0	156.5	158.5

The Office of the Vice President of Administrative Affairs manages the business, finance, public safety, information technology, and facility areas of the college. The Vice President also serves as the Treasurer of the Board of Trustees.

**Budget and Accounting Services** is responsible for receiving and disbursing funds and recording the financial transactions of the college. This office provides financial guidance to the various segments of the college community and prepares the Annual Comprehensive Financial Report.

The Procurement Office manages all aspects of purchasing and acquisition, while the Auxiliary Services Office manages all other functional business service activities of the college, including, shipping and receiving, printing services, the current cafeteria food service vendor, and the Bookstore.

Central Services, which provides general institutional support to college offices, includes shipping and receiving, central supplies services, and mailroom functions.

**The Bookstore** provides materials and supplies necessary for learning, making them available to students at minimal cost. The Bookstore also offers ancillary materials to students such as college-related clothing items, magazines, cards, and other sundries.

The Copy Center provides printing services to all areas of the college, as well as printing and production advice and guidance to college personnel.

**Information Technology** provides administrative leadership across the college in matters of computing and technology. This includes planning, directing and organizing all hardware, software, network and systems acquisition, installation and support for the academic and administrative units of the college. IT helps institutional leaders understand the complexities of information resources, service delivery, technologies and the information demands of the community, and recommends institutional policy for information technology. IT is committed to developing a rich and robust computing environment that promotes accessibility and service for students, faculty and staff. In a fiscally responsible manner, IT balances technology needs with other needs of the college in support of Oakton's strategic goals and objectives.

**Instructional Media Services** maintains, schedules, and distributes equipment, both on and off campus. Another major responsibility is helping faculty and students select, preview, order, and use instructional media materials.

**Telecommunications** services include monitoring and operating the internal telephone system as well as the switchboard which services calls coming into the college.

**The Facilities Department** offers a full range of services related to the College facilities, grounds, and safety. The department coordinates and works in the following areas:

#### Grounds

As stewards of campus facilities, we strive for an attractive campus that creates a positive and lasting impression while preserving and enhancing the integrity of the natural landscape. The grounds staff aspire to the highest level of expertise. We maintain high standards of personal and professional conduct and provide the best services possible. We are responsible for the a variety of areas, including: road care, landscaping, maintenance of athletic fields, trash removal, removal of snow and ice on campus roads

## Housekeeping

The quality of the learning environment is an essential part of our students' success and retention. A warm, clean, and healthy environment allows our students, faculty, and staff the opportunity to focus on the academic wellbeing of our student population. The environment we provide and maintain has a direct impact on the overall feel of the campuses; the physical representation of the campus culture, values, goals, and direction. Our goal is to maintain the overall quality of our campuses, while striving to find new, innovative, more efficient ways to increase the service we provide.

#### Maintenance and HVAC

The Maintenance and HVAC departments handle the daily maintenance of building facilities and equipment located on both Des Plaines and Skokie campuses.

The Police Department is responsible for the safety and security of visitors, students, faculty, staff and administrators. It employs a comprehensive community-policing approach to our daily activities, routinely patrolling both campuses, on foot and by vehicle. It provides a wide range of services to the campus community, including crime prevention information, strategic safety planning, and training sessions on a variety of security, crime prevention, and safety topics.

# Bond and Interest Fund (Fund 04)

The Bond and Interest Fund is established by Section 3A-1 of the Public Community College Act and is used to account for the payment of principal, interest, and related charges on any outstanding long-term debt issued by the College.

As the table below indicates, the FY2025 proposed budget provides a total appropriation of \$4.0 million to service outstanding debt, an increase of \$0.4 million over the FY2024 appropriated amount of \$3.6 million. Of the \$4.0 million budgeted in FY2025, \$2.7 million represents the payment of principal; interest cost constitutes \$1.3 million; and the remaining \$5,000 accounts for bond administrative and filing fees. The College structured its debt-service payments in such a way as to maintain a level debt payment annually that is close to the debt-service extension base. The debt service budget for FY2025 represents 3.1% of the total budget of the College.

FY2023 - FY2025 Bond and Interest Fund Summary

	FY2023 Actual	FY2024 Estimate	FY2025 Proposed
Fund Balance (July 1)	\$ 1,888,835	\$ 1,949,603	\$ 1,949,603
Revenues:			
Property taxes	3,659,269	3,599,900	3,967,531
Investment income	0	0	0
Interest expense and fiscal charges	-3,004	0	0
Total	3,656,265	3,599,900	3,967,531
Expenditures:			
Principal	2,255,000	2,280,000	2,647,631
Interest	1,336,847	1,314,900	1,314,900
Admin & Other Fees	3,650	5,000	5,000
Total	3,595,497	3,599,900	3,967,531
Net Transfers	0	0	0
Fund Balance (June 30)	\$ 1.949,603	\$ 1,949,603	\$ 1,949,603

### **LEGAL DEBT LIMITS**

The Public Community College Act and Local Government Debt Reform Act of the State of Illinois limits the type and amount of non-referendum bonds that Illinois community colleges can

issue for capital projects. The College uses alternate non-referendum bonds (General Obligation Limited Tax Bonds), which require a two-step process.

First, the College sells debt certificates to create a claim. Second, this claim is later repaid with a new limited tax-bond issuance. The Property Tax Extension Limitation Law (PTELL) limits the amount of property taxes community colleges in tax-capped counties can levy for debt service to the debt-service extension for the 1994 levy year. According to the PTELL, annual payment of principal and interest from property taxes cannot exceed the extension base.

The total amount of debt that can be issued by Oakton authorized by Illinois Statute is 2.875% of the most current equalized assessed valuation (EAV) within a community college's taxing district. The following are the actual debt limits and legal debt margins as of Tax Years 2022 and 2023.

Legal Debt Limit Computation	June 30, 2022	June 30, 2023
EAV (2022 and 2023)	\$24,377,933,436	\$29,361,430,309
Legal Debt Limit	2.875%	2.875%
Debt limit for OCC	\$700,865,586	\$844,141,121
OCC's debt applicable to the limit	\$45,110,000	\$42,855,000
Legal Debt Margin	\$655,755,586	\$801,286,121

Based on the 2023 actual EAV, the most recent figure published by the Cook County Clerk, Oakton's total outstanding debt is limited to \$844.1 million, as of June 30, 2023. The College had outstanding principal and interest of \$42.9 million as of June 30, 2023, 5.1% of the maximum applicable to the debt limit.

Oakton's general obligation bonds are fully supported by a separate property-tax levy that is excluded from the annual property-tax extension limitation. The property taxes are automatically extended for collection by Cook County to pay for these bonds; consequently, the debt burden has little impact on Oakton's current operations.

#### FUNDING OAKTON'S INFRASTRUCTURE NEEDS

Oakton College currently has six bond issues outstanding to meet its infrastructure needs

Series 2014 was issued as General Obligation Limited Tax Bonds in the amount of \$13,970,000 in September 2014. These 15-year bonds were issued to retire the College's \$14,530,000 of debt certificates. The debt certificates were also issued to pay a portion of the costs of construction and remodeling of various campus buildings and infrastructure improvements based on the College's five-year Facilities Master Plan. The 2020 bond issuance retired \$2,085,000 of the College's Series 2014, lowering overall, annual debt payments. Debt service for the Series 2014 bonds represents payments of \$2,318,869 in FY2025.

Series 2018 was issued as General Obligation Limited Tax Bonds in the amount of \$5,200,000 in April 2018. These 12-year bonds were issued to retire the College's \$5,015,000 of debt certificates issued in December 2017. The debt certificates were issued to pay a portion of the costs of deferred maintenance and remodeling various campus buildings and infrastructure improvements. The 2018 bonds carry fixed interest at varying rates ranging from 3.00% to 3.20% per annum. The bonds will mature on December 1, 2031. Debt service for the bonds represents payments of \$117,270 in FY2025.

On October 8, 2020, the College issued General Obligation Limited Tax Refunding Bonds, Series 2020A in the amount of \$9,425,000. The bonds were issued to refund \$6,700,000 of the College's General Obligation Limited Tax Bonds, Series 2011 and \$2,085,000 of the College's General Obligation Limited Tax Bonds, Series 2014. The bonds bear a fixed interest at varying rates ranging from 1.00% to 2.00% per annum. Debt service for the bonds represents payments of \$75,800 in FY2025.

On the same date, the also College issued General Obligation Limited Tax Bonds, Series 2020B in the amount of \$18,775,000. The bonds were issued to pay the College's \$20,035,000 Debt Certificates, Series 2020 issued on August 18, 2020. The bonds bear a fixed interest at 3.00% per annum. Funding from the bonds will be used to support construction and remodeling projects that will be completed as part of the College's new Master Plan, which has identified facilities remodeling and improvement needs totaling \$57.5 Million for FY2024-FY2026. Debt service for these bonds represents payments of \$462,000 in FY2025.

In October 2023, the College issued General Obligation Limited Tax Community College Bonds, Series 2023A in the amount of \$14,525,000. The College also issued Series 2023B bonds in the amount of \$7,000,000. These bonds bear a fixed interest of 5.25% per annum. Debt service for these bonds represents payments of \$1,179,593 in FY2025.

#### **DEBT RATINGS**

The College's bond rating for its three outstanding bonds remains "Aaa", the highest rating as assigned by Moody's Investors Service. The "Aaa" rating reflects the College's substantial and diversified tax base, very healthy financial position, and minimal reliance on the State of Illinois for its operation. In October 2023, Moody's reaffirmed the College's "Aaa" rating with a "stable" outlook.

## SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

Total outstanding long-term principal and interest payable as of July 1, 2024 will be \$75,632,191. The summary of future debt-service requirements for four bonds is as follows:

# OAKTON COLLEGE \* FY2025 BUDGET

# **Total Interest and Principal Payments Due by Fiscal Year**

Fiscal Year	Series 2014	Series 2018	Series 2020A	Series 2020B	Series 2023A	Series 2023B	Total
2025	2,318,869	117,270	75,800	462,000	762,563	417,030	4,153,532
2026	2,321,369	117,270	75,800	462,000	762,563	417,030	4,156,032
2027	2,255,169	182,270	75,800	462,000	762,563	417,030	4,154,832
2028	317,200	2,120,320	75,800	462,000	762,563	417,030	4,154,913
2029		1,205,170	1,305,800	462,000	762,563	417,030	4,152,563
2030		629,520	1,881,200	462,000	762,563	417,030	4,152,313
2031			744,600	2,232,000	762,563	417,030	4,156,193
2032				2,973,900	762,563	417,030	4,153,493
2033				2,976,950	762,563	417,030	4,156,543
2034				2,972,600	762,563	417,030	4,152,193
2035				2,976,000	762,563	417,030	4,155,593
2036				2,976,850	762,563	417,030	4,156,443
2037				5,150	762,563	3,387,030	4,154,743
2038					762,563	3,391,800	4,154,363
2039					3,437,563	932,800	4,370,363
2040					4,367,125		4,367,125
2041					4,365,513		4,365,513
2042					4,365,441		4,365,441
Total:	7,212,607	4,371,820	4,234,800	19,885,450	27,211,524	12,715,990	75,632,191

# **OTHER FUNDS**

# **AUXILIARY ENTERPRISE FUND (05)**

The Auxiliary Enterprise Fund is used for College services where revenue is collected to support a specific, self-supporting operation. Examples of activities in this fund include food service, vending machine operations, the bookstore, childcare, campus scheduling, and adult and community education programs managed by the Alliance for Lifelong Learning.

To promote student success and community education, the College has supported programs such as intercollegiate athletics, the fitness center, which, like other community colleges, do not generate sustaining revenues. As a result, the Auxiliary Fund has incurred deficits for several years as the graph indicates below, and the Education Fund has historically partially subsidized several auxiliary programs, which also include the Early Childhood Education center at the Skokie Campus.

The following table summarizes revenue and expenditure outlays for the Auxiliary Fund for FY2022 to FY2025:

## **AUXILIARY FUND (05) FY2022 - FY2025**

	FY2022 FY2023 Actual Actual		FY2024 Budget		FY2025 Budget		
Revenues		Actual	Actual		Duuget		Duuget
Local Government Services	\$	57,588	\$ 86,104	\$	133,000	\$	133,000
State Government Sources		778,996	585,442		584,020		584,020
Student Tuition and Fees		335,188	808,570		1,402,100		2,937,900
Sales and Service Fees		1,596,392	1,869,342		1,804,193		2,375,148
Investment Revenues		(4,108)	45,970		188,000		188,000
Other Revenue		106,587	175,939		270,736		221,501
Total Revenues	\$	2,870,642	\$ 3,571,367	\$	4,382,049	\$	6,439,569
Expenditures							
Salaries	\$	2,809,192	\$ 2,687,725	\$	3,151,793	\$	3,484,277
Employee Benefits		437,256	491,290		548,794		498,301
Contractual Services		617,305	661,542		827,474		2,088,765
General Materials and Supplies		1,403,528	1,515,639		1,624,845		1,981,543
Travel Conference Meetings		78,162	63,117		120,047		105,078
Other Expenditures		315,305	509,588		587,900		781,036
Total Expenditures	\$	5,660,748	\$ 5,928,901	\$	6,860,853	\$	8,939,000
Revenue Below Expenditure	\$	(2,790,107)	\$ (2,357,534)	\$	(2,478,804)	\$	(2,499,431)

Three funding sources account for 91.6% of total Auxiliary Fund revenues: the state credit hour grant, tuition and fees and sales and service fees. A portion of the state credit hour grant that the College is appropriated annually goes to support non-credit courses.

Tuition and fees associated with the Alliance educational programs accounts for 45.60% of the \$6.4 million in budgeted Auxiliary Fund revenues for FY2025. Based on expected growth in the commercial driver's license and other Alliance programs, tuition and fee revenue is projected to more than double in FY2025, based on what was originally budgeted for tuition and fee revenue in FY2024.

Sales and service fees account for 36.9% of budgeted Auxiliary Fund revenues in FY2025. New and used books sales have declined dramatically in recent years, from \$1.90 million in FY2016, to just \$0.2 million in FY2023. The decline has been partially offset by growth in revenue from the leasing of digital textbooks, which totaled \$1.1 Million in FY2023. Digital textbook revenue is expected to grow to \$1.4 million in FY2025, with revenue from traditional new and used textbooks budgeted at \$0.2 million.

The table below is the FY2025 budget summary by program for the Auxiliary Fund.

FY2025 Revenue and Expenditure by Auxiliary Program

Auxiliary Programs	Revenues	Expenditures	Difference
Allliance	3,696,920	3,621,841	75,079
Worforce Solutions	210,000	144,169	65,831
Food Service Operations	22,600	159,000	(136,400)
Bookstore	1,725,850	1,773,056	(47,206)
Receiving & Copy Center	110,000	430,897	(320,897)
Auxiliary Services Administration		340,505	(340,505)
Athletics		1,355,532	(1,355,532)
Fitness Center		132,174	(132,174)
ECE Lab Schools - RHC	389,000	599,615	(210,615)
PAC Operations		103,491	(103,491)
Other	285,199	278,720	6,479
Grand Total	6,439,569	8,939,000	(2,499,431)

Total budgeted expenditures of \$8.9 million result in a spending gap of \$2.5 million. Since expenditures will exceed revenues by \$2.5 million, a transfer of \$2.5 million is proposed from the Education Fund. The College plans to continue monitoring and re-examining – in some cases

possibly restructuring and eliminating – auxiliary and enterprise programs until they become truly self-supporting in the near future.

# LIABILITY/SOCIAL SECURITY/MEDICARE FUNDS (12 & 18)

The Liability, Protection, and Settlement Fund (12) and Social Security/Medicare Fund (18) include tort costs, liability and malpractice insurance premiums, workers' compensation expenses, unemployment insurance, and Medicare and Social Security taxes. Annually, the College collects property taxes in the Education Fund and budgets a transfer from the Education Fund to the Liability and Social Security/Medicare Funds to pay for tort cost, insurance premiums, Social Security, and Medicare taxes.

Budgeted expenditures for these funds will rise 12.5% over the current fiscal year, to \$1.8 million for FY2025. Fund 12 tort and liability expenses are budgeted at \$882,500, an increase of \$110,000 or 14.2%, over FY2024. The budget for employer-matching Medicare/Social Security taxes will increase from \$875,000 in FY2024 to \$905,000 for FY2025, reflecting higher payroll costs due to a projected decrease in the number of position vacancies.

# **AUDIT FUND (11)**

The Audit Fund accounts for the payment to external public accountants to complete the annual financial audit and other accounting reports. Although the statutory maximum tax rate is set at 0.5 cent per \$100 EAV, the College's actual tax rate has been far below the maximum. It is 0.04 cents per \$100 EAV for the most recent published data, Tax Year 2023. The Audit Fund tax levy is estimated to generate \$100,000 in FY2025, an amount which is anticipated to cover all expenses related to the annual financial audit.

# **RESTRICTED PURPOSE FUND (06)**

The Restricted Purpose Fund records public and private grants which have external restrictions regarding their use. Examples of accounts in this fund are student financial aid, federal grants, state grants, and private foundation grants. Each grant is set up as an organization so that revenues and expenses can be recorded for the grant, ensuring that the reporting requirements of the grantor are met. Student financial aid comes from federal, state, and private sources and is the largest item in the Restricted Purpose Fund.

#### **Restricted Grants Revenue Summary**

(In Millions)	FY2024	FY2025
Federal Student Aid	\$5.9	\$7.2
Other Federal: TRIO, Other	0.4	0.7
ISAC MAP grants	1.7	2.1
ICCB grants – various	3.6	3.0
Financial aid and grants from other		
governments and private foundations	1.3	1.5
TOTAL	\$14.0	\$14.5

#### Federal Student Financial Aid: \$7,200,000

The U.S. Department of Education provides student financial assistance such as Pell Grants, SEOG, College Work Study, and veterans scholarships. The largest is \$7.0 million for Pell Grants; SEOG is projected at \$240,000, veterans' scholarships are estimated to total \$200,000; and College Work Study will pay \$70,000 for our students for FY2025.

### **Other Federal Programs**

This category includes DOE-funded programs like TRIO, and grants from the National Science Foundation, such as the STEM Scholars initiative.

#### **State Student Financial Aid: \$2,100,000**

The State offers eligible students financial aid such as the Monetary Assistance Program (MAP) and MIA/POW and Illinois National Guard scholarships. The largest portion is \$2.1 million from the Illinois Student Assistance Commission (ISAC) for the MAP grant.

#### **Local Student Financial Aid: \$1,250,000**

The Oakton Community College Education Foundation raises funds in support of student scholarships, academic programs, teaching excellence, and capital improvements that enhance the quality of education at Oakton. The Student Government Association collects student-activity fees of roughly \$420,000 annually, part of which funds need-based scholarships which the College matches with \$100,000.

#### **Other State Grant Revenue**

#### State Basic Adult Education and Family Literacy Grant (Estimated \$752,600)

This grant supports instruction and administration of Adult Education, Literacy, ESL, and GED classes. These classes provide individualized instruction in the English language to help students obtain a high school equivalency certificate.

### **State Performance Grant (Estimated \$395,600)**

The ICCB allocates this grant based on student progress in Adult Basic Education, ESL, and GED. These funds are used to supplement the costs associated with these classes.

#### Perkins Career and Technical Education Grant (Estimated \$234,500)

Perkins is dedicated to increasing learner access to high-quality CTE programs of study and is critical to ensuring that programs are prepared to meet the ever-changing needs of learners and employers.

# **RETIREE HEALTH INSURANCE FUND (21)**

The Retiree Health Insurance Fund records the College's assets and liabilities for Other Postemployment Benefits (OPEB) obligations. The College participates in the State of Illinois Community College Health Insurance Security Fund (CIP), a cost-sharing, multiple-employer defined postemployment healthcare plan administered by the State of Illinois. CIP provides health, vision, and dental benefits to retired staff and beneficiaries of participating community colleges. The College also provides OPEB benefits for retired employees through a single-employer plan.

In September 2020, the Board of Trustees approved a resolution to set aside additional funding for the OPEB liability that is the College's responsibility under the CIP. In each subsequent year, surpluses in the Education Fund enabled additional transfers to the Retiree Health Insurance Fund to further reduce the College's OPEB liability. With a transfer of \$8.6 million from the Education Fund in FY2023, the College's OPEB liability was 100.0% fully-funded.

The College has demonstrated its fiscal commitment to fully funding retiree health insurance. In addition to being viewed favorably by the credit rating agencies, Oakton is now able to redeploy its limited resources to funding critical strategic priorities including the new Master Plan, and mission critical, equity focused initiatives.

# Financial Summaries



Community College District No. 535

Notes on Preparation and Conventions Used in the Budget

#### **Mathematical Conventions**

Except as otherwise noted in the documents, dollar amounts are rounded off to the nearest dollar using standard mathematical rounding techniques. As a matter of style, dollar signs (\$) are not used to indicate dollar amounts unless their exclusion would cause confusion.

Negative numbers are shown in two ways: the accounting convention of indicating negative values with a parenthesis, such as (1,000), and the mathematical convention of using a negative sign, such as -1,000. Generally, parentheses are used in tables, while negative signs are used in charts and for percentages. Both forms are equivalent.

Percentages are indicated with the percent sign (%). Percentages are rounded off to two decimal places using standard mathematical rounding techniques. All calculations involving percentages are carried out to three decimal places before rounding. In a few cases, it may be observed that the printed percentages will add up to slightly more or less than 100.00% (99.99% or 100.01%, for example). This phenomenon is a quirk of rounding, not of mathematical inaccuracy, and no attempt has been made to adjust rounded percentages. It will appear most frequently in charts and graphs and may safely be ignored.

Another convention with percentages involves the percent increase or decrease of a category. By mathematical definition the percent increase from \$0.00 to any amount not equal to \$0.00 is undefined (i.e., from \$0.00 to \$10,000). This percent increase will be arbitrarily shown as 100.00%. Decreases are shown as negative increases (i.e., -45.00%). Thus, a decrease in funds of .94% would be shown as -0.94%.

All percentages less than 1.00% are shown with a leading zero.

#### **Preparation/Publishing**

Although occasionally source documents may be indicated for emphasis on a particular page or chart, *unless otherwise noted to the contrary*, all information has been developed from college records, particularly past year audit reports and current and past year budget documents. The notation "ICCB Data and Characteristics" used as a source indicator refers to <u>Data and Characteristics</u> of the <u>Illinois Public Community College System</u>, published annually by the <u>Illinois Community College Board</u>.

The phrase "local area average" used in the comparative charts and graphs refers to the local community colleges which Oakton considers to be its geographical peers:

- 1. DuPage
- 2. Elgin
- 3. Harper
- 4. Joliet
- 5. Lake County

- 6. Moraine Valley
- 7. Oakton
- 8. Triton
- 9. Waubonsee

The College has decided that the goal of clear communication and readability is of sufficient importance that a standard page would be an unacceptable limitation. Therefore, instead of forcing data, tables, and charts onto a portrait-oriented page just for the sake of consistency, it was decided to let the page fit the data to be presented in order to produce the clearest and most readable document.

Unless otherwise indicated, all comparative data used in this presentation should be considered the latest available data.

We welcome your ideas on how we may improve our presentation of financial information to the community; please address your comments and suggestions to the Vice President for Administrative Affairs.

Community College District No. 535

Comparison of Budgeted Fund Revenue and Expenditure Relationships - Fiscal Year 2025

		Current Funds				Plant					
	·	-	Unrestricted	l			]	Restricted			<b>Funds</b>
	·	<b>Education</b>	Operations <u>Maintenance</u>	Auxiliary Enterprises	Bond/ <u>Interest</u>	Working <u>Cash</u>	Liability/ Settlement	<u>Audit</u>	Retiree <u>Health Ins</u>	Restricted <u>Purposes</u>	O & M Restricted
	Prelim. Net Position - July 1, 2024	78,019,991	13,978,499	2,928,329	1,638,835	14,500,000	1,559,894	131,350	(1,755,158)	42,500	20,552,704
	REVENUES										
	Local Government	56,753,185	8,000,000	133,000	3,967,531	0	2,700	100,000	0	0	9,000,000
	State Government	5,555,246	0	584,020	0	0	0	0	0	5,072,700	0
	Federal Government	0	0	0	0	0	0	0	0	7,930,000	0
	Student Tuition/Fees	20,619,700	0	2,899,400	0	0	0	0	0	0	295,000
	Bond Proceeds	0	0	0	0	0	0	0	0	0	0
	Other Sources	3,005,350	156,400	2,823,149	0	290,000	0	1,000	0	1,450,000	25,000
	TOTALS:	85,933,481	8,156,400	6,439,569	3,967,531	290,000	2,700	101,000	0	14,452,700	9,320,000
64	EXPENDITURES (By Object)	)									
_	Salaries	53,865,701	5,444,948	3,484,277	0	0	25,000	0	0	1,800,000	0
	Employee Benefits	8,741,394	1,039,891	498,301	0	0	1,275,000	0	0	150,000	0
	Contractual Services	3,767,338	827,284	2,088,765	5,000	0	35,000	101,000	0	185,000	0
	General Materials/Supplies	7,199,035	558,989	1,981,543	0	0	0	0	0	165,000	12,000,000
	Conference and Meeting	584,836	11,250	105,078	0	0	0	0	0	22,000	0
	Fixed Charges	314,035	13,457	376,036	3,962,531	0	450,000	0	0	0	0
	Utilities	41,540	1,276,766	0	0	0	0	0	0	0	0
	Capital Outlay	126,900	181,664	90,000	0	0	0	0	0	0	0
	Other	138,609	0	15,000	0	0	2,500	0	0	12,230,700	0
	Contingency	1,796,246	350,000	300,000	0	0		0	0	0	320,000
	TOTALS:	76,575,634	9,704,249	8,939,000	3,967,531	0	1,787,500	101,000	0	14,552,700	12,320,000
	Net Fund Transfers: In (Out)	(8,642,080)	1,547,849	2,499,431	0	(290,000)	1,784,800	0	0	100,000	3,000,000
	Net Change:	715,767	0	0	(0)	0	0	0	0	0	0
	Estimated Ending										
	Net Position - June 30, 2025	78,735,758	13,978,499	2,928,329	1,638,835	14,500,000	1,559,894	131,350	(1,755,158)	42,500	20,552,704

Community College District No. 535

# Comparison of Revenues and Expenditures ALL FUNDS

This table summarizes financial information for all budgeted funds of the college and presents the college's overall financial position at a glance. It gives an overview of the analyses of the individual funds and fund groups which follow.

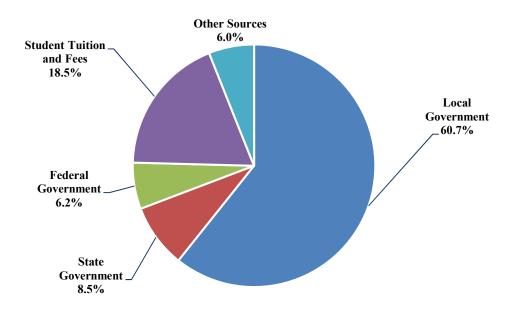
	FY2022	FY2023	FY2024	FY2025
	Actual	Actual	Budget	Budget
<b>Beginning Net Position:</b>	98,998,998	111,386,200	135,466,600	140,810,598
REVENUES				
Local Government	61,660,992	65,527,721	66,231,028	77,951,416
State Government	40,102,612	29,212,351	11,296,875	10,927,109
Federal Government	21,589,482	13,268,981	6,278,000	7,930,000
Student Tuition and Fees	18,058,170	19,574,884	22,393,800	23,814,100
Bond Proceeds	0	0	14,900,000	0
Other Sources	4,861,097	9,278,797	7,014,029	7,755,899
TOTALS:	146,272,353	136,862,734	128,113,732	128,378,524
EXPENDITURES: (By Object)				
Salaries	54,760,905	56,966,487	61,236,761	64,619,926
Employee Benefits	18,471,189	29,520,198	11,068,682	11,704,586
Contractual Services	3,540,577	4,659,640	5,488,522	7,009,387
General Materials and Supplies	7,633,351	8,771,113	23,545,026	22,224,567
Conference and Meeting	143,912	434,224	580,638	723,164
Fixed Charges	34,248,024	(1,426,592)	4,652,971	5,116,059
Utilities	922,339	1,307,802	1,296,127	1,318,306
Capital Outlay	3,766,046	383,884	305,550	398,564
Other	10,398,808	12,165,576	11,911,623	12,386,809
Contingency	0	0	2,683,834	2,446,246
TOTALS:	133,885,151	112,782,334	122,769,734	127,947,614
Net of Revenues and Expenditures	12,387,202	24,080,400	5,343,998	430,910
Net Fund Transfers: In (Out)	0	0	0	0
<b>Ending Net Position:</b>	111,386,200	135,466,600	140,810,598	141,241,509

<sup>(1)</sup> Historically 24-25% of such amounts are paid by scholarship allowances.

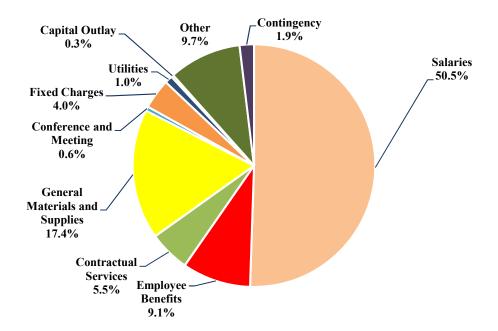
Community College District No. 535

Comparison of Revenues and Expenditures: All Funds

# Fiscal Year 2025 Revenues



# **Fiscal Year 2025 Expenditures**



# Summary of Revenues and Expenditures - All Fund Groups

The table below summarizes the revenues and expenditures for all budgeted funds. The table also contains the budgeted and actual amounts from previous years to allow for comparison of revenue and expenditure levels

FY2022         FY2023         FY2024         FY2025           Actuals Actuals Budget Current Unrestricted Funds Grown           Education Fund           Total Revenues 61,939,866 63,512,626 73,073,009 76,575, Net Transfer In (Out) (16,900,277) (16,328,638) (9,362,674) (8,642, Operations and Maintenance Fund Total Revenues 8,009,311 8,424,343 8,156,400 8,156, Total Expenditures 7,333,849 7,667,052 8,585,470 9,704, Net Transfer In (Out) 394,033 8,668 429,070 1,547, Net Transfer In (Out) 394,033 8,000 1,00	Budget t % Change
Current Unrestricted Funds Group           Education Fund         80,914,427         84,140,943         82,435,683         85,648,648,648,648,648,648,648,648,648,648	•
Education Fund           Total Revenues         80,914,427         84,140,943         82,435,683         85,648,743,648           Total Expenditures         61,939,866         63,512,626         73,073,009         76,575,74,743           Net Transfer In (Out)         (16,900,277)         (16,328,638)         (9,362,674)         (8,642,474)           Operations and Maintenance Fund         8,009,311         8,424,343         8,156,400         8,156,400           Total Revenues         7,333,849         7,667,052         8,585,470         9,704,400           Net Transfer In (Out)         394,033         8,668         429,070         1,547,500	
Total Revenues         80,914,427         84,140,943         82,435,683         85,648,648,648,648,648,648,648,648,648,648	
Total Expenditures 61,939,866 63,512,626 73,073,009 76,575, Net Transfer In (Out) (16,900,277) (16,328,638) (9,362,674) (8,642,000) (16,900,277) (16,328,638) (9,362,674) (16,642,000) (16,900,277) (16,328,638) (9,362,674) (16,642,000) (16,900,277) (16,328,638) (16,3	
Net Transfer In (Out)       (16,900,277)       (16,328,638)       (9,362,674)       (8,642,000)         Operations and Maintenance Fund       8,009,311       8,424,343       8,156,400       8,156,700         Total Expenditures       7,333,849       7,667,052       8,585,470       9,704,700         Net Transfer In (Out)       394,033       8,668       429,070       1,547,700	524 3.90%
Operations and Maintenance Fund           Total Revenues         8,009,311         8,424,343         8,156,400         8,156,70           Total Expenditures         7,333,849         7,667,052         8,585,470         9,704,70           Net Transfer In (Out)         394,033         8,668         429,070         1,547,90	634 4.79%
Total Revenues         8,009,311         8,424,343         8,156,400         8,156,           Total Expenditures         7,333,849         7,667,052         8,585,470         9,704,           Net Transfer In (Out)         394,033         8,668         429,070         1,547,	080) -7.70%
Total Expenditures 7,333,849 7,667,052 8,585,470 9,704, Net Transfer In (Out) 394,033 8,668 429,070 1,547,	
Net Transfer In (Out) 394,033 8,668 429,070 1,547,	
	249 13.03%
	849 >100.00%
Auxiliary Enterprises Fund	
Total Revenues 2,907,227 3,571,367 4,382,049 6,439,	569 46.95%
Total Expenditures 5,660,748 5,928,901 6,860,853 8,939,	000 30.29%
Net Transfer In (Out) 2,389,844 2,473,570 2,478,804 2,499,	431 0.83%
<b>Current Restricted Funds Group</b>	
Liability/Social Security Fund	
	700 0.00%
Total Expenditures 1,404,039 1,777,883 1,647,500 1,787,	
Net Transfer In (Out) 1,706,400 1,536,400 1,644,800 1,784,	
Audit Fund	
Total Revenues 125,595 103,407 101,000 101,	0.00%
Total Expenditures 91,245 107,780 101,000 101,	
Bond and Interest Fund	
Total Revenues 3,686,232 3,656,264 3,599,900 3,967,	531 10.21%
Total Expenditures 3,487,292 3,595,496 3,599,900 3,967,	
Working Cash Fund	
Total Revenues 290,000 290,000 290,000 290,000	0.00%
Total Expenditures 0 0	0.00%
Net Transfer In (Out) (290,000) (290,000) (290,000) (290,000)	0.00%
Restricted Purposes Fund	,
Total Revenues 47,184,613 40,259,133 13,926,000 14,452,	700 3.78%
Total Expenditures 47,247,762 40,425,745 14,026,000 14,552,	
Net Transfer In (Out) 100,000 100,000 100,000 100,000	
Retiree Health Insurance Fund	
Total Revenues (79,569) (5,063,106) 0	0 0.00%
Total Expenditures (1,194,213) (12,521,711) 0	0 0.00%
Net Transfer In (Out) 12,600,000 0 0	0 0.00%
Plant Funds Group	0.0070
Operation and Maintenance Fund (Restricted)	
Total Revenues 2,593,188 766,160 15,220,000 9,320,	000 -38.76%
Total Expenditures 7,374,837 1,629,320 14,876,002 12,320,	
Net Transfer In (Out) 0 12,500,000 5,000,000 3,000,	
	0.00%
Fund Group Summary	
Total Revenues - All Funds 145,632,070 136,156,405 128,113,732 128,378	<b>,524</b> 0.21%
Total Expenditures - All Funds 133,345,425 112,123,092 122,769,734 127,947	<b>,614</b> 4.22%

Community College District No. 535

# Comparison of Revenues and Expenditures Operating Funds

(Education and Operation & Maintenance Funds)

These funds are a combination of the Education Fund and the Operations and Maintenance Fund, a grouping used primarily for financial reporting purposes. They represent the ordinary allocation of monies necessary to run the general day-to-day educational operations of the college.

	FY2022 Actual	FY2023 Actual	FY2024 Budget	FY2025 Budget	FY2024 to FY2025 Budget % Change
REVENUES					
Local Government	57,848,500	60,379,464	62,400,428	64,753,185	3.77%
State Government	5,330,166	5,643,933	4,334,855	5,270,389	21.58%
Federal Government	8,024,137	3,363,925	0	0	0.00%
Student Tuition and Fees	17,778,987	19,296,033	20,696,700	20,619,700	-0.37%
Other Sources	(58,052)	3,881,930	3,160,100	3,161,750	0.05%
TOTALS:	88,923,738	92,565,285	90,592,083	93,805,024	3.55%
EXPENDITURES: (By Object):					
Salaries	50,956,048	51,252,117	56,259,968	59,310,649	5.42%
Employee Benefits	7,310,907	7,537,497	9,124,888	9,781,285	7.19%
Contractual Services	3,102,916	3,851,549	4,335,048	4,594,622	5.99%
General Materials and Supplies	6,004,191	6,420,991	7,142,179	7,758,024	8.62%
Conference and Meeting	206,601	267,863	438,591	596,086	35.91%
Fixed Charges	260,953	232,181	305,571	327,492	7.17%
Utilities	1,131,901	1,307,802	1,296,127	1,318,306	1.71%
Capital Outlay	192,246	224,290	285,550	308,564	8.06%
Other	107,952	219,773	199,723	138,609	-30.60%
Contingency	0	0	2,270,834	2,146,246	-5.49%
TOTALS:	69,273,715	71,314,063	81,658,479	86,279,883	5.66%
TRANSFER: In (Out), Net	(16,506,244)	(16,319,970)	(8,319,970)	(8,933,604)	7.38%
Net of Revenues, Expenditures, and Transfers	3,143,779	4,931,252	613,634	(1,408,463)	

# Comparison of Revenues and Expenditures Education Fund

The following table compares Education Fund revenues by source and expenditures by program.

	FY2022 Actual	FY2023 Actual	FY2024 Budget	FY2025 Budget
Local Government	49,783,418	52,342,201	54,400,428	56,753,185
State Government	5,330,166	5,643,933	4,334,855	5,270,389
Federal Government	8,024,137	3,363,925	0	0
Student Tuition and Fees	18,379,158	19,295,504	20,696,700	20,619,700
Other Sources	(602,452)	3,495,381	3,003,700	3,005,350
TOTAL REVENUES:	80,914,427	84,140,944	82,435,683	85,648,624

Other Programs 15.4% Public	В	accalaureate / Instruction 29.3%
Service 1.6%		
Instructional Support / Admin. 40.8%		Vocational / Instruction 12.9%

	FY2022 Actual	FY2023 Actual	FY2024 Budget	FY2025 Budget
Services to Students				
Baccalaureate/Instruction	20,250,743	19,577,235	21,299,054	22,474,713
Vocational/Instruction	8,777,653	8,856,812	9,376,349	9,879,318
Instructional Support/Admin.	22,622,687	25,376,872	30,092,579	31,215,814
Total Services to Students:	51,651,083	53,810,918	60,767,982	63,569,845
Public Service	762,423	895,650	1,099,774	1,219,348
Other Programs	9,526,360	8,806,057	11,205,253	11,800,243
TOTAL EXPENDITURES:	61,939,866	63,512,626	73,073,009	76,589,436
Transfers In (Out)	(16,900,277)	(16,328,638)	(9,362,674)	(8,642,901)

Program Personnel Costs	% of Total Costs	Other Costs	FY2025 Total Budget
21,866,661	97.29%	608,052	22,474,713
8,654,762	87.60%	1,224,556	9,879,318
24,495,228	78.47%	6,720,586	31,215,814
55,016,651	86.55%	8,553,194	63,569,845
835,934	68.56%	383,414	1,219,348
6,754,932	57.24%	5,045,311	11,800,243
62,607,517	81.74%	13,981,919	76,589,436

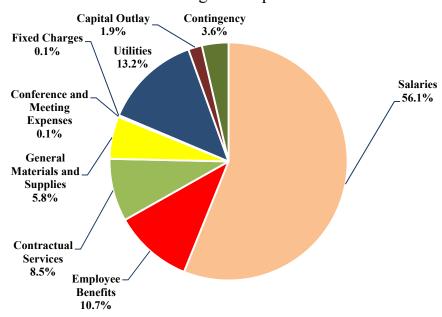
Community College District No. 535

# Comparison of Revenues and Expenditures Operations and Maintenance Fund

The Operation and Maintenance Fund records the revenues and expenditures for the improvement, minor remodeling, maintenance, and repair of buildings and properties, including fixtures and interior decoration, payment of utilities costs, and other related expenditures, such as grounds maintenance and snow removal.

					FY2024 to FY2025
	FY2022	FY2023	FY2024	FY2025	Budget
	Actual	Actual	Budget	Budget	% Chg
REVENUES					
Local Government (Property Taxes)	8,065,082	8,037,264	8,000,000	8,000,000	0.00%
State Government	0	0	0	0	0.00%
Other Sources (Investment Income)	(55,771)	387,079	156,400	156,400	0.00%
TOTALS:	8,009,311	8,424,343	8,156,400	8,156,400	0.00%
EXPENDITURES:					
<b>Operations and Maintenance of Plant</b>					
Salaries	4,212,460	4,293,460	4,844,208	5,444,948	12.40%
Employee Benefits	1,027,670	976,174	1,089,473	1,039,891	-4.55%
Contractual Services	557,475	661,729	672,369	827,284	23.04%
General Materials and Supplies	430,840	457,027	426,124	558,989	31.18%
Conference and Meeting Expenses	564	590	5,453	11,250	106.31%
Fixed Charges	6,030	2,836	11,531	13,457	16.70%
Utilities	1,098,810	1,275,237	1,257,003	1,276,766	1.57%
Capital Outlay	0	0	55,060	181,664	229.94%
Other	0	0	34,518	0	-100.00%
Contingency	0	0	189,731	350,000	84.47%
TOTALS:	7,333,849	7,667,052	8,585,470	9,704,249	13.03%
NET TRANSFER: In (Out)	394,033	8,668	429,070	1,547,849	>100.00%

# FY 2025 Budgeted Expenditures



Community College District No. 535

# Comparison of Revenues and Expenditures Auxiliary Enterprise Fund

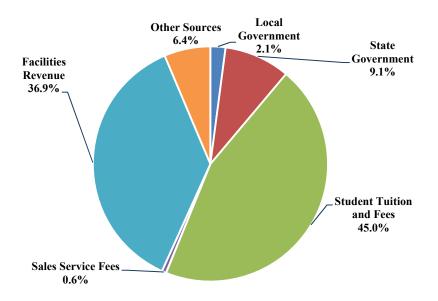
The Auxiliary Enterprise Fund records the revenues and expenditures for college services which require fees be charged to students/staff. College services/programs in this group include the student bookstore, the child development center, certain community services, intercollegiate athletics, food services, and the Alliance for Lifelong Learning.

					FY2024 to FY2025
	FY2022	FY2023	FY2024	FY2025	Budget
	Actual	Actual	Budget	Budget	% Chg
REVENUES					
Local Government	57,588	86,104	133,000	133,000	0.00%
State Government	778,996	585,442	584,020	584,020	0.00%
Student Tuition and Fees	335,188	808,570	1,402,100	2,899,400	106.79%
Sales Service Fees	1,596,392	1,869,342	1,804,193	38,500	-97.87%
Facilities Revenue	80,999	45,970	187,400	2,375,148	1167.42%
Other Sources	58,064	175,939	271,336	409,501	50.92%
TOTALS:	2,907,227	3,571,367	4,382,049	6,439,569	46.95%
Net Fund Transfers In (Out)	2,389,844	0	2,478,804	2,499,431	0.83%
GRAND TOTAL	5,297,071	3,571,367	6,860,853	8,939,000	30.29%
<b>EXPENDITURES:</b>					
By Object					
Salaries	2,809,192	2,687,725	3,151,793	3,484,277	10.55%
Employee Benefits	437,256	491,290	548,794	498,301	-9.20%
Contractual Services	617,305	661,542	827,474	2,088,765	152.43%
General Materials and Supplies	1,403,528	1,515,639	1,624,845	1,981,543	21.95%
Conference and Meeting Expenses	78,162	63,117	120,047	105,078	-12.47%
Fixed Charges	290,149	356,913	412,500	376,036	-8.84%
Capital Outlay	15,807	0	20,000	90,000	350.00%
Other	9,349	152,675	5,400	15,000	177.78%
Contingency	0	0	150,000	300,000	0.00%
TOTALS:	5,660,748	5,928,901	6,860,853	8,939,000	30.29%

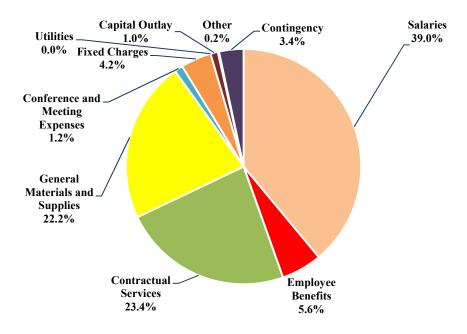
Community College District No. 535

# Comparison of Revenues and Expenditures Auxiliary Enterprise Fund

# Fiscal Year 2025 Budgeted Revenues



Fiscal Year 2025 Budgeted Expenditures



Community College District No. 535

# Comparison of Revenues and Expenditures Bond and Interest Fund

The Bond and Interest Fund is used to account for payment of principal, interest and related charges on the College's Series 2014, 2018, 2020 and 2023 General Obligation bonds. It is supported by a property tax levy whose monies may not be used for any other purpose.

					FY2024 to FY2025
	FY2022	FY2023	FY2024	FY2025	Budget
	Actual	Actual	Budget	Budget	% Change
REVENUES					
Local Government	3,686,681	3,659,269	3,599,900	3,967,531	10.21%
Investment Revenue	(449)	(3,004)	0	0	0.00%
TOTALS:	3,686,232	3,656,265	3,599,900	3,967,531	10.21%
EXPENDITURES: (By Object)					
Bond Principal Retired	2,090,000	2,255,000	2,280,000	2,647,631	16.12%
Interest on Bonds	1,393,742	1,336,846	1,314,900	1,314,900	0.00%
Debt Issuance Costs	0	0	0	0	0.00%
Other	3,550	3,650	5,000	5,000	0.00%
TOTALS:	3,487,292	3,595,496	3,599,900	3,967,531	10.21%
TRANSFER: In (Out), Net	0	0	0	0	0.00%
Net of Revenues, Expenditures, and Transfers	198,940	60,769	0	0	

Community College District No. 535

# Comparison of Revenues and Expenditures Audit Fund

The law requires an annual audit conducted by an external agency and a comprehensive annual financial report on the use of public funds. The Audit Fund is used for recording revenues and expenditures for those audits and related financial reports. It is supported by a separate tax levy. Audit funds may not be used for other purposes.

	<b>FY2022</b> Actual	FY2023 Actual	FY2024 Budget	FY2025 Budget	FY2024 to FY2025 Budget % Chg
REVENUES					
Local Government	125,813	101,785	100,000	100,000	0.00%
Investment Income	(218)	1,622	1,000	1,000	>100.00%
TOTALS:	125,595	103,407	101,000	101,000	0.00%
EXPENDITURES					
Salaries	0	0	0	0	
Contractual Services	91,245	107,780	101,000	101,000	0.00%
TOTALS:	91,245	107,780	101,000	101,000	0.00%

# Comparison of Revenues and Expenditures Retiree Health Insurance Fund

REVENUES					
State Government	0	0	0	0	0.00%
Investment Income	(79,569)	0	0	0	0.00%
Other	0	(5,063,106)	0	0	0.00%
Net Fund Transfers In (Out)	12,600,000	0	0	0	0.00%
TOTALS:	12,520,431	(5,063,106)	0	0	0.00%
EXPENDITURES					
Employee Benefits	(1,194,213)	(12,521,711)	0	0	0.00%
TOTAL 5			•		0.000/
TOTALS:	-1,194,213	-12,521,711	0	0	0.00%

Community College District No. 535

# Comparison of Revenues and Expenditures Liability, Settlement, and Protection Fund

The Liability, Protection and Settlement Fund is established pursuant to 745 ILCS 10/9-107 and 40 ILCS 5/21 the Illinois Compiled Statutes. Eligible expenditures include the tort liability, workers' compensation, liability insurance, and unemployment insurance. The Social Security and Medicare fund is for tax levy revenues levie Social Security and Medicare payroll taxes.

	FY2022 Actual	FY2023 Actual	FY2024 Budget	FY2025 Budget
REVENUES				
Local Government	14	1,235	(1,900)	(1,900)
Investment Income	1,359	18,293	4,000	4,000
TOTALS:	1,373	19,528	2,100	2,100
Net Fund Transfers In (Out)	812,000	712,000	770,400	880,400
GRAND TOTAL	813,373	731,528	772,500	882,500
<b>EXPENDITURES</b> Insurance Costs				
Salaries	0	0	25,000	25,000
Employee Benefits	269,486	256,627	370,000	370,000
Contractual Services	164	38	35,000	35,000
Fixed Charges	267,164	639,609	340,000	450,000
All Other Expenditures	0	0	2,500	2,500
TOTALS:	536,814	896,274	772,500	882,500

# Comparison of Revenues and Expenditures Social Security & Medicare Fund

(12)	100	(400)	(400)
(315)	(1,263)	1,000	1,000
(327)	(1,163)	600	600
894,400	824,400	874,400	904,400
894,073	823,237	875,000	905,000
0	0	0	0
873,260	884,574	875,000	905,000
0	0	0	0
(6,035)	(2,965)	0	0
0	0	0	0
867,225	881,609	875,000	905,000
	(315) (327) 894,400 894,073 0 873,260 0 (6,035)	(315) (1,263) (327) (1,163) 894,400 824,400 894,073 823,237 0 0 873,260 884,574 0 0 (6,035) (2,965) 0 0	(315)       (1,263)       1,000         (327)       (1,163)       600         894,400       824,400       874,400         894,073       823,237       875,000         0       0       0         873,260       884,574       875,000         0       0       0         (6,035)       (2,965)       0         0       0       0

Community College District No. 535

# Comparison of Revenues and Expenditures Restricted Purposes Fund

The Restricted Purposes Fund records the revenues and expenditures for monies which have restrictions regard their use. Such monies include state and federal government grants and private grants restricted to specific presents of such grants include TRIO grants and Perkins grants. All of the various programs use self-balant accounts within the fund.

	FY2022 Actuals	FY2023 Actuals	FY2024	FY2025
REVENUES	Actuals	Actuals	Budget	Budget
Local Government	0	1,300,927	0	0
State Government	32,221,668	22,982,976	6,378,000	5,072,700
Federal Government	13,565,345	9,630,032	6,278,000	7,930,000
Investment Income	3,291	0	0	0
Other Sources	1,394,309	1,286,699	1,270,000	1,450,000
TOTALS:	47,184,613	35,200,634	13,926,000	14,452,700
Net Fund Transfers In (Out)	100,000	100,000	100,000	100,000
GRAND TOTAL	47,284,613	35,300,634	14,026,000	14,552,700
<b>EXPENDITURES:</b> By Object				
Salaries	2,477,080	2,880,900	1,800,000	1,800,000
Employee Benefits	29,590,276	12,179,624	150,000	150,000
Contractual Services	228,167	330,670	185,000	185,000
General Materials and Supplies	428,616	906,502	165,000	165,000
Conference and Meeting Expenses	184,273	92,254	22,000	22,000
Fixed Charges	9,988	1,209,840	0	0
Utilities	0	0	0	0
Capital Outlay	350	24,143	0	0
Other (Primarily financial aid)	10,065,498	10,281,247	15,588,000	12,230,700
TOTALS:	42,984,248	27,905,180	17,910,000	14,552,700

Community College District No. 535

# Comparison of Revenues and Expenditures Operations and Maintenance Fund (Restricted)

The Operations and Maintenance Fund (Restricted) records the revenues and expenditures related to the acquisition or construction of major capital facilities. Major remodeling activities are also recorded in this fund. Monies may not be transferred out of this fund to be used for other purposes such as faculty salaries or instructional supplies.

					FY2024 to
	FY2022	FY2023	FY2024	FY2025	FY2025
	Actual	Actual	Budget	Budget	% Change
REVENUES					
Local Government	0	0	0	9,000,000	#DIV/0!
State Government	0	0	0	0	0.00%
Tuition and Fees	279,143	278,850	295,000	295,000	0.00%
Investment Income	(70,955)	487,310	25,000	25,000	0.00%
Bond Proceeds	0	0	14,900,000	0	100.00%
Other Sources	2,385,000	0	0	0	0.00%
TOTALS:	2,593,188	766,160	15,220,000	9,320,000	-38.76%
Transfer In (Out):	0	12,500,000	5,000,000	3,000,000	100.00%
NET WITH TRANSFERS:	2,593,188	13,266,160	20,220,000	12,320,000	-39.07%
<b>EXPENDITURES:</b>					
By Object					
Salaries	0	0	0	0	0.00%
Employee Benefits	0	0	0	0	0.00%
Contractual Services	1,398,313	837,622	0	0	0.00%
General Materials and Supplies	470,994	445,186	14,613,002	12,000,000	-17.88%
Capital Outlay	5,505,530	0	0	0	#DIV/0!
Other	0	71,469	263,000	320,000	0.00%
TOTALS:	7,374,837	1,354,277	14,876,002	12,320,000	-17.18%

# Appendix Section



# FINANCIAL POLICY

#### **ORGANIZATION**

The College has a fully integrated financial structure with a Vice President of Administrative Affairs, who also, at the discretion of the Board, serves as the Treasurer of the Board of Trustees. The Treasurer is the custodian of all funds and, by College policy, the Treasurer also has the authority to invest funds belonging to the College. Such investments are made with the guidance of state statutes and Board of Trustees policies on investments. The Treasurer makes monthly reports of the financial activities of the College and quarterly reports of investments to the Board of Trustees. A summary of financial activities is produced monthly and distributed to appropriate offices throughout the College. Other financial reports are produced on an as-needed basis. Most areas of the College have access to electronic financial data as appropriate.

The Administrative Affairs area is organized into an Office of the Vice President, Budget and Accounting Services, Procurement, Facilities, Public Safety, Information Technology, and Auxiliary Services. Budget and Accounting Services handles the preparation of the budget, preparation of the tax levy, development of long-term financial forecasting, budget transfers, and other activities relating to financial analysis and reporting. In addition, this office accounts for the receipt and disbursement of funds, the recording of the financial transactions of the College, provides financial guidance to the various elements of the College community and prepares the Annual Comprehensive Financial Report (ACFR). Procurement manages the procurement activities of the College, while Auxiliary Services includes shipping and receiving, printing services, food service, and the bookstore. Project and equipment bidding activities are managed through the Procurement office. Facilities includes the maintenance, housekeeping, and groundskeeping functions for the College and coordinates capital improvements on both campuses. Public Safety is responsible for campus safety, emergency planning, and various state and federal reports relating to campus crime. Information Technology is responsible for the architecture, hardware, software and networking for technology at the College.

#### BASIS OF BUDGETING AND ACCOUNTING

The College maintains accounting records using the accrual basis of accounting and an economic resources measurement focus in accordance with Generally Accepted Accounting Principles as accepted in the United States applicable to colleges and universities as well as those prescribed by the Illinois Community College Board (ICCB) are followed. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when incurred.

To ensure consistency in financial reporting and economy of effort in financial operations and analysis, the College budgets and accounts for its financial operations on the same basis as the ACFR with a few exceptions. One exception is that capital-asset purchases are budgeted as expenses and corresponding depreciation is not budgeted. For financial reporting purposes, capital assets are defined by the College as assets with an initial unit cost of \$10,000 or more and an estimated useful life in excess of two years. Such amounts are capitalized and depreciated using the straight-line method over the estimated useful

life. Depreciation is recorded in the general ledger in the Investment in Plant Fund. A second exception is that internal revenue and expense charges are budgeted, reported in the general ledger, and reported in order to more accurately calculate instructional costs. In the ACFR, these revenues and expenses are eliminated in the Statement of Revenues, Expenses and Changes in Net Position.

#### **BUDGETARY CONTROL**

The level of budgetary control (the level at which expenditures cannot exceed the appropriated amount) is established for each individual fund and within the fund by object and function (which is the legal budget organization). Managers at all levels are charged with continuously monitoring expenditures within their programs. While the exact legal limits on expenditures are established by the amounts in the legal budget (within the ten percent transfer limitation), the usual management practice is to monitor expenditures by program and by line item within the program. Minor unfavorable variances may be permitted on a case-by-case basis after appropriate review; significant variances require prior approval and may be compensated through budget transfers. The Budget Office monitors expenditures to ensure compliance with the legal budget requirements and limitations and with College policy on fiscal management.

The College also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts lapse at the end of each year.

#### **BUDGET TRANSFERS**

Subsequent to the adoption of the budget for a particular fiscal year, it may be necessary to permit transfers of budget amounts between object and functional designations within a fund.

For example, faculty salaries are budgeted based on previous teaching loads and projected program enrollments. If a program suddenly becomes more popular and enrollment increases substantially, more faculty resources will be necessary to cover the increased course loads. Excess funds in one program may be reassigned to cover a shortfall in another program. As another example, if labor negotiations are not finished and salary issues are uncertain, careful management dictates that a reserve be set aside to cover possible salary increases, which is usually budgeted in a contingency account. When the actual raises have been determined, the contingency funds can be transferred to the appropriate salary accounts.

In general, once the budget is adopted, it may not be changed unless the Board of Trustees approves amendments. At the time of initial approval, and at any time thereafter, the Board may make changes to the legal budget by Board resolution within the limits established by law.

Some changes are initiated automatically, such as those which transfer funds between salary-line items to account for contract approvals. The Budget Office prepares these routine adjustments and composes the resolution upon which the Board acts. The non-routine changes must originate from an administrator who sends a budget-transfer request to the Budget Office through the area Vice President.

The request includes the amounts to be transferred and the specific accounts to be debited and credited together with a rationale for the transfer. After administrative approval, the request is included in a resolution to the Board. After the resolution has been passed, the budget amounts are adjusted accordingly.

State law, as an additional control on financial matters, places restrictions on budget transfers. The law recognizes legal and non-legal types of transfers. (The word "legal" as used here refers to a transfer which would make a change to the legal budget.) Non-legal, or internal, transfers are those made within the same function and within the same object group. There is no limit on the number or amount of non-legal transfers which may be made, and non-legal transfers may be made without formal Board approval by resolution.

An example of a non-legal transfer would be transferring funds from the staff salary account to the part-time faculty salary account in the Biology program. Legal transfers, however, are transfers between functions and/or object groups, require formal Board approval, and are limited by law to not more than 10 percent of the fund total. An example of a legal transfer would be moving funds from the Art program faculty salary account to the Student Recruitment and Outreach capital-equipment account. A cumulative record of all legal transfers is included in a summary section of each budget transfer resolution acted upon by the Board of Trustees to insure appropriate compliance.

The law places an additional restriction on transfers between funds after the Board of Trustees has approved the legal budget. Such transfers are prohibited unless the College repeats the entire budget-approval process, including the publication of a public notice, a public hearing, and Board of Trustees approval by resolution.

#### **BALANCED BUDGET**

By Illinois Statute, Oakton College is required to pass a balanced budget. Oakton defines a balanced budget as one in which budgeted revenues and fund transfers-in are equal to or greater than the sum of budgeted expenditures and fund transfers out. However, the College avoids using non-recurring resources such as asset sales or reserves to fund ongoing expenditures for operating funds. The College supports a true structurally balanced budget for the Education Fund, which supports financial sustainability for multiple years into the future without using any one-time resources.

#### **ONE-TIME REVENUE**

The College restricts the use of one-time or non-recurring revenues and provides guidance to minimize disruptive effects on services due to non-recurrence of one-time sources. Revenue shall be considered to be one-time if it was not present in the prior fiscal year and if it is unlikely that it will be available in the following fiscal year, and further restricts that one-time revenues shall not be used to fund ongoing expenditures.

Examples of one-time revenues are sales of certain assets or bond refunding savings or legal settlement. Under the current guidance, one-time revenues would support only one-time expenditure items described below:

- Increase the size of fund balance
- Retire the College's debt
- Fund one-time equipment purchases
- Fund capital projects that do not increase operating expenses
- Pay for costs related to an unforeseen emergency or natural disaster

#### **WORKING CASH BONDS**

By statute, the College is allowed to issue working cash bonds for up to 75% of operating funds property-tax revenues and 75% of the Commercial Personal Property Replacement Tax allocation. The College's only working cash bond issue was fully paid as of December 1, 1996. Since the College maintains healthy fund balance, it has no plans in FY2025 to issue any working cash bonds.

#### **DEBT MANAGEMENT POLICY**

By law, the College is permitted to incur regular debt up to 2.875% of the district's assessed valuation; at the present time, that limit calculates to \$700.9 million on an assessed valuation of \$24.4 billion, leaving the College's total current debt total of \$52.3 million at 8.1% of this limit.

The Illinois Debt Reform Act provides that the Bonds are payable solely from the debtservice extension base of the District ("the Base"). The Base is an amount equal to that portion of the extension for the District for the 1994 levy year constituting an extension for payment of principal of and interest on bonds issued by the District without referendum increased each year. Commencing with the 2009 levy year, this increase is the lesser of 5% or the percentage increase in the Consumer Price Index. The Limitation Law further provides that the annual amount of taxes to be extended to pay the Bonds and all other limited bonds hereafter issued by the District shall not exceed the Base.

Oakton adopted a Debt Management Policy in December 2010; the policy is reviewed every five years. In 2020, the review resulted in no changes to the existing policy. This policy states that the College may incur debt to maintain and enhance the physical plant and infrastructure through capital projects with economic/useful lives of the assets of greater than five years. The amount of external debt that the College has at any given time will be a function of its ability to service that debt without diminishing the resources necessary for general operating expenses and other non-capital priorities and the desire to maintain a high-quality credit rating while sustaining overall financial health. The general principles the College will employ for the overall management of debt include the following:

- Long-term debt will not be used to finance current operations.
- The term of bonds issued will not be more than the economic/useful lives of the underlying assets which they finance.
- The College will seek to maintain an acceptable balance between interest-rate risk and the long-term cost of capital.

- The College's debt portfolio will be evaluated in the context of all of its assets and liabilities. Diversification within the debt portfolio may be used to balance risk and liquidity across the College.
- The College will consider the use of capital and operating leases, especially for the acquisition of equipment, to the extent such transactions are compatible with and help achieve its overall objectives concerning the use of debt.

The College's debt limitations will be evaluated and determined by the considerations of its legal authorizations and limitations and credit considerations including the College's credit rating. The College seeks to maintain long-term bond ratings in the "investment grade" category.

Established financial ratios are as follows:

Debt Burden Indicators -

- Debt as a percentage of the fair market/equalized assessed value of taxable property in the College's district. Target range: 0.15% to 0.4%
- Debt per capita. Target range: \$100 to \$250
- Debt per capita as a percentage of personal income per capita target range: 0.25% to 0.75%
- Debt Applicable to Legal Debt Margin. Target range: 5% to 13.5%

#### Debt Service Indicators -

- Debt service as a percentage of (all) property-tax revenue. Target range: 8% to 22%
- Debt Service as a percentage of budgeted operating expenditures. Target range: 5% to 20%

In evaluating its capacity for external debt, the College will also consider what revenue sources might be available specifically to pay debt service. Property-tax levies and student activity, facility and other fees will be considered when planning for capital projects and debt associated with these income streams. In general, the College will consider the level of self-support and external revenue support associated with capital projects in assessing debt affordability within the College's budget.

Oakton has issued five, non-referendum bonds, in 2011, 2014, 2018, and 2020. The Bonds constitute the only series of limited bonds of the District that are payable from the Base. The District is authorized to issue from time to time additional limited bonds payable from the Base as permitted by law, and to determine the lien priority of payments to be made from the Base to pay the District's limited bonds. In the Bond Resolution, the District covenanted that no additional limited bonds may be issued with a lien status superior to the security of the Bonds, and the District will not issue bonds the debt service of which, when aggregated with other bonds payable from the Base, would exceed the amount of the Base.

#### **INVESTMENT POLICY**

Oakton initially adopted Policy No. 3003--Investment of College Funds--in August 1996. It has been revised several times to reflect the changing investment environment, and the most recent revision was made in May 2023. For the purpose of overall investment of

excess funds, the College is governed by the Illinois Public College Act (Chapter 110 of Illinois Compiled Statutes Act 805) and the Illinois Public Funds Investment Act (Chapter 30 of Illinois Compiled Statutes Act 235). The fiduciary responsibility for the investments is entrusted to the College Board of Trustees, which has delegated that function to the Treasurer of the College.

In keeping with existing Board policy, all investments of excess funds are to be made in a prudent, conservative, and secure manner and in accordance with the guidelines detailed in the College Investment Policy No. 3003. Designation of depositories of College funds is approved by the Board of Trustees.

**Objective:** The primary objective of investments is the preservation of principal in the overall portfolio. To achieve this objective, only appropriate investment instruments will be purchased and insurance or collateral may be required to ensure the return of the principal. The portfolio shall be designed to attain a market-average rate of return throughout budgetary and economic cycles, taking into account the risk constraints, the cash-flow characteristics of the portfolio, and legal restrictions for return on investments.

**Investment Instruments and Credit Risk:** All investments shall be made in accordance with the Illinois Public Funds Investment Act. All transactions involving College funds and related activity of any funds shall be administered in accordance with the provisions of this policy and the canons of the "prudent person rule."

No investment in derivatives of any type is allowed, whereas mortgage-backed securities guaranteed as to principal and interest by the U.S. government or by its agencies or instrumentalities are permissible. The College has chosen to limit its allowable investments to the following:

- A. Bonds, notes, certificates of indebtedness, treasury bills or other securities carrying the full faith and guarantee of the United States government.
- B. Bonds, notes, debentures, or other similar obligations of the United States of America, its agencies, and its instrumentalities
- C. FDIC insured or collateralized interest-bearing savings accounts, interest bearing certificates of deposit or interest-bearing time deposits, or any other investments constituting direct obligations of any bank as defined by the Illinois Banking Act 205ILCS5.
- D. Municipal bonds issued by a county, park district, sanitary district, or other municipal corporation, or bonds and other interest-bearing obligations of the State of Illinois, or of any other state or of any political subdivision or agency of the State of Illinois or of any other state, whether the interest earned thereon is taxable or tax-exempt under federal law.
- E. Collateralized repurchase agreements of government securities which conform to the requirements stated in 30ILCS235 2(g) or 2(h).
- F. Public Treasurer's Investment Pool created under Section 17 of the State Treasurer's Act.
- G. Any other investment pool created under Section 17 of the State Treasurer Act provided the pool is rated AAAm by Standard & Poor's.

- H. Money Market Funds registered under the Investment Company Act of 1940 provided that their portfolio is limited to obligations described in Paragraph A or B of this section and provided the Fund is rated AAAm by Standards & Poor's (AAAm is the highest rating).
- I. Short term obligations of corporations organized in the United States with assets exceeding \$500,000,000 if: (i) such obligations are rated at the time of purchase at the highest short-term rating established by at least 2 standard rating services and that mature not later than 270 days from the date of purchase, (ii) such purchases do not exceed 10% of the corporation's outstanding obligations, and (iii) no more than 33% of the College's funds may be invested in short term obligations of corporations.
- J. In obligations of corporations organized in the United States with assets exceeding \$500,000,000 if (i) such obligations are rated at the time of purchase at one of the 3 highest classifications established by at least 2 standard rating services and which mature more than 270 days but less than 3 years from the date of purchase, (ii) such purchases do not exceed 10% of the corporation's outstanding obligations, and (iii) no more than 10% of the public agency's funds may be invested in obligations of corporations under this paragraph (J).

**Concentration Risk:** The current policy sets maximum exposure guidelines to avoid overconcentration in a specific maturity, issuer or class of securities. The guidelines can be found in Policy 3003, "Investment of College Funds."

**Interest Rate Risk:** As a means of limiting its exposure to fair value losses arising from raising interest rates, the College will limit its investment portfolio to no more than 50% maturing more than three years from the date of purchase unless approved by the Board through a special resolution.

#### INVESTMENT IN PLANT AND DEPRECIATION

Investment in Plant consists of those assets of long-term character which are intended to continue to be held or used, such as land, buildings, improvements other than buildings, machinery, and equipment. A comparison of Investment in Plant values is presented in the following table. The amounts represent actual and estimated original costs of the assets. Depreciation is also recorded in the College's Investment in Plant Fund. This is not a budgeted fund.

	Cost in millions	Depreciation in millions	Net in millions
June 30, 2018	\$173.4	\$58.9	\$114.5
June 30. 2019	\$182.4	\$66.0	\$116.4
June 30, 2020	\$190.2	\$74.5	\$115.7
June 30, 2021	\$194.5	\$84.4	\$110.1
June 30, 2022	\$200.1	\$94.5	\$105.6

The College uses the depreciation schedules below for assets acquired in FY2009 or later, amounts in parentheses for assets acquired prior to FY2009:

1.	Buildings	50 years (47 years)
2.	Building improvements	8 years (7 years)
3.	Land improvements	8 years (6 years)
4.	Equipment	8 years (7 years)
5.	Computer Technology	4 years (4 years)

#### **FUND BALANCE POLICY**

Oakton adopted an Operating Funds Net Asset Policy in December 2010, which was subsequently revised in March 2017. This policy provides direction on management of the Net Assets (or Net Position) in the Education and the Operations and Maintenance Funds – referred to as the "Operating Funds." The College intends to maintain a strong financial grounding and to mitigate current and future risks and to ensure stable tax rates. The general principles the College will employ in the management of net position include:

- The use of Operating Funds net position to finance current operations will not be permitted except to cover extraordinary circumstances
- Bond ratings and credit implications will be considered
- Targeted financial ratios will be utilized
- Net assets may be used to support long term capital improvement plans and/or initiatives in fulfillment of its mission and strategic objectives.
- When both restricted and unrestricted resources are available for use, restricted resources will be used first and then unrestricted resources
- The College's dependence on its property-tax base and its vulnerability to the State's financial condition, student enrollment and its ability to charge tuition and fees will be considered
- Factors to be considered will include the relative significance and timing of both property taxes and state-funding revenues to the Operating Funds. It is noted that property taxes are collected by Cook County (only) two times per year, and there are current uncertainties surrounding both the timing and receipt of state monies

#### Established financial ratios are as follows:

- The Operating Funds will maintain unrestricted net position in an amount greater than or equal to 33% of annual budgeted Operating Fund expenditures. Such amount approximates 120 days of working capital and shall take the form of cash and short-term investments
- The College will strive to maintain, restricted and unrestricted net position in the amount of \$20 million for working cash in recognition of the potential for delays and/or non-receipt of state funding for recurring programs such as scholarships, credit hour reimbursement, and adult education. This amount would also provide resources in the event of a natural disaster or an operating emergency.

## The College may use net surpluses as follows:

• Maintain net position in an amount projected necessary to maintain a strong financial grounding and to provide for operating contingencies that might arise from unforeseen circumstances

- Fund capital-improvement projects
- Reduce (any) outstanding debt, to the extent permitted by underlying debt agreements

Should unrestricted net position of the Operating Funds fall below these targeted financial ratios, the Vice President of Administrative Affairs must present to the Board for approval to adopt a plan to restore this balance. The College will periodically assess the allocation of (any) net surplus or revenues over expenditures and inter-fund transfers between additions to net position and designation for specified purposes such as capital improvements.

#### **RISK MANAGEMENT**

The College participates in the Illinois Community College Risk Management Consortium ("the Consortium") which was established in 1981 by several Chicago area community colleges as a means of reducing the cost of general liability insurance. The Consortium is a public entity risk pool currently operating as a common risk-management and insurance program for the member colleges. The main purpose of the Consortium is to jointly self-insure certain risks up to an agreed-upon retention limit and to obtain excess catastrophic coverage and aggregate stop-loss reinsurance over the selected retention limit.

In July of 2011, the College joined the Community College Health Consortium (CCHC). The current members include the College of DuPage, Moraine Valley Community College, McHenry, Triton, Illinois Valley, Sauk Valley, Kishwaukee College and Oakton as of June 2024. These Colleges joined together in an effort to reduce health-insurance costs through reduced administrative costs and stop-loss coverage. Each College is allowed its own individual plan design with individual premiums based on its design and experience. The CCHC covers about 2,100 employees and processes claims and fees in the amount of \$59.8 million currently.

As of June 2024, 465 employees Oakton employees were covered; \$10.7 million has been budgeted for Oakton's CCHC-administered health plans in FY2025. HUB International is the CCHC's broker and consultant and Blue Cross and Blue Shield is the insurance provider and third-party administrator for the CCHC. The CCHC hopes to reduce overall health-insurance costs further through greater economies of scale by adding additional community colleges and increasing the size of the pool.

#### **CONTINGENCY FUNDS**

Contingency funds are those expenditures budgeted but not assigned to any direct expenditure category to be used for emergencies or unforeseen expense requirements. A typical reason for accessing these monies might be to cover the cost of additional faculty salaries or laboratory supplies for an instructional discipline in which the enrollment has increased dramatically or for unanticipated repairs to College facilities. A portion of the contingency funds may be utilized to continue operating Adult Education and Literacy programs of the Alliance for Lifelong Learning in the event of State funding cuts.

Contingency funds may not be expensed directly; they are used only by budget transfer to other expenditure categories. This ensures that all expenditures are recorded directly in the

programs to which they belong and avoids the later problem of having to separate salaries from supplies in order to make accurate budget analyses and financial comparisons. Because budget transfers change the original budgeted amount, budget-to-budget comparisons of contingency funds have no meaning once the budget transfers have been applied.

#### OTHER FINANCIAL INFORMATION

Management of the College is responsible for establishing and maintaining internal controls designed to protect the assets of the College, prevent loss from theft or misuse and to provide that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal controls are designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

#### FINANCIAL REPORTING

State statutes require an annual audit of the College's financial operations by independent certified public accountants. The accounting firm of Sikich LLP, Certified Public Accountants, has been selected for this purpose by the College's Board of Trustees. The auditors' report on the most recent financial statements and schedules is unmodified and is included in the financial section of the Comprehensive Annual Financial Report for the year ending June 30, 2023.

Additionally, each college is required to publish a financial statement, in a form prescribed by the Illinois Community College Board, in a newspaper of general circulation in the district prior to November 15 of each year. This statement contains pertinent financial data, including tax rates and extensions, assessed valuation, bonded debt, and summaries of revenues and expenditures supported by tax funds.

As an additional service to the district residents, the College publishes the preliminary budget (this document). It includes financial summaries, comparative analyses, and statistical information relating to the College and its educational and financial operations.

The College also publishes the Annual Report to the Community, which contains a summary of the College operations and activities during the past year. It also contains limited summary financial information. This report most closely corresponds to a corporate annual report with a significant emphasis on financial activities.

Internally the College makes available on-line monthly financial information summaries in a variety of standard and custom formats to assist administrators in managing their programs.

#### **EMPLOYEE RELATIONS**

The District has three union affiliations with four bargaining units. The Illinois Education Association - National Education Association (IEA-NEA) represents the full-time faculty with a four-year contract that expires in August 2024. The IEA-NEA also represents the adjunct faculty who teach six credit hours or more with a contract which expires in August 2025. The Illinois Federation of Teachers - American Federation of Teachers (IFT-AFT)

represents the classified staff bargaining unit with a contract that expires December 31, 2025. The public safety officers are represented by the Metropolitan Alliance of Police with a contract which expires in June 2025.

#### **EDUCATIONAL FOUNDATION**

The Oakton College Educational Foundation is a legally separate, private, not-for-profit 501(c)3 organization that is a component unit of the College. The Foundation acts primarily as a fund-raising organization to supplement the resources that are available to the College in support of its programs. The 24-member board of the Foundation is self-perpetuating and consists of friends of the College. Although the College does not control the timing or amount of receipts from the Foundation, the majority of resources and income which the Foundation holds and invests are restricted to the activities of the College by the donors. The restricted resources held by the Foundation can only be used by, or for the benefit of, the College. The Foundation is reported in separate financial statements because of the difference in its reporting model.

The Foundation establishes its own budget and expenditure priorities independent of the College. The College pays for the majority of the Foundation's operating expenses and provides some services and assistance to the Foundation.

#### **Adoption of Resolution Setting Forth Tax Levies for 2023**

This Resolution sets forth the levy recommended at the November 14, 2023 Board meeting and represents a 4.9% increase over the extended 2022 tax levy.

JM:aw 12/2023

#### **President's Recommendation:**

That the Board adopts the following resolution:

"Be it resolved by the Board of Trustees of Community College District No. 535, County of Cook and State of Illinois, as follows:

SECTION 1; That the following sums be and hereby are levied as taxes for the year 2023 (to be collected in 2024) for the purposes set forth below, on the equalized assessed value of the taxable property of Community College District No. 535: the sum of Fifty Four Million Nine Hundred Sixty Five Thousand Eight Hundred and Seventy Five Dollars (\$54,965,875) as a tax for Educational purposes; and the sum of Eight Million Dollars (\$8,000,000) as a tax for Operations and Maintenance purposes; and the sum of One Hundred Dollars (\$100) as a special tax for Local Governmental and Governmental Employees Tort Immunity Act purposes; and the sum of One Hundred Dollars (\$100) as a special tax for Social Security and Medicare purposes; and the sum of One Hundred Thousand Dollars (\$100,000) as a special tax for Financial Audit purposes.

<u>SECTION 2:</u> That the Secretary of the Board of Trustees of Community College District 535, County of Cook and State of Illinois, is hereby authorized and directed to file a Certificate of Tax Levy in substantially the form that is attached hereto with the County Clerk of Cook County, Illinois, before the last Tuesday of December 2023.

<u>SECTION 3:</u> That this resolution shall be in full force and effect from and after its passage, approval and filing, as provided by law.

<u>SECTION 4:</u> That the Chairman is authorized to execute the attached Certificate of Compliance with the Truth in Taxation Law."

### Adopted this 12th day of December, 2023

AYES:	Theresa Bashiri-Remetio
	Martha Burns
	Gail Bush
	Benjamin Salzberg
	William Stafford
	Marie Lynn Toussaint
	Wendy Yanow
NAYS:	
ABSENT:	

Wendy B. Yanow Chair, Board of Trustees

Community College District No. 535 County of Cook, State of Illinois

ATTEST:

William Stafford

Secretary, Board of Trustees Community College District No. 535

County of Cook, State of Illinois

#### **CERTIFICATE OF TAX LEVY**

Community College District Number **535**, County of Cook and State of Illinois Community College District Name: **OAKTON COMMUNITY COLLEGE** 

We hereby certify that we require:

the sum of	\$ 54,965,875.00	to be levied as a tax for educational purposes (110 ILCS 805/3-1), and
the sum of		to be levied as a tax for operations and maintenance purposes (110 ILCS 805/3-1), and
the sum of	\$ 100.00	to be levied as a special tax for purposes of the Local Governmental and Governmental
		Employees Tort Immunity Act (745 ILCS 10/9-107), and
the sum of	\$100.00	to be levied as a special tax for Social Security and Medicare insurance purposes (40 ILCS
		5/21-110 and 5/21-110.1), and
the sum of	\$ 100.000.00	to be levied as a special tax for financial audit purposes (50 ILCS 310/9),
on the equaliz	ed assessed value	of the taxable property of Community College District No. 535 for the year 2023.
Signed this 12	th day of December	· 2023.
(NOS)		Wandy Byens
Secretary of the E	Board of Said Communi	
county clerk in issuance and le and interest se	n which any part of evying a tax to pay et forth in the cer	strict is authorized to issue bonds, the community college board shall file in the office of the the community college district is situated a certified copy of the resolution providing for their them. The county clerk shall each year during the life of a bond issue extend the tax for bonds tified copy of the resolution. Therefore, to avoid a possible duplication of tax levies, the not include in its annual tax levy a levy for bonds and interest.
Number of bo	nd issues of said co	ommunity college which have not been paid in full: Six (6).
		be filed with the county clerk of each county in which any part of the community college e last Tuesday in December.
This is to ce and State of	rtify that the Cer Illinois, on the ed	TY COLLEGE DISTRICT) tificate of Tax Levy for Community College District Number 535, County of Cook qualized assessed value of all taxable property of said community college district for e office of the County Clerk of this county on
additional ex	tension will be mrest thereon. Th	taxes authorized by levies made by the board of said community college district, an ade, as authorized by resolutions on file in this office, to provide funds to retire bonds e total amount, as approved in the original resolution, for said purpose for the year
		County Clerk
Date		County

STATE OF ILLINOIS	) )SS
COUNTY OF COOK	)
	TIFICATE OF COMPLIANCE WITH TRUTH IN TAXATION LAW
	N ACCORDANCE WITH CHAPTER 35 SECTIONS 200/18-55 THROUGH 200/18-101.65 ILLINOIS COMPILED STATUTES
- -	
I, Wendy Yanow	(Presiding Officer of Community College District No. 535) bunty Clerk that District No. 535 has complied with all provisions of Truth in Taxation, as
•	o the adoption of the tax levy for year 2023.
(CHECK ONE BOX)	
<b>Y</b> aggregat	trict levied an amount of ad valorem tax that is less than or equal to 105% of the final te extension plus any amount abated prior to extension for the preceding year, therefore the ion and hearing provisions of Truth in Taxation are <b>inapplicable.</b>
OR	
extension	trict levied an amount of ad valorem tax that is greater than 105% of the final aggregate n plus any amount abated prior to extension for the preceding year, therefore the ion and hearing provisions of Truth in Taxation are <b>applicable</b> and have been met.
Presiding Officer	
Date	

STATE OF ILLINOIS

# **Adoption of Annual Budget for Fiscal Year 2024-2025**

The College published a Notice of Public Hearing in district newspapers on May 23, 2024, to inform the public of its intent to adopt an Annual Budget for Fiscal Year 2025. The Annual Budget was available for public inspection beginning May 22, 2024 and was reviewed by the Board of Trustees during a detailed presentation on May 21, 2024. The Annual Budget for Fiscal Year 2024-2025 is submitted for consideration.

# **President's Recommendation:**

That the Board adopt the attached resolution:

"Resolution of the Board of Trustees of Community College District 535, County of Cook and State of Illinois, Adopting the Budget for the Fiscal Year Beginning July 1, 2024 and Ending June 30, 2025"

## RESOLUTION OF THE BOARD OF TRUSTEES OF COMMUNITY COLLEGE DISTRICT 535, COUNTY OF COOK AND STATE OF ILLINOIS, ADOPTING THE BUDGET FOR THE FISCAL YEAR BEGINNING JULY 1, 2024 AND ENDING JUNE 30, 2025

WHEREAS, on May 22, 2024, the College administration and the Treasurer of the BOARD made such tentative budget as prepared by them conveniently available to the public for inspection for at least thirty days prior to final action thereon; and

WHEREAS, on June 25, 2024, a public hearing was held by the BOARD as to such tentative budget, notice of said hearing having been given at least thirty days prior thereto by publication in a newspaper published in the District, and all other legal requirements having been complied with;

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF TRUSTEES OF COMMUNITY COLLEGE DISTRICT 535, COUNTY OF COOK AND STATE OF ILLINOIS AS FOLLOWS:

That the final budget in the form attached hereto which contains an estimate of the amounts available in each fund, separately, and of expenditures from each, and which the BOARD deems necessary to defray all necessary expenses and liabilities of such District for the fiscal year, be and the same hereby is adopted as the budget of this District for the fiscal year beginning July 1, 2024, and ending June 30, 2025.

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## AGENDA ITEM 6/24-7b 3 of 5

ADOPTED th	nis 25th day of June 2024		
AYES		NAYS	
ABSENT			
ATTEST:		Board of Trustee	assaint, J.D., Chair es lege District 535
Board of Trus			
Community (	College District 535		

STATE OF ILLINOIS)
)SS
COUNTY OF COOK)

## CERTIFICATE

I, Theresa Bashiri-Remetio, certify that I am the duly elected, qualified and Secretary of the Board of Trustees of Community College District 535, County of Cook and State of Illinois, and that in such capacity I am the keeper of the records and seal of the said BOARD.

I further certify that attached hereto is a true and complete copy of that resolution entitled:

RESOLUTION OF THE BOARD OF TRUSTEES OF COMMUNITY COLLEGE DISTRICT 535, COUNTY OF COOK AND STATE OF ILLINOIS, ADOPTING THE BUDGET FOR THE FISCAL YEAR BEGINNING JULY 1, 2024, AND ENDING JUNE 30, 2025,

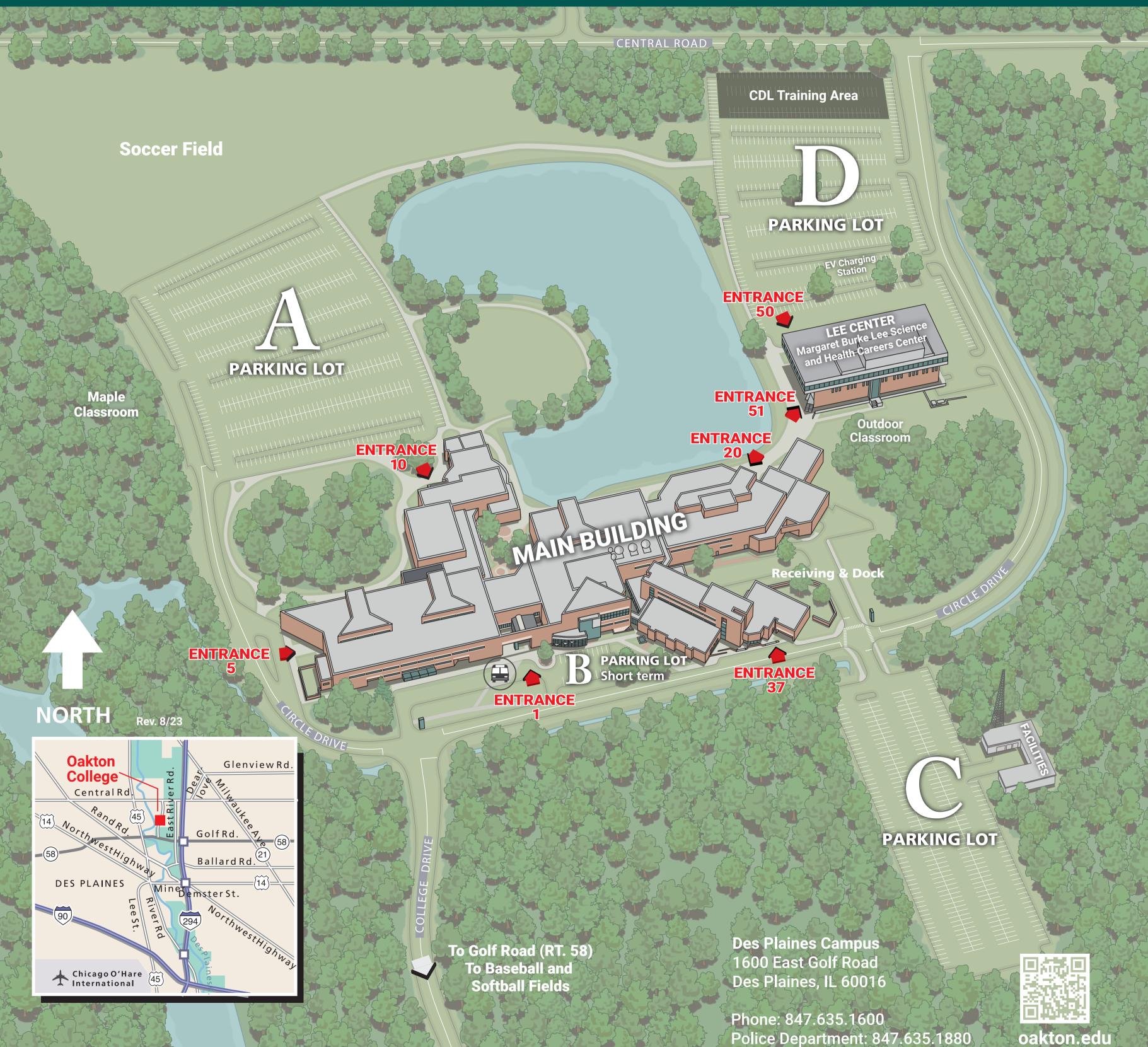
which Resolution was adopted at a duly convened meeting of said BOARD held on June 25, 2024, upon the motion of

Trustee	, which motion was	seconded by	
Trustee	, and the vote on suc	ch motion was as follows:	
Ms. Theresa Bas	shiri-Remetio		
Ms. Martha Bur			
Dr. Gail Bush, V	ice Chair		
Mr. Benjamin Salzberg			
Mr. William Sta	Mr. William Stafford, Secretary		
Ms. Marie Lynn			
Dr. Wendy Yan	ow, Chair		
Mr. Franklin Oc	aña II, Student Trustee		
Dated at Des Plaines, I	llinois, this 25th day of June 202	4.	
	Theresa Bashiri-Remet	tio, Secretary	
[SEAL]	Board of Trustees of C	Community College District 535	
	County of Cook and St	tate of Illinois	

## SUMMARY OF FISCAL YEAR 2025 BUDGET BY FUND

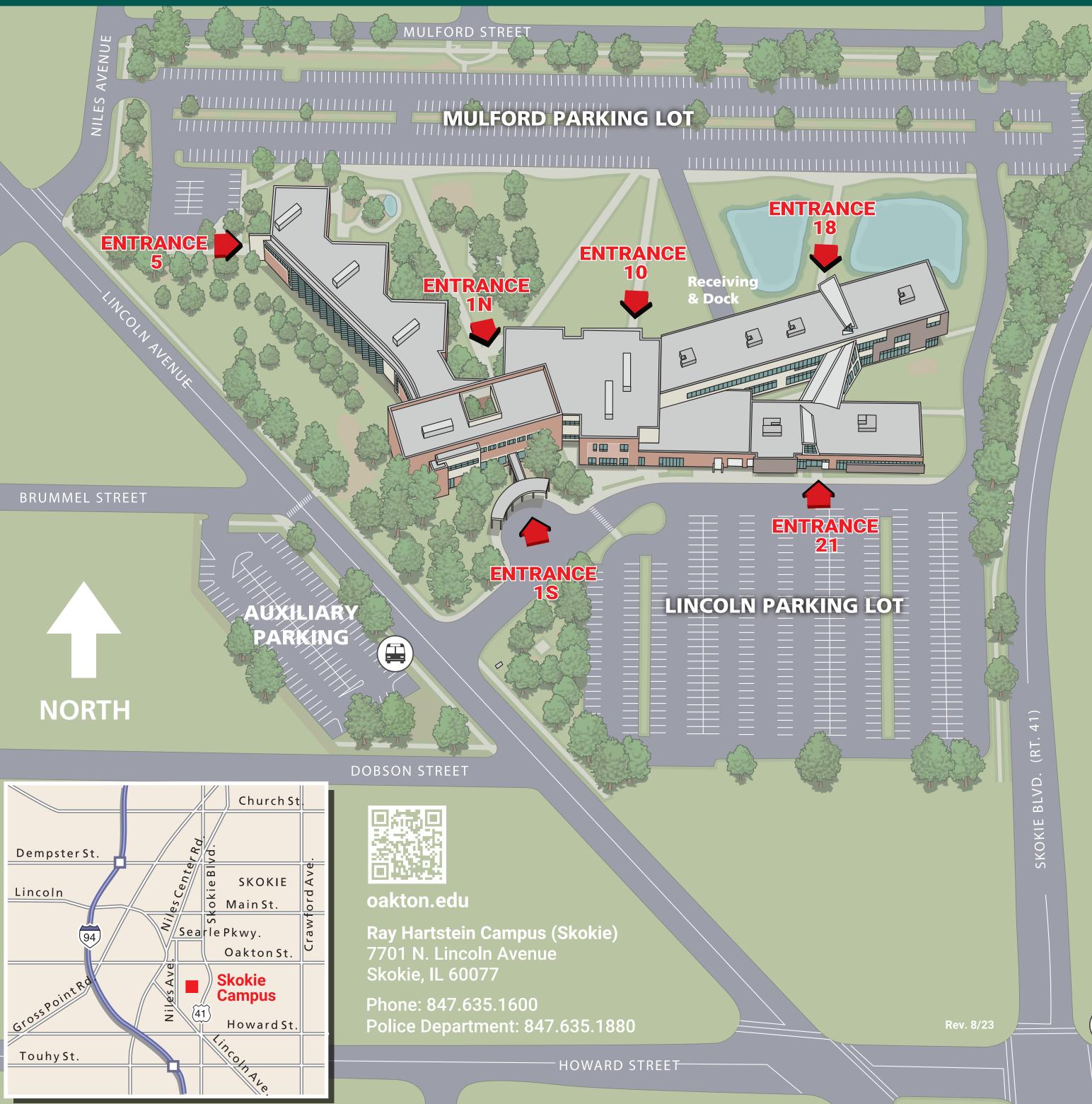
	General		Special Revenue				
	Education Fund	Operations & Maintenance Fund	Restricted Purposes Fund	Audit Fund	Liability, Protection, and Settlement Fund	Social Security and Medicare Fund	Retiree Health Insurance Fund
Beginning Balance	78,019,991	13,978,499	42,500	131,350	1,332,455	227,439	(1,755,158)
Budgeted Revenues	85,648,624	8,156,400	14,452,700	101,000	2,100	600	0
Budgeted Expenditures	(76,575,634)	(9,704,249)	(14,552,700)	(101,000)	(882,500)	(905,000)	0
Budgeted Transfers from (to) Other Funds	(8,642,080)	1,547,849	100,000	0	880,400	904,400	0
Budgeted Ending Balance	78,450,901	13,978,499	42,500	131,350	1,332,455	227,439	(1,755,158)
	Bond and Interest Fund	Capital Projects Operations, Building and Maintenance Fund (Restricted)	Working Cash  Working Cash Fund	Proprietary Fund Auxiliary Enterprises Fund	Total  All Funds		
Beginning Balance	1,638,835	20,552,704	14,500,000	2,928,329	131,596,944		
Budgeted Revenues	3,967,531	9,320,000	290,000	6,439,569	128,378,524		
Budgeted Expenditures	(3,967,531)	(12,320,000)	0	(8,939,000)	(127,947,614)		
Budgeted Transfers from (to) Other Funds	0	3,000,000	(290,000)	2,499,431	0		
Budgeted Ending Balance	1,638,835	20,552,704	14,500,000	2,928,329	132,027,854		





# Ray Hartstein Campus (Skokie) - CAMPUS MAP





HOWARD STREET

## **GLOSSARY**

NOTE: Terms which relate to FUND, OBJECT, PROGRAM, and REVENUES have been grouped under those general headings within the glossary in order to emphasize those relationships and financial groupings. All entries are listed alphabetically except for ACRONYMS, which, for convenience, are listed at the end of the glossary section.

ACADEMIC PROGRAMS (See PROGRAMS)

ACADEMIC SUPPORT (See PROGRAMS)

ACADEMIC TERM An academic term is any period of time in which course work is offered by the institution and for which students seek enrollment. The term may include a regular session or a special session or both. The college uses the semester system, which consists of the summer, fall and spring semesters. ALLiance uses a four period system consisting of summer, fall, winter, and spring semesters. In both cases, although the summer term begins at the end of one fiscal year, it is budgeted for and accounted for as if it occurred wholly in the following fiscal year.

ACCOUNT NUMBER An account number is a defined code for recording and summarizing financial transactions.

ACCOUNTING PERIOD The accounting period is a period at the end of which and for which financial statements are prepared. (See FISCAL YEAR)

ACCRUAL BASIS Accrual basis accounting is an accounting system that records revenues when earned, but not necessarily received, and expenditures when a liability is created, regardless of the accounting period in which cash payment is actually made. An encumbrance system may be used in conjunction with an accrual basis accounting system.

ACCRUED EXPENSES Expenses which have been incurred and have not been paid as of a given date are accrued expenses.

ACCRUED INTEREST Interest earned between interest dates but not yet paid is accrued interest.

ACCRUED LIABILITIES Amounts owed but not yet paid are accrued liabilities.

ACCRUED REVENUE Accrued revenue is revenue earned and not yet collected regardless of whether due or not.

APPROPRIATION An appropriation is an authorization that enables the college to make expenditures and incur obligations for a specific purpose.

ASSESSED VALUATION The assessed valuation is the value on each unit of property for which a prescribed amount must be paid as property taxes.

AUDIT An audit is an examination of the financial records of the college to obtain reasonable assurance that the financial statements prepared by the college are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. It further includes an assessment of the accounting principles and procedures used and of the significant financial estimates made by management.

BALANCED BUDGET Oakton defines a balanced budget as one in which budgeted revenues are equal to or greater than the sum of budgeted expenditures and fund transfers.

BOND A bond is a written promise to pay a specific sum of money, called the face value or principle amount, at a specified date (or dates) in the future, called the maturity date, and with periodic interest at a rate specified in the bond. A bond is generally issued for a specific purpose or project, such as construction of a new facility.

BONDED DEBT Bonded debt is the part of the college debt which is covered by outstanding bonds.

BUDGET The budget is a controlled plan to be used in implementing the philosophy and the objectives of the college. Its development should involve maximum participation and, therefore, the aims and objectives of the college should be reflected at each level. The budget is a legal document once it has been approved by the Board.

CASH (See REVENUES)

CAPITAL EQUIPMENT (CAPITAL EXPENDITURES) (See OBJECT)

CONFERENCE AND MEETING EXPENSES (See OBJECT)

CONTINGENCY (See OBJECT)

CONTRACTUAL SERVICES (See OBJECT)

CORPORATE PERSONAL PROPERTY REPLACEMENT TAX

The CPPR tax is collected by the Illinois Department of Revenue as a replacement for the personal property tax.

COST BENEFIT Cost benefit analyses are those studies which provide the means for comparing the resources to be allocated to a specific program with the results likely to be obtained from it, or the analyses which provide the means for comparing the results likely to be obtained from the allocation of certain resources toward the achievement of alternate or competing goals.

COURSE A course is defined as an educational unit within the instructional programs dealing with a particular subject and consisting of instructional periods and one or more instructional delivery systems. Courses are generally classified by the discipline they belong to and the level of instruction. For example, EGL 101 would be a first level (year) English course and MAT 250 would be a second level (year) mathematics course.

COURSE CREDIT The number of credits that will be earned by the student for successful completion of a course is the course credit. It is generally measured in credit hours

and will vary from institution to institution depending upon the type of academic term system used.

CREDIT HOUR GRANT Credit hour grants are received for courses for each semester credit hour or equivalent for students who were certified as being in attendance at midterm of the semester during the fiscal year and who meet other criteria. There are no special restrictions on the use of these funds.

CURRENT ASSETS Cash or anything that can be readily converted into cash is considered to be in the category of current assets.

CURRENT EXPENSES Any expenditures except for capital outlay and debt service are considered current expenses and include total charges incurred, whether paid or unpaid. Capital equipment expenditures assigned to programs, such as the purchase of instructional equipment, computers, or copiers, are considered to be part of current expenses.

CURRENT FUNDS Current funds account for those moneys received during the current fiscal year from revenue which can be used to pay obligations currently due and surpluses reappropriated for the current fiscal year.

CURRENT LIABILITIES Debts which are payable within a relatively short period of time, usually no longer than a year, are classed as current liabilities.

DEBT SERVICE Debt service includes expenditures for the retirement of debt and expenditures for interest on debt, except principal and interest on current loans, which are loans payable in the same fiscal year in which the money was borrowed.

DEFERRED CHARGES Deferred charges include expenditures which are not chargeable to the fiscal year in which they are made but are carried over on the asset side of the balance sheet pending amortization or some other disposition. Deferred charges differ from prepaid expenses in that they usually extend over a long period of time and may or may not be regularly recurring costs of operation.

DEFICIT A deficit is a shortfall of revenues under expenditures and transfers.

DEPRECIATION In accounting, the process of deducting some portion of the acquisition cost of property over time, as an expense, to reflect the fact that the property is becoming less valuable and will eventually require replacement. Depreciation is also recorded in the college's Investment in Plant Fund. This is not a budgeted fund.

DIRECT COSTS

Direct costs are those elements of cost which can be easily, obviously, and conveniently identified with specific programs or activities, as distinguished from those costs incurred for several different activities or programs and whose elements are not readily identified with specific activities. An example of direct costs would be the faculty salaries paid from the Biology account to those faculty who teach biology courses. (See also INDIRECT COSTS.)

DISBURSEMENTS These are the actual payment of cash by the college. (See also CASH.)

EMPLOYEE BENEFITS (See OBJECT)

ENCUMBRANCES Encumbrances are actual or anticipated liabilities provided for by an appropriation which is recognized when a contract, purchase order, or salary commitment is made. It reduces the appropriation to avoid expenditure of funds needed to pay anticipated liabilities or expenditures. For example, if a purchase order for \$100.00 is written and chargeable against a supply account, the available balance in that account is reduced by \$100.00 even though the supplies might not have been received and no payment made from the account.

EXPENDITURES Expenditures are decreases in net financial resources. Expenditures include current operating expenses, debt service, capital outlay, and any other liability which has been paid.

FACILITIES REVENUE (See REVENUES)

FEDERAL GOVERNMENT SOURCES (See REVENUES)

FINANCIAL STATEMENT A financial statement is a formal summary of accounting records setting forth the District's financial condition.

FISCAL YEAR The fiscal year is the period over which the college budgets its spending. It consists of a period of twelve months, not necessarily concurrent with the calendar year, with reference to which appropriations are made and expenditures are authorized and at the end of which accounts are made up and the books are balanced. The college's fiscal year is the period July 1 to June 30 of the following calendar year inclusive.

FIXED ASSETS Fixed assets are those assets essential to continuance of proper operation of the college. They include land, buildings, machinery, furniture, and other equipment which the college intends to hold or continue to use over a long period of time.

FIXED CHARGES (See OBJECT)

FULL-TIME EQUIVALENT For students the full-time equivalent indicator is the statistical student unit calculated by dividing all credit hours (both certificate and degree) generated at the college by fifteen credit hours for any given academic term. To determine the annual full-time equivalent student, the total credit hours for the year are divided by thirty credit hours. This is not to be confused with a full time student, which is a student who is enrolled for twelve or more credit hours per semester. For faculty the full-time equivalent is thirty instructional hour equivalents per year (lab classes are treated differently than lecture classes). For classified staff personnel the full-time equivalent is forty hours (for budgeting) of work per week.

GENERAL ADMINISTRATION (See PROGRAM)

GENERAL MATERIALS AND SUPPLIES (See OBJECT)

INDIRECT COSTS Indirect costs are those elements of cost necessary in the provision of a service which are of such nature that they cannot be readily or accurately identified with the specific service. (See also DIRECT COSTS)

INSTRUCTIONAL ADMINISTRATION (See PROGRAM)

## INSTITUTIONAL SUPPORT (See PROGRAM)

INSTRUCTION Instruction includes those activities which deal directly with teaching or aid in the teaching process. Instruction costs include not only salaries and benefits for instructional personnel but also the personnel, materials, equipment, and other costs which are necessary to plan, implement, and manage the instructional program.

INTERFUND TRANSFERS Interfund transactions are for transfer of monies between funds. Monies may not be transferred between funds except by the same procedure as that used to approve the budget, including public notification, publication, inspection, and comment. Interfund transfers are usually part of the overall budget plan and are built into the budget at the time of its approval by the Board of Trustees.

INTERNAL CONTROL The purpose of internal control is to safeguard the use of public funds and to protect the public trust on behalf of the college. Internal controls are those activities and organizational preparations designed to insure effective accounting control over assets, liabilities, revenues, expenditures and any other activities associated with the finance and accounting actions of the college. Some of the precautions instituted by internal control are insuring that no single individual can perform a complete cycle of financial operations and that procedures of the finance and accounting system are specific and monitored. Internal control also requires designated levels of authorization for all actions under the system.

### INVESTMENT REVENUE (See REVENUES)

INVESTMENTS Investments are securities or other properties in which money is held, either temporarily or permanently, in expectation of obtaining revenues. Legal investments for community college funds are governed by state statute, which allow current operating funds, special funds, interest and sinking funds, and other funds belonging to or in the custody of the college, including restricted and non-restricted funds, to be invested. Bonds, treasury bills, certificates of deposit, and short-term discount obligations issued by the Federal National Mortgage Association are some of the types of investments which are permitted by law.

#### LOCAL GOVERNMENT SOURCES (See REVENUES)

MODIFIED ACCRUAL BASIS ACCOUNTING Modified accrual basis accounting is any accounting system that records revenue when susceptible to accrual both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay the liabilities of the current period. Expenditures other than interest on long-term debts generally are recognized when the related fund liability is incurred. An encumbrance system may be used with a modified accrual basis accounting system.

NET EXPENDITURE A net expenditure is the actual cost incurred by the college for some service or object after the deduction of any discounts, rebates, reimbursements, or revenue produced by the service or activity.

NET POSITION The net position is the balance of a fund after all liabilities have been deducted from the assets of the fund.

NET REVENUE Net revenue is defined as the balance remaining after deducting from the gross revenue for a given period all expenditures during the same period.

NON GOVERNMENTAL GIFTS, GRANTS, AND BEQUESTS

(See REVENUES)

**OBJECT** The term object applies to expenditure classifications and designates materials or services purchased. Expenditures are grouped by major objects, such as salaries, supplies, or capital outlay, and are further divided as needed for cost accounting and control purposes. The term function may also be used to refer to object classifications.

CAPITAL EQUIPMENT (CAPITAL EXPENDITURES) Also termed capital outlay, the capital equipment object group includes site acquisition and improvement, office equipment, instructional equipment, and service equipment. Generally expenditures in this category cost more than \$10,000 and would not normally be purchased from general materials and supplies. Vehicles, computer servers and related equipment, laboratory equipment, campus remodeling, and new construction would represent typical costs in this category.

CONFERENCE AND MEETING EXPENSES The category of conference and meeting expenses includes expenses associated with conference registration and fees, costs for hosting or attending meetings, and related travel costs, whether local or otherwise.

CONTINGENCY Contingency funds are those appropriations set aside for emergencies or unforeseen expenditures. Contingency funds are used only by budget transfers and may not be expensed directly. A small amount of the capital equipment authorization is set aside for emergency use (i.e., to replace lost or stolen equipment) and may be used directly without budget transfer.

CONTRACTUAL SERVICES Contractual service costs are those monies paid for services rendered by firms and individuals under contract who are not employees of the college. (See also SALARIES.)

EMPLOYEE BENEFITS: Employee benefit costs are for all benefits which employees accrue through continued employment with the college. Benefits include health insurance coverage (except that portion paid by the employee), sabbatical leave salaries, tuition reimbursement, life insurance, early retirement contributions assignable to the college, and others.

FIXED CHARGES The fixed charges object category includes charges for rentals of facilities and equipment, payment of debt interest and principal, general insurance charges, installment payments for lease/purchase agreements, and property/casualty insurance.

GENERAL MATERIALS AND SUPPLIES The general materials and supplies category includes the cost of materials and supplies necessary for the conduct of the college's business. Business forms, envelopes, postage costs, printing costs, and handouts to students typically fall into this category. (See also CAPITAL EQUIPMENT.)

OTHER EXPENDITURES The other expenditures object category includes expenditures not readily assignable to another object category. Examples include student grants and scholarships, tuition chargebacks, charges and adjustments, and student loans.

SALARIES Salaries are monies paid to employees of the college for personal services rendered to the college. Full time, part-time, and temporary employees, whether

administrators, faculty, or staff, are paid wages or salaries established by contract with the Board of Trustees. (See also CONTRACTUAL SERVICES.)

UTILITIES The utilities object account covers all utility costs necessary to operate the physical plant and other on-going services, including gas, water, sewage, telephone, and refuse disposal.

ORGANIZED RESEARCH (See PROGRAM)

OPERATING FUNDS Operating Funds refers to the combination of the Education Fund and the Operations and Maintenance Fund (Funds 01 and 02).

OPERATION AND MAINTENANCE OF PLANT (See PROGRAM)

OTHER EXPENDITURES (See OBJECT)

OTHER REVENUES (See REVENUES)

**PROGRAM** A program is defined as a level in the program classification structure hierarchy representing the collection of program elements serving a common set of objectives that reflect the major institutional missions and related support objectives. The program classification structure, established by the ICCB, is a means of identifying and organizing the activities of the college in a program-oriented manner. Examples of programs are biology, nursing, and academic support.

ACADEMIC PROGRAMS The academic programs include all of the instructional programs of the college. Some programs contain only a single discipline, such as mathematics or biology. Some programs contain multiple disciplines, such as modern languages, which includes all of the language disciplines (i.e., Spanish, French, and German).

ACADEMIC SUPPORT — Academic support includes those programs which directly support the instruction process and academic programs, including tutoring and instructional assistance. These programs include library operations, instructional support services, television production services, audiovisual services, and instructional technology administration. This last program provides instructional technology support to the academic programs of the college, including maintenance of the academic computer network and operation of the computer labs. Instructional technology operation and equipment costs are allocated on a pro rata basis to the academic programs which use the academic computer services. This consolidated effort provides considerable economy of effort, expertise, and resources.

GENERAL ADMINISTRATION General administration includes those activities devoted to the general regulation, direction, and day-to-day operation of the college. The Office of the President, college advancement, business administration/Treasurer, accounting services, business services, human resources, and community relations are included in general administration. Typical services provided include purchasing for the entire college, printing services, shipping and receiving services, and financial services. The annual audit and the annual budget are produced by offices of general administration.

INSTITUTIONAL SUPPORT Also called general institutional, this category includes those costs and activities not readily assignable to another category or which apply to the college on an institution-wide basis. The Board of Trustees' costs, institutional membership and accreditation costs, commencement, and certain institutional expenses, such as bank service charges and some benefit costs are assigned to this category.

INSTRUCTIONAL ADMINISTRATION Instructional administration has overall responsibility for establishing, conducting, and evaluating the entire instructional program at the college. This includes coordinating the recruiting, supervising, and maintaining the quality of the teaching faculty.

OPERATION AND MAINTENANCE OF PLANT Operation and maintenance of plant includes those activities necessary for the proper and safe operation of the physical plant of the college, including buildings, grounds, and roadways. Public safety, transportation, maintenance services, and housekeeping are part of operation and maintenance of plant.

ORGANIZED RESEARCH Organized research includes separately budgeted research projects other than institutional research (which is included under instructional administration). The college does not engage in independent research projects.

PUBLIC SERVICE Public service includes services provided to the general college community and residents by making college facilities and expertise available to the public outside of the academic realm. It includes college-sponsored seminars, workshops, forums, lecture series, cultural events and exhibits, and other non-academic services to the residents of the District.

STUDENT SERVICES Students services include those activities which provide direct support services to students other than academic support services. These activities include registration and records, financial aid, counseling, placement testing, career placement assistance, health services, and student activities.

PROPERTY TAXES In general, property taxes are those taxes levied on real property for the purpose of providing service for the public good. In the case of the college, property taxes are levied on the real property of the District for the purpose of fulfilling the goal of educational service to the District as specified by the college's mission statement. Legal authorities for the various property taxes which the college has levied in the district are as follows:

Education

Operations & Maintenance

Bond & Interest

Audit

Liability, Settlement, Protection

Social Security / Medicare

Life Safety

ILCS Ch 110, Act 805, Sec 3-1

ILCS Ch 110, Act 805, Sec 3-33.2

ILCS Ch 110, Act 805, Sec 3-33.2

ILCS Ch 50, Act 310, Sec 9

ILCS Ch 745, Act 10, Sec 9-107

ILCS Ch 40, Act 5, Sec 21-110

and Sec 21-110.1

ILCS Ch 110, Act 805, Sec 3-20.3.01

PUBLIC SERVICE (See PROGRAM)

REIMBURSABLE CREDIT HOUR A reimbursable credit hour is an ICCB-certified instructional credit hour used as the basis for distributing selected ICCB grants.

RETIREES HEALTH INSURANCE GRANT The state retirees' health insurance grant is provided to fund part of the health insurance costs for certain qualifying college retirees.

**REVENUES** Revenues are additions to assets which do not increase any liability, do not represent the recovery of an expenditure, or do not represent the cancellation of certain liabilities without a corresponding increase in other liabilities or a decrease in assets. Revenues are classified by the source of the funds, which roughly corresponds to the object classification for expenditures. It can also serve as a program classification as well.

CASH The cash source category includes currency, coin, checks, money orders, and bank drafts on hand or deposit with the official or agent designated as custodian of cash or in demand deposit accounts. Petty cash funds, change funds, and other cash funds are recorded in the cash object.

FACILITIES REVENUE Facilities revenue accrues from the use of college facilities, such as building/space rentals, data processing charges, and equipment rentals.

FEDERAL GOVERNMENT SOURCES The category of federal government revenue sources includes all revenues which originate with federal agencies and are paid directly to the dollege or administered by pass-through agencies for the federal government. Department of Education grants and certain vocational education grants are recorded in this category.

INVESTMENT REVENUE The investment revenue source category records revenues from investments.

LOCAL GOVERNMENT SOURCES Revenues from local government sources accrue from district taxes (property taxes), from chargebacks, and from all governmental agencies below the state level.

NON-GOVERNMENTAL GIFTS, GRANTS, AND BEQUESTS The category of non-governmental gifts, grants, and bequests records revenues from private persons, firms, foundations, or other non-governmental entities in the form of restricted or unrestricted gifts, bequests, or grants for specific projects.

OTHER REVENUES Other revenues are those which do not fall into an established specific revenue source category. Typical examples would include parking and library fines, commissions, and sales of surplus property.

SALES AND SERVICE FEES The sales and service fees source category includes all student fees and charges for other than education and general purposes. Examples would be bookstore sales, student organization fees, and admissions charges to athletic events.

STATE GOVERNMENT SOURCES State government revenues accrue from all state governmental agencies. Typical examples include credit hour grants, ICCB grants, ISBE grants, and the Department of Veterans Affairs.

STUDENT TUITION AND FEES The student tuition and fees category includes all student tuition and student fees assessed against students for educational and general purposes. Tuition is the amount per credit hour times the number of credit hours charged

a student for taking a course at the college. Fees include laboratory fees, application fees, transcript fees, and similar charges not covered by tuition. Student tuition and fees may not exceed one-third the per capita cost as defined in the chargeback reimbursement calculation.

SALARIES (See OBJECT)

SALES AND SERVICE FEES (See REVENUES)

STATE GOVERNMENT SOURCES (See REVENUES)

STUDENT CHARGEBACK The student chargeback is the fee paid for a student of one community college district attending a community college in another district to pursue a curriculum not offered in the college of her/his home district. The home community college pays the college which the student attends a chargeback at the rate established in the chargeback calculations for each college.

STUDENT SERVICES (See PROGRAM)

STUDENT TUITION AND FEES (See REVENUES)

SURPLUS A surplus is an excess of revenues over expenditures and transfers.

TAX ANTICIPATION WARRANTS Tax anticipation warrants are issued by the governmental body in anticipation of collection of taxes, usually can be retired only from tax collections and frequently only from the tax collections anticipated with issuance. The proceeds of tax anticipation notes or warrants are treated as current loans if they are paid back from the tax collections anticipated with the issuance of the notes.

UTILITIES (See OBJECT)

#### **ACRONYMS**

ABE	Adult Basic Education
ASE	Adult Secondary Education
FASB	Financial Accounting Standards Board
FTE	Full-time Equivalent
GAAP	Generally Accepted Accounting Principles
GASB	Government Accounting Standards Board
GFOA	Government Finance Officers Association
IBHE	Illinois Board of Higher Education
ICCB	Illinois Community College Board
IMET	Illinois Metropolitan Investment Fund
IPTIP	Illinois Public Treasurers Investment Pool
ISBE	Illinois State Board of Education
NACUBO	National Association of College and University Business Officers
NCGA	National Council on Governmental Accounting
OCC	Oakton College, Community College District No. 535